



# **DARLINGTON**

Borough Council

**Draft  
Statement  
of  
Accounts**

**2022/23**

## Statement of Accounts 2022/23 of Darlington Borough Council

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## Narrative Report of Darlington Borough Council

### Chief Finance Officer Report

The financial pressures on the public sector as a whole and the Council more specifically have been significant over the last couple of years in the aftermath of the pandemic and this was on the background of a decade of financial challenge following the economic downturn and the reductions in public sector spending.

The current economic climate presents new and significant financial challenges to the Council. Rising inflation and interest rates, energy costs, post Covid demand in social care and national living wage rises are putting significant pressure on the Council's financial resources.

However, through good leadership, governance, and financial management, coupled with value for money service delivery, the Council has weathered the storms well, rising to the challenge by continuing to provide vital core services to the residents of Darlington, and investing the resources available in growing our economy to deliver success for the benefit of all.

The Council's key ambition of growing the Darlington Economy is attracting new businesses into the area, creating more and better paid jobs which benefits all our residents. The Darlington landscape is changing, new investment is being seen across the whole borough with exciting new business arriving and government departments expanding. There is a real buzz around the town with other high profile firms also now looking to relocate.

As the financial statements demonstrate the financial standing of the Council continues to be robust. We have a well established financial management processes and procedures that stand up well in the ever changing and challenging environment of continuous change.



Elizabeth Davison

Group Director of Operations  
Section 151 Officer  
Darlington Borough Council

# Narrative Report of Darlington Borough Council

## 1 An Introduction to Darlington

The 2022/23 financial year again presented some significant challenges for the Council. Along with the rest of the country, Darlington Borough Council had to manage the negative financial impact of events such as the war in Ukraine, rising inflation rates and interest rates, energy costs and the post covid demand on services such as social care. The Council has risen to these challenges and continued to deliver vital core services to residents as well as investing in resources to grow our economy. The Council's key ambition of growing the Darlington Economy is attracting new businesses into the area, creating more and better paid jobs which benefits all our residents. The Darlington landscape is changing and new investment is being seen across the whole borough.

Darlington Borough Council is a unitary local authority located in the western end of the Tees Valley, a sub-regional grouping that also includes the unitary authorities of Hartlepool, Middlesbrough, Redcar and Cleveland and Stockton-on-Tees. Since becoming a unitary authority in 1997, Darlington Borough Council has consistently worked in partnership with the other Tees Valley authorities, through the agency of Tees Valley Unlimited (TVU), on strategic investment and regeneration planning. Furthermore, Darlington is also a member of the Tees Valley Combined Authority. Created in April 2016, it is a partnership of the five Tees Valley authorities, and aims to drive economic growth and job creation in the area by working closely with the local business community and other partners to make local decisions to support economic growth. Under the devolution deal with the Government, the Combined Authority, chaired by the Tees Valley Mayor, has taken on responsibilities previously held by Westminster and Whitehall; for transport, infrastructure, skills, business investment, housing, culture and tourism.

Darlington is regarded as the 'gateway' to the Tees Valley and to the wider North-East region. Darlington station on the East coast mainline railway connects the Borough and Tees Valley with the rest of the UK, whilst Durham Tees Valley Airport, located within the Borough, provides links to Europe and the world through Amsterdam. Darlington sits at the crossing of the north-south A1 motorway and the east-west A66 trunk road. Location and excellent communications with a high quality of life in a sub-regional context are key assets in Darlington's attractiveness as a place to live and work.

Looking beyond the Tees Valley, Darlington is a place that has helped shape the modern world. The railway age started in Darlington and transformed global horizons. 'Made in Darlington' is stamped on bridges and installations across 6 continents and the Borough is now at the cutting edge of world-leading developments in sub-sea engineering, bio-medicine and digital business technologies. These are all essential connections for Darlington as a sustainable community - acting locally to build social, economic and environmental well-being with global mindfulness.

## 2 Darlington - About the Borough

**Population** - According to the 2021 Census Darlington has a population of 107,800 people and is growing. The population has grown 2.1% since the Census 2011 and is higher than the North East average at 1.9% and lower than the national average at 6.6%. There are more females than males: 51.1% of the population is female (55,100) and 48.9% male (52,000).

**Demographics** - The age structure of the population is changing, it is ageing and living longer. Compared with 2011 there are 11.8% more people aged 50-64 and 19.9% more aged 65 and over. The biggest decline was in the age group 15-24 at 10% and combined with a declining birth rate contribute to the growing older population.

**Income** - Darlington residents are estimated to earn above the North East average. The average gross weekly pay for full time workers in Darlington is £582.3 compared to £575.2 in the North East (ONS annual survey of hours and earnings).

Gross disposable Income (GDHI) per head, which takes into account all forms of incomes not just earnings, in Darlington is estimated to be £18,114 per year, which is above the regional average.

The Darlington economy has a mix of businesses with the largest number 14.2% classed as within the professional, scientific and technical sector, 13% within the construction sector and 11.1% within retail and wholesale sectors. There are 52,000 employee jobs in Darlington, 35,000 are full time and 17,000 part time. Just under a third of employees work in Health and Social Care and Retail.

**Diversity** - In comparison to other areas in the UK, Darlington's population is not ethnically diverse with just 5.6% of residents defining themselves as being non-white UK in the Census.

## Narrative Report of Darlington Borough Council

There is a significant Gypsy, Roma and Traveller community but its size is not fully known as it is understood these communities are under-represented in the Census.

**Your Council** - Darlington Borough Council has a gross budget of over £238m and employs around 2,000 staff in full time and part time contracts (excluding schools). Below is the make up of the workforce of the Council:

### Headcount (excluding schools)

|              | Female       | Male       | Total        |
|--------------|--------------|------------|--------------|
| Full Time    | 643          | 548        | 1,191        |
| Part Time    | 652          | 208        | 860          |
| <b>Total</b> | <b>1,295</b> | <b>756</b> | <b>2,051</b> |

This equates to 1,499.73 FTEs (excluding schools).

**Political Structure** - As of 31 March 2023, the Council is made up of 50 Councillors for 20 wards, with the political make up as follows:

- Conservative 22
- Labour 16
- Independent Group 2
- Liberal Democrats 3
- Green Party 2
- Independent 4
- Vacant seat(s) 1

The Council has a statutory duty to set a balanced budget and this underwent scrutiny by the Economy and Resources Scrutiny Committee in January 2023. The Council's Medium Term Financial Plan, Capital Strategy and Treasury Management Strategy were all approved by Council in February 2023.

### 3 Council's Performance

Darlington Council's Plan, 'Delivering Success for Darlington' outlines the council's vision for the borough 'Darlington is a place where people want to live and businesses want to locate, where the economy continues to grow, where people are happy and proud of the borough and where everyone has the opportunity to maximise their potential'. Delivery of the vision will be achieved by focussing on a number of key priorities with partners, as outlined below.

The Council Plan is the overall vision for Darlington's future agreed by Council and it has 4 key priorities which are set out below:

#### Growing Darlington's Economy by delivering

- More sustainable well-paid jobs
- More businesses
- More homes

And we will support economic growth by keeping the borough:

- Clean
- Safe
- Healthy
- Sustainable
- Well-planned
- On the move

Whilst valuing our heritage and culture

#### Maximising the Potential of Our Young People

By:

- Working with partners to maximise educational achievement
- Working to remove barriers to young people reaching their potential
- Working at a Tees Valley level to match jobs with skills and training

## Narrative Report of Darlington Borough Council

### Supporting the Most Vulnerable in the Borough

By:

- Providing care and support when needed
- Working with people to build on their strengths to maximise their potential
- Working with partners

### Working with Communities to Maximise their Potential

By:

- Maximising the benefits of a growing economy for all communities
- Targeting services where they are most needed
- Working with partners
- Working with communities

Delivery of the Council Plan is managed via a Performance Management Framework (PMF) of strategic performance measures and narrative updates against key actions, which are refreshed annually. Year end performance across the Council and the priorities are reported by portfolio, with much positive news to build on but also some emerging priorities to take into account.

In terms of the **Stronger Communities portfolio**, good progress has been made over the past year, including:

- Darlington Cares activity continues to recover after the impact of Covid on volunteering levels and membership continues to grow. There are currently 27 members. In addition a further round of the Great Park Auction was held resulting in an additional 3,600hrs being pledged for 2023.
- The Bread and Butter Thing (TBBT) has gone from strength to strength over the past year with nine hubs now operating across Darlington supported by a strong volunteer base.
- Number Forty opened in the town centre on 2 September 2022 as a safe space in the night time economy. Darlington has Purple Flag status for standards of excellence in managing the night-time economy.
- Estimated unmet need for both alcohol and drug treatment are in decline and are lower than the England averages. Work is underway with partners to increase early identification and referral.

With regards to our **Resources portfolio**, key actions undertaken over the last year include:

- The Medium Term Financial Plan (MTFP) for 2023-27 was approved by Council in February 2023 and provides a budget over the life of the plan.
- The Council has invested in 6 joint ventures for house building to date with all sites progressing well and on target to provide dividends. Three projects are completed with the investment repaid and dividends released. Three other joint ventures are ongoing: West Park, Elder Brook Park and the out of borough joint venture with Esh. £50m Investment Fund has £30.86m of regeneration and joint venture commitments against it. Further joint venture opportunities are being explored.
- The percentage of business rates collected in-year in 2022/23 was slightly above the Council's target of 98.0%, however there was a slight decline in overall business rates collected from 2021/2022 due to the amount of Retail Relief awarded in 2022/23.
- The number of online transactional services available on the corporate website has risen to 229 from 176 in 2021/22.

## Narrative Report of Darlington Borough Council

Regarding the **Children and Young People portfolio**, key areas of work undertaken in 2022/23 include:

- Children and young people with Special Educational Needs and Disability (SEND) have continued to receive excellent services throughout 2022/23.
- The Strengthening Families, Protecting Children programme has continued to be embedded across Darlington Borough Council's Children's Services, utilising relational practice to ensure timely interventions which support families to stay together and reduce the need for children to come into care.
- 100 children and young people ceased to be in care in 2022/23.
- The proportion of children placed with in-house foster carers or placed with parents has been positively increasing.
- There are currently 54 approved foster care families with a further 6 going through mainstream assessments as at the end of March 2023.
- The proportion of Darlington care leavers Not in Education, Employment or Training (NEET) has remained low with 21.8% at the end of 2022/23.
- Referrals to the Youth Employment Initiative (YEI) have remained steady, month on month during 2022/23 with young people continuing to move into education, employment and training.
- The In2 cohort participated in a social music making project, learning how to play colourful plastic instruments, leading to a performance alongside a band, for peers, teachers and parents.
- The Holiday Activity and Food (HAF) programme funded by Department of Education is now firmly established at multiple sites across Darlington and engaged with over 1,000 children throughout the Summer and Christmas period.

Key actions delivered under the **Economy portfolio** over the past 12 months has included:

- The Towns Fund continues to deliver its objectives and work has been completed in the various yards along Skinnergate.
- Work on the Northern Echo building continues with architects appointed to work with client departments (Darlington College and DBC Learning and Skills) to develop an Adult Skills Hub on the ground floor.
- We are receiving a great deal of enquiries into the availability of land and buildings for business expansion and relocating.
- The Council continues to develop key economic sites at Central Park, Ingenium Parc and Faverdale to be investor ready. At Central Park, Innovation Central is open for business and securing tenants. At Ingenium Parc phase 1 is complete with phase 2 due to start in the summer. The first phase of Faverdale Business Park is fully let and further plots are for sale.
- Housing delivery remains strong within the Borough despite ongoing challenges with Nutrient Neutrality. Housing completions have exceeded the annual local plan target despite not granting any significant new permissions.
- On Climate Change the Council is below the emission trajectory and developing an offsetting strategy to close the gap between current actions and carbon neutral.
- TVCA is leading the delivery of the Bank Top Station project, with Darlington Council on the project board alongside TVCA, Department for Transport and LNER.

## Narrative Report of Darlington Borough Council

Regarding the **Local Services portfolio**, notable achievements in 2022/23 include:

- The Council remained focused on delivering high quality services and events to meet the needs and expectations of a wide range of local people, ensuring the town centre is animated, vibrant and clean.
- Key updates on work with Tees Valley Combined Authority on transport include the delivery of the Darlington Bank Top station rail project, entering into an Enhanced Partnership with bus operators, further development of walking and cycling schemes with work complete on Woodlands Road Phase 1 and underway on Duke Street, and installation of electric vehicles charging points in car parks.
- Work has continued through the period with partners to develop the 2025 celebrations programme. Work has continued this year, developing and finalising the proposals for the Darlington Rail Heritage Quarter project putting in place all the approvals including planning and Cabinet. Phase 1 commenced in May 2022.
- Major refurbishment works continue at Darlington Library.
- Modernisation work at Darlington Crematorium service is now complete.

In addition to the significant work undertaken to continue to support residents and tenants following the pandemic, the council's **Health and Housing portfolio** also delivered:

- The Public Health team has continued to progress with a number of other priorities including suicide prevention and mental health. Make Every Contact Count training was expanded, and the Healthy Lifestyle Survey involved 8,400 local pupils across 32 Darlington schools.
- Implementing partnership plans for Supplemental Substance Misuse and Recovery (SSMTR) to expand the number of treatment places for adults and young people.
- The toothbrushing scheme in reception and primary schools was re-established, and a joint oral health needs assessment was commissioned in conjunction with neighbouring Tees Valley local authorities.
- Despite the closure of the Dolphin Centre's main pool January 2022 for essential structural works business levels continue to be very positive. The annual total for visitor numbers is 851,822 which is around 232,000 higher than the previous year, and memberships are the highest they have been.
- All of Darlington Borough Council's social housing stock continued to meet the Decent Homes Standard in 2022-23
- Housing officers continue to promote help and guidance to tenants needing support, with over 1,950 tenants in receipt of Universal Credit (UC). Average rent arrears for tenants receiving UC remains under five weeks.
- There has been high demand for homelessness and housing advice services due to pressures in the housing market and cases are now open for longer due to challenges in finding alternative accommodation. The Preventing Homelessness and Rough Sleeping Strategy has been refreshed and the Council was successful in a bid for additional Government funding to recruit additional staff to deliver support and advice services to homeless people.
- The Lifeline service supports people to live in their own home, it is in demand with a steady increase in users throughout the year peaking in quarter four at 3,425 clients.

Finally, the **Adults portfolio** has contributed to the council plan's vision over the previous year by:

- Following new regulatory powers given to the Care Quality Commission to assess local authorities the Service is preparing for the assurance framework by completing a baseline assessment, developing a 3 year transformation strategy and action plan around the key assurance themes of quality, engagement, providing support, ensuring safe systems and leadership.
- Since April 2022, 315 out of 389 (81%) Assistive Technology Toolkit Referrals assigned to Lifeline resulted in equipment being provided.
- Adult social care teams continued to work with the NHS to support people to return home following discharge from hospital. The proportion of older people who are still at home 91 days after discharge from hospital into reablement or rehabilitation services is 81%. This is a consistently high outcome delivered by the service and is higher than the regional average.
- The proportion of adults with a learning disability who live in their own home or with their family at 95.1% is significantly higher than regional and national averages (2021/22).

## Narrative Report of Darlington Borough Council

### 4 Financial Performance

#### Economic climate

Since 2010 Darlington Borough Council has faced significant financial challenges due to reductions in funding from central government along with cost pressures and increasing demand within services. The process of balancing the Council's finances is ongoing and will last until at least 2024/25 whilst government policy is being developed.

In common with the rest of local government, the Council has seen a steady reduction in its core funding in recent years. The Government's aim is to phase out non-specific grant funding altogether, instead allowing local authorities to retain a higher proportion of business rates collected locally.

#### Outturn (revenue and capital)

The financial standing of the Council is robust, with sound financial management practices.

#### Comparison of Actual with Budget - Revenue

| Net Expenditure 2022/23                   | Budget<br>£'000 | Actual<br>£'000 | Variance<br>£'000 |
|---|-----------------|-----------------|-------------------|
| <b>Departmental Resources</b>             |                 |                 |                   |
| People Group                              | 69,230          | 68,004          | (1,226)           |
| Services Group                            | 21,142          | 19,290          | (1,852)           |
| Operations Group                          | 18,676          | 17,448          | (1,228)           |
| Chief Executive & Economic Growth Group   | 1,593           | 899             | (694)             |
| Council Wide                              | 8               | (138)           | (146)             |
| <b>Total Departmental Resources</b>       | <b>110,649</b>  | <b>105,503</b>  | <b>(5,146)</b>    |
| <b>Corporate Resources</b>                |                 |                 |                   |
| Financing Costs                           | 637             | 443             | (194)             |
| Joint Venture - Investment Return         | (1,864)         | (1,982)         | (118)             |
| Contingencies Budget                      | 525             | 502             | (23)              |
| Mid-year Savings                          | 0               | (230)           | (230)             |
| <b>Total Corporate Resources</b>          | <b>(702)</b>    | <b>(1,267)</b>  | <b>(565)</b>      |
| <b>Net Expenditure</b>                    | <b>109,947</b>  | <b>104,236</b>  | <b>(5,711)</b>    |
| <b>Reserves</b>                           |                 |                 |                   |
| Planned Use of General Reserve            | 468             | 468             | 0                 |
| Departmental Balances brought forward     | (5,760)         | (5,760)         | 0                 |
| Departmental Balances carried forward     | 0               | 4,961           | 4,961             |
| Risk Contingency - not used               | 0               | (323)           | (323)             |
| Government Grant - Strengthening Families | 0               | (503)           | (503)             |
| Pay Award                                 | (2,079)         | 0               | 2,079             |
| Balance to Reserves                       | 0               | (503)           | (503)             |
| <b>Total Reserves</b>                     | <b>(7,371)</b>  | <b>(1,660)</b>  | <b>5,711</b>      |
| <b>Total Resources</b>                    | <b>102,576</b>  | <b>102,576</b>  | <b>0</b>          |

Of the £5.146m departmental underspend, £4.961m is being carried forward. An additional £0.503m contribution is made from general reserves. In 2023/24, there is a planned net contribution from reserves of £8.640m as set out in the 2023-27 Medium Term Financial Plan.

## Narrative Report of Darlington Borough Council

### Where The Money Comes From and How It Was Spent

The following table explains in more detail the Council's sources of income and what it was actually spent on:

| 2021/22<br>£'000 | Gross Income                   | 2022/23<br>£'000 | %     |
|------------------|--------------------------------|------------------|-------|
| (20,845)         | Gross Council Rents            | (21,377)         | 7.1   |
| (3,634)          | Revenue Support Grant          | (3,748)          | 1.3   |
| (20,110)         | General Government Grants      | (25,777)         | 8.6   |
| (24,394)         | Business Rates Income          | (19,804)         | 6.6   |
| (25,942)         | Dedicated Schools Grant        | (28,246)         | 9.4   |
| (55,401)         | Demand on Collection Fund      | (57,944)         | 19.4  |
| (53,570)         | Specific Government Grants     | (43,569)         | 14.6  |
| (21,285)         | Capital Grants                 | (37,971)         | 12.7  |
| (2,206)          | Capital Receipts               | (1,669)          | 0.6   |
| (2,653)          | Interest and Investment Income | (4,594)          | 1.5   |
| (66,498)         | Income from Fees & Charges     | (54,434)         | 18.2  |
| <b>(296,538)</b> |                                | <b>(299,133)</b> | 100.0 |

How it was spent:

| 2021/22<br>£'000 | Gross Expenditure  | 2022/23<br>£'000 | %     |
|------------------|--|------------------|-------|
| 5,007            | Chief Executive & Economy                                | 5,544            | 2.2   |
| 63,703           | Operations   | 58,261           | 22.3  |
| 140,040          | People   | 146,756          | 56.0  |
| 44,707           | Services   | 52,673           | 20.1  |
| 370              | Other  | (712)            | -0.3  |
| <b>253,827</b>   |  | <b>262,522</b>   | 100.0 |
| 294              | Precepts & Levies  | 305              |       |
| 4,981            | Interest Payable   | 4,910            |       |
| 4,530            | IAS 19 Pension cost adjustment                           | 4,770            |       |
| 1,397            | Amount of non-current assets written off on disposal     | 2,428            |       |
| 530              | Investment property expenditure and change in fair value | 2,010            |       |
| 718              | Other  | 5,997            |       |
| <b>12,450</b>    |  | <b>20,420</b>    |       |
| <b>266,277</b>   | <b>Total Expenditure</b>                                 | <b>282,942</b>   |       |
| <b>(30,261)</b>  | <b>Surplus for year</b>                                  | <b>(16,191)</b>  |       |

## Narrative Report of Darlington Borough Council

### Sources of Funds to meet Capital Expenditure Plans

The total resources available for capital schemes during 2022/23 totalled £180.447m; however not all of the resources were planned to be expended during 2022/23. Some schemes have a build life of longer than one year so the actual planned spend for 2022/23 was £79.547m with an actual spend of £62.565m. The main areas of slippage relate to major projects in Transport and Housing as well as the Railway Heritage Quarter. The slippage into 2023/24 will be financed by unsupported borrowing, grants carried forward, Usable Capital Receipts and Revenue and Capital Contributions.

| <b>Capital expenditure 2022/23</b>       | <b>Capital Spend Available</b> | <b>Planned Spending 2022/23</b> | <b>Actual</b> | <b>Approved Capital Spend Carried Forward</b> |
|--|--------------------------------|---------------------------------|---------------|---|
|  | <b>£'000</b>                   | <b>£'000</b>                    | <b>£'000</b>  | <b>£'000</b>                                  |
| Chief Executive & Economic Growth        | 41,821                         | 18,408                          | 15,881        | 25,940  |
| Operations                               | 72,497                         | 35,182                          | 19,507        | 52,990  |
| People                                   | 3,586                          | 1,919                           | 1,448         | 2,138   |
| Services                                 | 60,065                         | 21,560                          | 23,321        | 36,744  |
| Leased Assets                            | 2,478                          | 2,478                           | 2,478         | 0   |
| <b>Total</b>                             | <b>180,447</b>                 | <b>79,547</b>                   | <b>62,635</b> | <b>117,812</b>                                |
| Financed by                              |                                |                                 |               |   |
| **Corporate Unsupported Borrowing        |                                |                                 | 13,231        |   |
| Capital Grants                           |                                |                                 | 34,465        |   |
| Housing Revenue Contributions            |                                |                                 | 13,289        |   |
| Capital Contributions                    |                                |                                 | 407           |   |
| Housing Revenue Account Capital Receipts |                                |                                 | 433           |   |
| General Fund Capital Receipts            |                                |                                 | 623           |   |
| Revenue Contributions                    |                                |                                 | 187           |   |
| <b>Total</b>                             |                                |                                 | <b>62,635</b> |   |

The following is a list of the major items of capital expenditure incurred during the year:

|  | <b>£'000</b>  |
|--|---------------|
| Highways & Transport Infrastructure                            | 14,766        |
| Housing Stock - Improvements                                   | 14,708        |
| Investment Properties  | 19            |
| Operational Buildings - Improvements                           | 21,090        |
| Revenue Expenditure Funded from Capital Under Statute (REFCUS) | 1,343         |
| Development Services   | 8,224         |
| Children's Services Improvements to Schools                    | 7             |
| Vehicles, Plant & Equipment                                    | 2,478         |
| <b>Total</b>   | <b>62,635</b> |

The Council is also committed to make payments estimated at £31.315m over the remaining term of the 25 year contract in respect of its PFI scheme (the Education Village and Harrowgate Hill Primary School). These became operational in March 2006 and August 2005 respectively. Both are part of the approved funding of £34.900m by the Department for Education. A recognition of the long-term contract entered into with partners Kajima Darlington Schools Limited can be found in Note 32 in the Notes to the Financial Statements and the liability relating to this contract can be found on the Balance Sheet.

## Narrative Report of Darlington Borough Council

### Four Year Capital Programme

The Council continues to deliver a significant capital investment programme in the main funded from the Housing Revenue Account and external funding which is targeted at specific schemes and programmes such as Transport and Schools. In addition there are a number of schemes financed from the Council's own resources.

The Council's 4 year capital programme and its funding can be summarised as follows:

### Capital Expenditure and Funding

|  | 2023/24<br>£'000 | 2024/25<br>£'000 | 2025/26<br>£'000 | 2026/27<br>£'000 | Total<br>£'000 |
|--|------------------|------------------|------------------|------------------|----------------|
| <b>Capital Expenditure and funding</b> |                  |                  |                  |                  |                |
| Children, Families and Learning        | 159              | 159              | 159              | 159              | 636            |
| Housing (HRA)                          | 24,585           | 20,999           | 20,538           | 9,684            | 75,806         |
| Transport                              | 3,068            | 3,068            | 3,068            | 3,068            | 12,272         |
| Other Capital Programmes               | 1,063            | 1,063            | 1,063            | 1,063            | 4,252          |
| Council Funded Schemes                 | 1,234            | 50               | 40               | 50               | 1,374          |
| Self Financing                         | 4,000            | 5,100            | 8,000            | 0                | 17,100         |
| <b>Total Spending Plans</b>            | <b>34,109</b>    | <b>30,439</b>    | <b>32,868</b>    | <b>14,024</b>    | <b>111,440</b> |
| <b>Resources</b>                       |                  |                  |                  |                  |                |
| Capital Grants                         | 7,890            | 7,290            | 6,290            | 4,290            | 25,760         |
| HRA Revenue Contributions              | 12,609           | 12,150           | 12,097           | 9,381            | 46,237         |
| HRA Investment Fund                    | 0                | 0                | 0                | 0                | 0              |
| HRA Capital Receipts                   | 303              | 303              | 303              | 303              | 1,212          |
| Corporate Resources                    | 12,907           | 8,596            | 8,178            | 50               | 29,731         |
| Self Financing                         | 400              | 2,100            | 6,000            | 0                | 8,500          |
| <b>Total Resources</b>                 | <b>34,109</b>    | <b>30,439</b>    | <b>32,868</b>    | <b>14,024</b>    | <b>111,440</b> |

### Balance Sheet

The Council's summarised Balance Sheet is shown below:

|  | As at 31<br>March 2022<br>£m | As at 31<br>March 2023<br>£m |
|--|------------------------------|------------------------------|
| Non-current assets   | 483                          | 519                          |
| Net current assets - debtors, stock, cash and short term investments less short term creditors and liabilities | (11)                         | (14)                         |
| Long Term Liabilities and Provisions   | (322)                        | (194)                        |
| <b>Total Net Assets</b>  | <b>150</b>                   | <b>311</b>                   |
| <b>Represented by:</b>   |                              |                              |
| Usable reserves  | 136                          | 129                          |
| Unusable reserves  | 14                           | 182                          |
| <b>Total Reserves</b>  | <b>150</b>                   | <b>311</b>                   |

## Narrative Report of Darlington Borough Council

### 5 Principal Risks and Uncertainties

Risk Management is an essential part of effective and efficient management and planning and it strengthens the ability of the Council to achieve its objectives and enhance the value of services provided. It is also an important element in demonstrating continuous improvement as well as being part of the Council's Local Code of Corporate Governance that reflects the requirements of the CIPFA / SOLACE Framework of Corporate Governance.

A key element of the Council's planning process is that the areas of potential risk, which could adversely impact on the ability to meet objectives, are identified. These risks are plotted on to a standard likelihood and impact matrix with reference to management controls in place and working. The shaded part of the matrix signifies the area above the 'risk appetite line'. Risks in this region require further specific management i.e. are priorities for improvement that have an appropriate improvement action plan. The risk matrix shown below as reported to Audit Committee on 26 April 2023 highlights that the Council has 9 current Corporate risks that are above the 'risk appetite line'.

#### **SR15 - Inability to cope with significant increase in homelessness cases following the impact of COVID.**

- Additional funding has been provided by the Department for Levelling Up, Housing and Communities (DLUCH) for homeless services. More accommodation and support has been commissioned to cope with increased demand and additional staff have been recruited to the Housing Options Team. However, demand for emergency accommodation has remained high with the shortage of appropriate move on accommodation exacerbating the issue.

#### **SR16 - Inability to contain placement costs for children looked after due to lack of sufficient in house placements**

- A full Transformation and Efficiency programme is being delivered with the key objective of developing sufficient provision within or close to Darlington that meet the needs of looked after children. This includes in-house foster care, residential care and specialist provision for complex needs. Due to the changing complexities and the demand for placements not just locally, but also regionally and nationally, the work will be informed by other localities, and joint working will take place where this can add value.

#### **SR18 - Inability to recruit and retain sufficient qualified suitably experienced social workers and reablement staff in Adult Services impacts on cost and quality of service**

- Adult Services intend to undertake a timely national recruitment campaign to recruit to recently vacated posts, with agency cover to be arranged as required. The recruitment campaign has been ongoing for the last year with success internally with retention rates improving and vacancies decreased from 25% to 14%. However, it remains a focus for Adult Social Care as there continue to be significant staff shortages within the care sector.

#### **SR20 - Increased demand for Adult Services impacts negatively on plans for budget efficiencies**

- There is increasing demand for adult social care and support specifically domiciliary care, aides, adaptations and support for people with significant learning disabilities. People are living with multiple conditions and disabilities and require intensive support to remain at home and as independent as possible. Covid has also had a significant impact on people's wellbeing and support needs. Adult Social Care will continue with the Transformation programme, and ensure that all assessments are strength based and outcome focussed with the support of the local community. Performance, practice and quality will be continuously monitored and reviewed. Funding streams and grants from the Department of Health & Social Care will support the demand management and provide some temporary cost mitigation. However, with the introduction of the Integrated Care Systems there is further dialogue required to understand the resources available to support post covid recovery.

#### **SR21 - Increased demand for Children's Services impacts negatively on budget**

- Work is ongoing within the Transformation Programme to safely reduce the level of risk in children's services. Input to this work has been enhanced with colleagues from Leeds City Council under the DfE sponsored Strengthening Families Programme. The ethos of the work will continue despite the programme formally ceasing.

## Narrative Report of Darlington Borough Council

### SR27 - Failure to respond appropriately to safeguard vulnerable children, in line with national legislation and safeguarding children, thresholds and procedures

- Services are in place to screen contacts and referrals, and to respond should concerns be identified.
- Pathways for intervention are both internal and multi-agency, and the Council ensures that its own staff understand and apply them robustly.

### SR34 - Budget & resource implications arising from the ability to progress and complete schemes/projects in the event of further COVID-19 lockdowns & further construction inflation, material supply and resource demands

- Within the Construction industry there continues to be issues with rises in material prices and high demand for trades and resource to deliver projects of all sizes. These issues are across all sectors, both private and public. Projects developed prior to these issues materialising may not have built in contingencies into the budget or programme to absorb this. Therefore, this will require Programmes & Projects to be reviewed on an individual basis for affordability and deliverability as costs and programmes are finalised. Future project budgets will have inflation allowance built in linked to the proposed start and finish dates.

### SR39 - The Council is unable to deliver housing targets detailed in the Local Plan as a result of the designation of nutrient neutrality catchment area

- Nutrient Neutrality remains a risk for the Council in regards to meeting its housing targets. The impact is yet to be fully realised as it only affects new applications. The Council has been working closely with Natural England who published a mitigation strategy/actions for developers in March 2023, to help ensure future building programmes meet the obligations of Nutrient Neutrality.

### SR44 - April 2023 will see the implementation of the CQC inspection framework for Adult Social Care. The significant demands on adult social care, the pressures following covid and the workforce recruitment and retention issues may impact on the ratings resulting in a “requiring improvement” outcome.

- Adult Services have an implementation plan in place, containing identified actions to complete including, user feedback and engagement, evidence of quality of practice and outcomes and strategic leadership and engagement.

#### CORPORATE

|                   |                        |                  |                 |  |                   |
|-------------------|------------------------|------------------|-----------------|--|-------------------|
| <b>LIKELIHOOD</b> | A<br>Very High         |                  |                 |  |                   |
|                   | B<br>High              |                  |                 | <b>SR21, SR18</b>                                |                   |
|                   | C<br>Significant       |                  |                 | <b>SR15, SR16,<br/>SR20, SR34,<br/>SR39,SR44</b> |                   |
|                   | D<br>Low               |                  |                 |  | <b>SR27</b>       |
|                   | E<br>Very Low          |                  |                 |  |                   |
|                   | F<br>Almost Impossible |                  |                 |  |                   |
|                   |                        | IV<br>Negligible | III<br>Marginal | II<br>Critical                                   | I<br>Catastrophic |
| <b>IMPACT</b>     |                        |                  |                 |  |                   |

## Narrative Report of Darlington Borough Council

### 6 Pension Liabilities

Following the implementation of IAS 19, the accounts show the benefit entitlement earned by employees of the Local Government Pension Scheme in the relevant year rather than the charges to revenue based on employer's contributions payable and payments to pensioners in the year. The effect on the Balance Sheet is to reduce the net worth of the Council by the IAS 19 pension liability of £56.460m (in 2021/22 the IAS 19 pension liability was £181.540m). The Council's Pension fund has to be revalued every 3 years to set future contribution rates and subsequent to the last full actuarial valuation date of 31 March 2022 the deficit is to be recovered over a period of 20 years, as agreed by the Pension Fund Administering Authority with the Actuary. Further information is available in Note 37 in the Notes to the Financial Statements.

### 7 Treasury Management

On 17 February 2022, Council approved the Treasury Management Strategy for 2022/23. Treasury management performance is reported to Cabinet and Council with detailed reviews being undertaken by Audit Committee.

The financial year 22/23 was a very turbulent year with regards to treasury management. Interest rates started off low but then with the rise in energy costs, food costs and salary costs inflation hit a 41yr high of above 11% in October 2022. As a result of this the cost of borrowing has increased with the Council therefore reducing its external investments to pay for capital expenditure rather than using borrowing. Internal borrowing has a positive effect on the MTFP's financing costs as generally investment rates are lower than borrowing rates and there would have been a cost of carrying those investments in addition to any counterparty risk there might have been. Investments continued to be made only where it was beneficial to do so and there was a low risk to the Council.

During 2022/23 the Council complied with its legislative and regulatory requirements. The need for borrowing was only increased for capital purposes.

At 31 March 2023, the Council's external debt was £138.014m which is £11.635m less than the previous year, mainly with the Council not having to replace its matured short term debt due to the high levels of cashflow throughout the year. The average interest rate for borrowing was 2.41% down from 2.47% in 2021/22. Investments totalled £40.044m at 31 March 2023 (£63.399m at 31 March 2022) earning interest of 2.88% over the year. Included in the total investments figure were Property Fund units of £29.999m which provided an annualised net return of 1.99%.

## Narrative Report of Darlington Borough Council

### 8 Explanation of the Accounting Statements

This Statement of Accounts has been prepared in accordance with the 'Code of Practice on Local Authority Accounting in the United Kingdom' (the code) which defines proper accounting practices for local authorities in England and also complies with the Accounts and Audit Regulations 2015. The code is based on International Financial Reporting Standards (IFRS).

Darlington Borough Council's accounts for the year ended 31 March 2023 are set out in the following pages and a glossary of terms is provided on pages 84 to 94.

#### **Movement in Reserves Statement (page 17)**

This statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus/(deficit) on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for council tax setting and dwellings rent setting purposes. The Net (Increase) / Decrease before Transfers (from)/to Earmarked Reserves line shows the statutory General Fund Balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

#### **Comprehensive Income and Expenditure Statement (page 18)**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

#### **Balance Sheet (page 19)**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves are those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example, the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

#### **Cash Flow Statement (page 20)**

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

## **Narrative Report of Darlington Borough Council**

### **Expenditure and Funding Analysis (page 22)**

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

### **The Supplementary Financial Statements are as follows: (page 68 -80)**

#### **Housing Revenue Account (page 68)**

The Housing Revenue Account (HRA) reflects a statutory obligation to maintain a revenue account for local authority housing provision in accordance with Part 6 of the Local Government and Housing Act 1989 (England and Wales).

#### **Collection Fund (page 73)**

The Collection Fund Statement is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund in accordance with section 89 of the Local Government Finance Act 1988 (as amended by the Local Government Finance Act 1992). The Collection Fund shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates.

#### **Group Accounts (page 76)**

There are a number of criteria by which the Council must determine whether its interests in associates, joint ventures and joint arrangements are significant enough to be included in the Council's consolidated accounts. After consideration of these criteria the Council has determined that it does have material interests and consequently group accounts have been prepared.

The Notes to these financial statements provide more detail about the Council's accounting policies and individual transactions.

## Statement of Responsibilities for the Statement of Accounts of Darlington Borough Council

### The Council's Responsibilities

The Council is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Council that officer is the Group Director of Operations;
- manage its affairs to secure economic, efficient and effective use of resources and to safeguard its assets; and
- approve the Statement of Accounts.

### The Group Director of Operations' Responsibilities

The Group Director of Operations is responsible for the preparation of the Council's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Group Director of Operations has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent; and
- complied with the Local Authority Code.

The Group Director of Operations has also:

- kept proper accounting records which were up to date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

### Group Director's Statement

I certify that this Statement of Accounts has been prepared in accordance with the statutory requirements and proper accounting practices. It presents a true and fair view of the Council's financial position as at 31 March 2023 and the income and expenditure for the year ended 31 March 2023.



Dated: 30-Jun-23

## Movement in Reserves Statement for Darlington Borough Council for the year ended 31 March 2023

|  | General Fund Balance<br>£'000 | Earmarked General Fund<br>Reserves<br>£'000 | Housing Revenue<br>Account<br>£'000 | Capital Receipts Reserve<br>£'000 | Capital Grants Unapplied<br>£'000 | Total Usable Reserves<br>£'000 | Unusable Reserves<br>£'000 | Total Council Reserves<br>£'000 |
|--|-------------------------------|---|-------------------------------------|-----------------------------------|-----------------------------------|--------------------------------|----------------------------|---------------------------------|
| <b>Balance at 31 March 2021</b>  | (24,765)                      | (42,622)                                    | (25,152)                            | (663)                             | (21,990)                          | <b>(115,192)</b>               | 57,023                     | <b>(58,169)</b>                 |
| <b><u>Movement in reserves during 2021/22</u></b>  |                               |   |                                     |                                   |                                   |                                |                            |                                 |
| Deficit/(Surplus) on the Provision of Services   | (22,661)                      | 0   | (7,600)                             | 0                                 | 0                                 | <b>(30,261)</b>                | 0                          | <b>(30,261)</b>                 |
| Other Comprehensive Income and Expenditure   | 0                             | 0   | 0                                   | 0                                 | 0                                 | <b>0</b>                       | (61,155)                   | <b>(61,155)</b>                 |
| <b>Total Comprehensive Income and Expenditure</b>  | <b>(22,661)</b>               | <b>0</b>                                    | <b>(7,600)</b>                      | <b>0</b>                          | <b>0</b>                          | <b>(30,261)</b>                | <b>(61,155)</b>            | <b>(91,416)</b>                 |
| Adjustments between accounting basis and funding basis under regulations ( <b>Note 5</b> ) | 11,806                        | 0   | 5,744                               | 83                                | (3,261)                           | <b>14,372</b>                  | (14,372)                   | <b>0</b>                        |
| <b>Net (Increase)/decrease before Transfers (to)/from Earmarked Reserves</b>               | <b>(10,855)</b>               | <b>0</b>                                    | <b>(1,856)</b>                      | <b>83</b>                         | <b>(3,261)</b>                    | <b>(15,889)</b>                | <b>(75,527)</b>            | <b>(91,416)</b>                 |
| Transfers from/(to) Earmarked Reserves ( <b>Note 6</b> )                                   | 10,641                        | (10,640)                                    | 0                                   | 1                                 | (1)                               | <b>1</b>                       | (1)                        | <b>0</b>                        |
| <b>Decrease/(Increase) in 2021/22</b>  | <b>(214)</b>                  | <b>(10,640)</b>                             | <b>(1,856)</b>                      | <b>84</b>                         | <b>(3,262)</b>                    | <b>(15,888)</b>                | <b>(75,528)</b>            | <b>(91,416)</b>                 |
| <b>Balance at 31 March 2022 carried forward</b>  | <b>(24,979)</b>               | <b>(53,262)</b>                             | <b>(27,008)</b>                     | <b>(579)</b>                      | <b>(25,252)</b>                   | <b>(131,080)</b>               | <b>(18,505)</b>            | <b>(149,585)</b>                |
| <b><u>Movement in reserves during 2022/23</u></b>  |                               |   |                                     |                                   |                                   |                                |                            |                                 |
| Deficit/(Surplus) on the Provision of Services   | (11,505)                      | 0   | (4,686)                             | 0                                 | 0                                 | <b>(16,191)</b>                | 0                          | <b>(16,191)</b>                 |
| Other Comprehensive Income and Expenditure   | 0                             | 0   | 0                                   | 0                                 | 0                                 | <b>0</b>                       | (144,823)                  | <b>(144,823)</b>                |
| <b>Total Comprehensive Income and Expenditure</b>  | <b>(11,505)</b>               | <b>0</b>                                    | <b>(4,686)</b>                      | <b>0</b>                          | <b>0</b>                          | <b>(16,191)</b>                | <b>(144,823)</b>           | <b>(161,014)</b>                |
| Adjustments between accounting basis and funding basis under regulations ( <b>Note 5</b> ) | 20,195                        | 0   | 8,227                               | (5,392)                           | (4,559)                           | <b>18,471</b>                  | (18,471)                   | <b>0</b>                        |
| <b>Net decrease/(Increase) before Transfers from/(to) Earmarked Reserves</b>               | <b>8,690</b>                  | <b>0</b>                                    | <b>3,541</b>                        | <b>(5,392)</b>                    | <b>(4,559)</b>                    | <b>2,280</b>                   | <b>(163,294)</b>           | <b>(161,014)</b>                |
| Transfers (to)/from Earmarked Reserves ( <b>Note 6</b> )                                   | (7,616)                       | 7,615                                       | 0                                   | (1)                               | 1                                 | <b>(1)</b>                     | 1                          | <b>0</b>                        |
| <b>(Increase)/decrease in 2022/23</b>  | <b>1,074</b>                  | <b>7,615</b>                                | <b>3,541</b>                        | <b>(5,393)</b>                    | <b>(4,558)</b>                    | <b>2,279</b>                   | <b>(163,293)</b>           | <b>(161,014)</b>                |
| <b>Balance at 31 March 2023 carried forward</b>  | <b>(23,905)</b>               | <b>(45,647)</b>                             | <b>(23,467)</b>                     | <b>(5,972)</b>                    | <b>(29,810)</b>                   | <b>(128,801)</b>               | <b>(181,798)</b>           | <b>(310,599)</b>                |

## Comprehensive Income and Expenditure Statement for Darlington Borough Council for the year ended 31 March 2023

| 2021/22                    |                       |  |  | 2022/23 |                            |                       |  |
|----------------------------|-----------------------|--|--|---------|----------------------------|-----------------------|--|
| Gross Expenditure<br>£'000 | Gross Income<br>£'000 | Net Expenditure /<br>(Income)<br>£'000 |  | Note    | Gross Expenditure<br>£'000 | Gross Income<br>£'000 | Net Expenditure /<br>(Income)<br>£'000 |
| 5,007                      | (2,958)               | 2,049                                  | Chief Executive and Economy  | 3       | 5,543                      | (2,524)               | 3,019                                  |
| 63,703                     | (65,002)              | (1,299)                                | Operations   | 3       | 58,261                     | (53,863)              | 4,398                                  |
| 140,040                    | (67,988)              | 72,052                                 | People   | 3       | 146,755                    | (70,283)              | 76,472                                 |
| 44,707                     | (22,301)              | 22,406                                 | Services   | 3       | 52,673                     | (23,551)              | 29,122                                 |
| 370                        | (173)                 | 197                                    | Other  | 3       | (711)                      | 411                   | (300)                                  |
| <b>253,827</b>             | <b>(158,422)</b>      | <b>95,405</b>                          | <b>Cost of Services</b>  |         | <b>262,521</b>             | <b>(149,810)</b>      | <b>112,711</b>                         |
| 1,011                      | 0                     | 1,011                                  | Other operating expenditure  | 7       | 306                        | 0                     | 306                                    |
| 1,397                      | (2,206)               | (809)                                  | Losses/(Gains) on the disposal of non-current assets                       | 7       | 2,428                      | (1,669)               | 759                                    |
| 10,042                     | (11,085)              | (1,043)                                | Financing and investment income and expenditure                            | 9       | 17,687                     | (6,158)               | 11,529                                 |
| 0                          | (124,825)             | (124,825)                              | Taxation and non-specific grant income                                     | 10      | 0                          | (141,496)             | (141,496)                              |
| <b>266,277</b>             | <b>(296,538)</b>      | <b>(30,261)</b>                        | <b>(Surplus)/deficit on Provision of Services</b>                          |         | <b>282,942</b>             | <b>(299,133)</b>      | <b>(16,191)</b>                        |
|                            |                       | (7,352)                                | Surplus on revaluation of Property, Plant and Equipment assets             |         |                            |                       | (3,932)                                |
|                            |                       | (48,770)                               | Actuarial (gains)/losses on pensions assets/liabilities                    | 37      |                            |                       | (140,900)                              |
|                            |                       | 17                                     | Impairment losses on non-current assets charged to the revaluation reserve |         |                            |                       | 9                                      |
|                            |                       | <b>(56,105)</b>                        | <b>Other Comprehensive Income and Expenditure</b>                          |         |                            |                       | <b>(144,823)</b>                       |
|                            |                       | <b>(86,366)</b>                        | <b>Total Comprehensive Income and Expenditure</b>                          |         |                            |                       | <b>(161,014)</b>                       |

## Balance Sheet of Darlington Borough Council as at 31 March 2023

| As at 31<br>March 2022<br>£'000 |                                    | As at 31<br>March 2023<br>£'000 | Notes |
|---------------------------------|------------------------------------|---------------------------------|-------|
| 421,132                         | Property, Plant and Equipment      | 467,009                         | 16    |
| 14,147                          | Investment Properties              | 12,483                          | 17    |
| 2,361                           | Heritage Assets                    | 2,411                           | 18    |
| 32,703                          | Long Term Investments              | 26,706                          | 38    |
| 12,212                          | Long Term Debtors                  | 10,098                          | 38    |
| <b>482,555</b>                  | <b>Total Long Term Assets</b>      | <b>518,707</b>                  |       |
| 17,000                          | Short Term Investments             | 8,000                           | 38    |
| 2,202                           | Inventories                        | 578                             | 20    |
| 48,087                          | Short Term Debtors                 | 62,185                          | 22    |
| 15,312                          | Cash and Cash Equivalents          | 2,060                           | 23    |
| <b>82,601</b>                   | <b>Total Current Assets</b>        | <b>72,823</b>                   |       |
| (24,979)                        | Short Term Borrowing               | (18,594)                        | 38    |
| (65,869)                        | Short Term Creditors               | (65,852)                        | 24    |
| (2,566)                         | Short Term Provisions              | (2,566)                         | 15    |
| <b>(93,414)</b>                 | <b>Total Current Liabilities</b>   | <b>(87,012)</b>                 |       |
| (8,117)                         | Long Term Creditors                | (7,010)                         | 38    |
| (601)                           | Long Term Provisions               | (713)                           | 25    |
| (126,276)                       | Long Term Borrowing                | (121,217)                       | 38    |
| (181,540)                       | Other Long Term Liabilities        | (56,460)                        | 37    |
| (5,623)                         | Capital Grants Receipts In Advance | (8,518)                         | 31    |
| <b>(322,157)</b>                | <b>Total Long Term Liabilities</b> | <b>(193,918)</b>                |       |
| <b>149,585</b>                  | <b>Net Assets</b>                  | <b>310,599</b>                  |       |
| 131,080                         | Usable Reserves                    | 128,801                         | 28    |
| 18,505                          | Unusable Reserves                  | 181,798                         | 29    |
| <b>149,585</b>                  | <b>Total Reserves</b>              | <b>310,599</b>                  |       |

**Cash Flow Statement for Darlington Borough Council for the year ended 31 March 2023**

| <b>2021/22</b>  |   | <b>2022/23</b>  |
|-----------------|---|-----------------|
| <b>£'000</b>    |   | <b>£'000</b>    |
| <b>30,261</b>   | <b>Surplus/(Deficit) on the provision of services</b>   | <b>16,191</b>   |
| <b>15,861</b>   | <b>Adjustments to net deficit on the provision of services for non-cash movements</b>   | <b>18,833</b>   |
| 7,609           | Depreciation and impairment   | 10,508          |
| 0               | Change in the fair value of investments   | 5,997           |
| (103)           | Decrease in Interest Creditors  | 115             |
| 13,556          | Increase in Creditors   | 1,109           |
| 0               | Increase in Interest and Dividend Debtors   | 0               |
| (17,759)        | (Increase)/Decrease in Debtors  | (20,563)        |
| (1,692)         | (Decrease) in Inventories   | 1,624           |
| 15,530          | Movement in Pension Liability   | 15,820          |
| (380)           | Contributions to/(from) Provisions  | 112             |
| 1,397           | Carrying amount of non-current assets sold or derecognised  | 2,428           |
| (2,297)         | Movement in Investment Property Values  | 1,683           |
| <b>(23,491)</b> | <b>Adjustments for items included in the net (deficit) on the provision of services that are investing and financing activities</b> | <b>(20,825)</b> |
| (21,285)        | Capital Grants credited to the surplus or deficit on provision of services  | (19,156)        |
| 0               | Net adjustment from the sale of short and long term investments   | 0               |
| 0               | Premiums or Discounts on the repayment of financial liabilities   | 0               |
| (2,206)         | Proceeds from the sale of non-current assets and investment property  | (1,669)         |
| <b>22,631</b>   | <b>Net cash flow from/(used in) Operating Activities</b>  | <b>14,199</b>   |
|                 | <b>Investing Activities</b>   |                 |
| (35,384)        | Purchase of property, plant and equipment and investment property   | (56,266)        |
| (256,750)       | Purchase of short term investments  | (259,330)       |
| 255,750         | Proceeds from the sale of short term investments  | 268,330         |
| 2,206           | Proceeds from the sale of property, plant and equipment and investment property   | 6,449           |
| (6,587)         | Other payments for investing activities   | (4,944)         |
| 10,707          | Other capital payments received   | 2,278           |
| 23,446          | Capital grants received   | 22,051          |
| 0               | Other receipts from investing activities  |                 |
| <b>(6,612)</b>  | <b>Net cash flow used in Investing Activities</b>   | <b>(21,432)</b> |
|                 | <b>Financing Activities</b>   |                 |
| 0               | Cash receipts of short and long term borrowing  | 0               |
| 4,180           | Billing Authorities - Council Tax and NNDR adjustments  | 5,348           |
| (1,126)         | Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-Balance Sheet PFI contracts        | (1,116)         |
| (11,882)        | Repayments of short and long term borrowing   | (11,558)        |
| (1,207)         | Other (payments)/receipts for financing activities  | 1,307           |
| <b>(10,035)</b> | <b>Net cash flow from Financing Activities</b>  | <b>(6,019)</b>  |
| <b>5,984</b>    | <b>Net decrease in cash and cash equivalents</b>  | <b>(13,252)</b> |
| 9,328           | Cash and cash equivalents at the beginning of the reporting period  | 15,312          |
| <b>15,312</b>   | <b>Cash and cash equivalents at the end of the reporting period (Note 23)</b>   | <b>2,060</b>    |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 1 Accounting Standards That Have Been Issued But Have Not Yet Been Adopted

The Code of Practice on Local Authority Accounting in the United Kingdom (the Code) requires the disclosure of information relating to the expected impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. This applies to the adoption of the following new or amended standards within the 2023/24 Code although there are no such changes that are expected to have a significant effect on the Council's accounts.

**IFRS 16 Leases** will require local authorities that are lessees to recognise most leases on their balance sheets as right-of-use assets with corresponding lease liabilities (there is recognition for low-value and short-term leases). CIPFA/LASAAC have deferred implementation of IFRS 16 for local government to 1 April 2024.

**Definition of Accounting Estimates (amendments to IAS 8)** issued February 2021

**Disclosure of Accounting Policies (Amendments to IAS 1 and IFRS Practice Statement 2)** issued February 2021

**Deferred Tax related to Assets & Liabilities arising from a Single Transaction (Amendments to IAS 12)** issued May 2021

**Updating a Reference to the Conceptual Framework (Amendments to IFRS 3)** issued May 2020 and likely only limited application.

### 2 Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in note 41, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events:

The critical judgements made in the Statement of Accounts are:

- The Council has a number of interests in other entities that fall within the group boundary of the Council on the grounds of control and significant influence in line with the Code. During 2022/23 the Council has assessed its interests in the 6 Joint Ventures with Esh Homes Ltd of which the Council owns 50% of the share capital of the Companies and concluded that they will be consolidated into its group accounts.
- In line with accounting standards and the Code, all maintained schools in the Borough are now considered to be entities controlled by the Council. Rather than produce group accounts, the income, expenditure, assets, liabilities, reserves and cashflows of each school are recognised in the Council's single entity accounts.
- Where the land and building assets used by the school are owned by an entity other than the Council, school or School Governing Body then it is included on the Council's Balance Sheet.
- As at the 31 March 2023 the Council has no Voluntary Aided (VA) schools.
- In the current economic climate there is a high degree of uncertainty about future levels of funding for local government. However, the Council has determined that this uncertainty is not yet sufficient to provide an indication that assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision.
- The Council continues to assess the degree of componentisation within its non-current asset portfolio, as part of the 5 year rolling programme of non-current asset valuations. On an annual basis the Council will review capital expenditure to assess if any new material components have been added to the Council's non-current asset portfolio.
- Judgement is required to determine whether the Council can be reasonably assured that the conditions of grant and contribution income received have been met before recognising them as income in the Comprehensive Income and Expenditure Statement. Where conditions require specified expenditure to have taken place, the grant monies will not be recognised until this has happened. Equally where conditions specify that a grant or contribution must be repaid in the event of non-expenditure, the income is not recognised until the conditions of the grant have been met.
- The Council is deemed to control the education services provided under the PFI agreement in the schools and also to control the residual value of the assets at the end of the agreement. The accounting policies and PFI schemes and similar contracts have been applied to the Education Village and Harrowgate Hill Primary School which became operational in March 2006 and August 2005 respectively. The Education Village transferred to Academy status on 1 April 2012 so has therefore been removed from the Council's Balance Sheet. Harrowgate Hill is recognised as Property, Plant and Equipment on the Council's Balance Sheet.
- The Council has a 2.91% shareholding in Teesside International Airport and with the adoption of IFRS 9 Financial Instruments it is now classified at fair value and although the airport has been acquired by Goosepool 2019 Ltd which is a subsidiary of the Tees Valley Combined Authority (TVCA), the Council's shareholding is unaffected as is its valuation. The new standard sets out that investments in equity should be measured at fair value through profit and loss unless there is an irrevocable election to designate the asset as fair value through comprehensive income. The shareholding is a strategic investment and not held for trading and therefore the Council has opted to designate it as fair value through other comprehensive income (FVOCI). This means that there would be no impact on the revenue budget and that any gains or losses on the valuation of the shareholding will be transferred to a Financial Instruments Revaluation Reserve.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

## 3 Expenditure and Funding Analysis

| 2022/23  | Reported for resource management | Adjustment to arrive at the net amount chargeable to the General Fund and HRA Balances | Net Expenditure Chargeable to the General Fund and HRA Balances | Adjustments between Funding and Accounting Basis | Net Expenditure in the Comprehensive Income and Expenditure Statement |
|--|----------------------------------|--|---|--|---|
| Group  | £'000                            | £'000  | £'000   | £'000  | £'000   |
| Chief Executive and Economy  | 1,281                            | 320  | 1,601   | 1,418  | 3,019   |
| Operations   | 18,747                           | (5,349)  | 13,398  | (9,000)  | 4,398   |
| People   | 69,613                           | 3,963  | 73,576  | 2,896  | 76,472  |
| Services   | 20,695                           | (252)  | 20,443  | 8,679  | 29,122  |
| Other  | (5,136)                          | 4,836  | (300)   | 0  | (300)   |
| <b>Net Cost of Services</b>  | <b>105,200</b>                   | <b>3,518</b>   | <b>108,718</b>  | <b>3,993</b>                                     | <b>112,711</b>  |
| <b>Other income and expenditure</b>  | <b>(104,115)</b>                 | <b>7,627</b>   | <b>(96,488)</b>   | <b>(32,414)</b>                                  | <b>(128,902)</b>  |
| <b>(Surplus)/deficit on Provision of Services</b>                            | <b>1,085</b>                     | <b>11,145</b>  | <b>12,230</b>   | <b>(28,421)</b>                                  | <b>(16,191)</b>   |
| Opening General Fund, HRA and Earmarked Reserves Balance at 1 April 2022     |                                  |  | (105,249)   |  |   |
| Add surplus on General Fund and HRA Balance in Year                          |                                  |  | 12,230  |  |   |
| Closing General Fund, HRA and Earmarked Reserves Balance at 31 March 2023 ** |                                  |  | <u>(93,019)</u>   |  |   |

\*\* For a split of this balance between the General Fund and the HRA - see the Movement in Reserves Statement.

| 2021/22   | Reported for resource management | Adjustment to arrive at the net amount chargeable to the General Fund and HRA Balances | Net Expenditure Chargeable to the General Fund and HRA Balances | Adjustments between Funding and Accounting Basis | Net Expenditure in the Comprehensive Income and Expenditure Statement |
|---|----------------------------------|--|---|--|---|
| Group   | £'000                            | £'000  | £'000   | £'000  | £'000   |
| Chief Executive and Economy   | 1,382                            | 22   | 1,404   | 3,717  | 5,121   |
| Operations  | 15,915                           | (10,564)   | 5,351   | 1,476  | 6,827   |
| People  | 62,278                           | 1,235  | 63,513  | 1,015  | 64,528  |
| Services  | 18,659                           | (716)  | 17,943  | 13,106   | 31,049  |
| Other   | (4,864)                          | 5,061  | 197   | (6,408)  | (6,211)   |
| <b>Net Cost of Services</b>   | <b>93,370</b>                    | <b>(4,962)</b>   | <b>88,408</b>   | <b>12,906</b>                                    | <b>101,314</b>  |
| <b>Other income and expenditure</b>                                       | <b>(99,236)</b>                  | <b>(1,883)</b>   | <b>(101,119)</b>  | <b>13,643</b>                                    | <b>(87,476)</b>   |
| <b>Deficit/(surplus) on Provision of Services</b>                         | <b>(5,866)</b>                   | <b>(6,845)</b>   | <b>(12,711)</b>   | <b>26,549</b>                                    | <b>13,838</b>   |
| Opening General Fund, HRA and Earmarked Reserves Balance at 1 April 2021  |                                  |  | (92,538)  |  |   |
| Plus surplus on General Fund and HRA Balance in Year                      |                                  |  | (12,711)  |  |   |
| Closing General Fund, HRA and Earmarked Reserves Balance at 31 March 2022 |                                  |  | <u>(105,249)</u>  |  |   |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

## 3a Note to the Expenditure and Funding Analysis

| Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement   | Adjustments between Accounting Basis and Funding Basis |                                     |                       |                           |                   |
|---|--|-------------------------------------|-----------------------|---------------------------|-------------------|
|   | 2022/23  |                                     |                       |                           |                   |
| 2022/23   | Adjustments for Capital Purposes                       | Net change for Pensions Adjustments | Statutory Adjustments | Non Statutory Adjustments | Total Adjustments |
| Group   | £'000  | £'000                               | £'000                 | £'000                     | £'000             |
| Chief Executive and Economy   | 437  | 532                                 | 561                   | (112)                     | 1,418             |
| Operations  | (8,804)  | 2,098                               | 113                   | (2,407)                   | (9,000)           |
| People  | 341  | 4,799                               | (713)                 | (1,531)                   | 2,896             |
| Services  | 6,105  | 3,621                               | 0                     | (1,047)                   | 8,679             |
| Other   | 0  | 0                                   | 0                     | 0                         | 0                 |
| <b>Net Cost of Services</b>   | <b>(1,921)</b>   | <b>11,050</b>                       | <b>(39)</b>           | <b>(5,097)</b>            | <b>3,993</b>      |
| Other income and expenditure from the Expenditure and Funding Analysis                          | (40,699)   | 4,770                               | (1,582)               | 5,097                     | (32,414)          |
| <b>Difference between General fund deficit and Comprehensive Income and Expenditure deficit</b> | <b>(42,620)</b>  | <b>15,820</b>                       | <b>(1,621)</b>        | <b>0</b>                  | <b>(28,421)</b>   |

| Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement             | Adjustments between Accounting Basis and Funding Basis |                                     |                       |                           |                   |
|---|--|-------------------------------------|-----------------------|---------------------------|-------------------|
|   | 2021/22  |                                     |                       |                           |                   |
| 2021/22   | Adjustments for Capital Purposes                       | Net change for Pensions Adjustments | Statutory Adjustments | Non Statutory Adjustments | Total Adjustments |
| Group   | £'000  | £'000                               | £'000                 | £'000                     | £'000             |
| Chief Executive and Economy   | 40   | 517                                 | 191                   | (103)                     | 645               |
| Operations  | (5,870)  | 2,330                               | (247)                 | (2,863)                   | (6,650)           |
| People  | 4,629  | 4,853                               | 684                   | (1,627)                   | 8,539             |
| Services  | 1,097  | 3,300                               | (5)                   | 71                        | 4,463             |
| Other   | 0  | 0                                   | 0                     | 0                         | 0                 |
| <b>Net Cost of Services</b>   | <b>(104)</b>   | <b>11,000</b>                       | <b>623</b>            | <b>(4,522)</b>            | <b>6,997</b>      |
| Other income and expenditure from the Expenditure and Funding Analysis                                    | (23,843)   | 4,530                               | (9,756)               | 4,522                     | (24,547)          |
| <b>Difference between General fund (surplus)/deficit and Comprehensive Income and Expenditure deficit</b> | <b>(23,947)</b>  | <b>15,530</b>                       | <b>(9,133)</b>        | <b>0</b>                  | <b>(17,550)</b>   |

## 3b Expenditure and income analysed by nature

| The Council's expenditure and income is analysed as follows: | 2021/22          | 2022/23          |
|--|------------------|------------------|
|  | £'000            | £'000            |
| <b>Expenditure</b>   |                  |                  |
| Employee benefits expenses                                   | 83,860           | 88,289           |
| Other service expenses                                       | 164,616          | 175,632          |
| Depreciation, impairment & other capital charges             | 10,412           | 13,242           |
| Interest payments  | 4,981            | 3,045            |
| Precepts and levies  | 294              | 306              |
| Payments to Housing Capital Receipts Pool                    | 717              | 0                |
| Amounts of non-current assets written off on disposal        | 1,397            | 2,428            |
| <b>Total expenditure</b>                                     | <b>266,277</b>   | <b>282,942</b>   |
| <b>Income</b>  |                  |                  |
| Fees, charges and other service income                       | (84,909)         | (76,428)         |
| Capital receipts   | (2,206)          | (1,669)          |
| Interest and investment income                               | (2,653)          | (4,594)          |
| Income from council tax and business rates                   | (79,612)         | (77,748)         |
| Revenue grants and contributions                             | (105,873)        | (100,723)        |
| Capital grants and contributions                             | (21,285)         | (37,971)         |
| <b>Total income</b>  | <b>(296,538)</b> | <b>(299,133)</b> |
| <b>Deficit/(surplus) on the provision of services</b>        | <b>(30,261)</b>  | <b>(16,191)</b>  |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 4 Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet at 31 March 2023 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

| Item                          | Uncertainties  | Effect if Actual Results Differ from Assumptions   |
|-------------------------------|--|--|
| Property, Plant and Equipment | Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.   | If the useful life of assets is reduced, depreciation increases and the carrying amount of the asset falls. It is estimated that the annual depreciation charge for buildings would increase by £0.046M for every year that useful lives had to be reduced.  |
| Pensions Liability            | Estimation of the net liability of £56m to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.  | The effects on the net pensions liability of changes in individual assumptions can be measured. For instance, a 0.1% increase in the discount rate assumption as advised by the Actuary would result in a decrease in the pension liability of £7.28m for funded LGPS benefits. However, the assumptions interact in complex ways.   |
| Fair Value Measurements       | When the fair value of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 inputs) their fair value is measured using the following valuation techniques: For Level 2 inputs, quoted prices for similar assets or liabilities in active markets at the balance sheet date; and for Level 3 inputs, valuations based on; most recent valuations adjusted to current valuation by the use of indexation and impairment review. Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values.<br><br>These judgements typically include considerations such as uncertainty and risk. Changes in assumptions could affect the fair value of the Council's assets and liabilities.  | The Council uses a combination of indexation techniques, beacon valuations and discounted cash flow (DCF) models to measure the fair value of its Investment Properties, Surplus Assets and Assets Held for Sale under IFRS13 depending on which technique it considers most appropriate. The significant unobservable inputs used in the fair value measurement include management assumptions regarding rent growth, occupancy levels, floor area repairs backlogs, beacon classifications and others.<br><br>Significant changes in any of the unobservable inputs would result in a significantly lower or higher fair value measurement of these areas. |
| Business Rates Appeals        | Since the introduction of the Business Rates Retention Scheme effective from 1 April 2013, local authorities are liable for successful appeals against business rates charged to businesses in 2022/23 and earlier years in their proportionate share. Therefore, a provision has been recognised for the best estimate of the amount that businesses have been overcharged up to 31 March 2023. The estimate has been calculated using the latest Valuation Office ratings list of appeals and the analysis of successful appeals to date. The Council's share (49%) of the business rate appeals provision at this date amounted to £0.079m which is the same as the previous year. Following the 2017 revaluation a new check, challenge, appeal process has been introduced, the impact of which is highly uncertain at the present moment. A provision of £0.787m has been made for the estimated success of future appeals for losses for the period ended 31/03/23. | An increase over the forthcoming year of 10% in value of successful appeals would have the effect of adding £0.177m to the overall provision.  |
| Arrears                       | At 31 March 2023, the Council had a balance of sundry debtors of £9.950m. A review of significant balances suggested that an impairment of doubtful debts of 34.84% (£3.467m) was appropriate. However, in the current economic climate it is not certain that such an allowance would be sufficient.  | If collection rates were to deteriorate, a doubling of the amount of the impairment of doubtful debts wouldn't require a substantial additional amount to be set aside as an allowance, due to the current policy in place.  |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 5 Adjustments Between Accounting Basis and Funding Basis Under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

| 2022/23  | General Fund Balance | Housing Revenue Account | Capital Receipts Reserve | Major Repairs Reserve | Capital Grants Unapplied |
|--|----------------------|-------------------------|--------------------------|-----------------------|--------------------------|
|  | £'000                | £'000                   | £'000                    | £'000                 | £'000                    |
| <b>Adjustments to the Revenue Resources</b>  |                      |                         |                          |                       |                          |
| Amounts by which income and expenditure included in the Comprehensive Income and Expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements: |                      |                         |                          |                       |                          |
| Pension costs (transferred from the Pensions Reserve)  | (14,953)             | (867)                   | 0                        | 0                     | 0                        |
| Financial instruments (transferred to the Financial Instruments Adjustment Account)  | 273                  | 176                     | 0                        | 0                     | 0                        |
| Council tax and NDR (transfers to Collection Fund)   | 5,659                | 0                       | 0                        | 0                     | 0                        |
| Holiday pay (transferred to the Accumulated Absences Reserve)  | (5)                  | 0                       | 0                        | 0                     | 0                        |
| Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)                   | 8,048                | (4,855)                 | 0                        | 0                     | (19,156)                 |
| Dedicated Schools Grant  | 3,199                | 0                       | 0                        | 0                     | 0                        |
| Investment Funds   | (5,997)              | 0                       | 0                        | 0                     | 0                        |
| <b>Total Adjustments to Revenue Resources</b>  | <b>(3,776)</b>       | <b>(5,546)</b>          | <b>0</b>                 | <b>0</b>              | <b>(19,156)</b>          |
| <b>Adjustments between Revenue and Capital Resources</b>   |                      |                         |                          |                       |                          |
| Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve   | 1,669                | 0                       | (1,669)                  | 0                     | 0                        |
| Payments to the government housing receipts pool (funded by a transfer from the Capital Receipts Reserve)  | 0                    | 0                       | 0                        | 0                     | 0                        |
| Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)   | 3,300                | 484                     | 0                        | 0                     | 0                        |
| Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)  | 187                  | 13,289                  | 0                        | 0                     | 0                        |
| <b>Total Adjustments between Revenue and Capital Resources</b>   | <b>5,156</b>         | <b>13,773</b>           | <b>(1,669)</b>           | <b>0</b>              | <b>0</b>                 |
| <b>Adjustments to Capital Resources</b>  |                      |                         |                          |                       |                          |
| Use of the Capital Receipts Reserve to finance capital expenditure   | 0                    | 0                       | 1,056                    | 0                     | 0                        |
| Application of capital grants to finance capital expenditure   | 0                    | 0                       | 0                        | 0                     | 33,412                   |
| Cash payments in relation to deferred capital receipts   | 0                    | 0                       | (4,779)                  | 0                     | 0                        |
| <b>Total Adjustments to Capital Resources</b>  | <b>0</b>             | <b>0</b>                | <b>(3,723)</b>           | <b>0</b>              | <b>33,412</b>            |
| <b>Total Adjustments</b>   | <b>1,380</b>         | <b>8,227</b>            | <b>(5,392)</b>           | <b>0</b>              | <b>14,256</b>            |
| <b>2021/22 Comparative Figures</b>   |                      |                         |                          |                       |                          |
|  | General Fund Balance | Housing Revenue Account | Capital Receipts Reserve | Major Repairs Reserve | Capital Grants Unapplied |
|  | £'000                | £'000                   | £'000                    | £'000                 | £'000                    |
| <b>Adjustments to the Revenue Resources</b>  |                      |                         |                          |                       |                          |
| Amounts by which income and expenditure included in the Comprehensive Income and Expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements: |                      |                         |                          |                       |                          |
| Pension costs (transferred from the Pensions Reserve)  | (14,750)             | (780)                   | 0                        | 0                     | 0                        |
| Financial instruments (to/(from) the Financial Instruments Adjustment Account)   | 273                  | 173                     | 0                        | 0                     | 0                        |
| Council tax and NDR (transfers from Collection Fund)   | 3,198                | 0                       | 0                        | 0                     | 0                        |
| Holiday pay (transferred to the Accumulated Absences Reserve)  | (23)                 | 0                       | 0                        | 0                     | 0                        |
| Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)                   | 15,938               | (2,780)                 | 0                        | 0                     | (21,285)                 |
| Dedicated Schools Grant  | (662)                | 0                       | 0                        | 0                     | 0                        |
| Investment Funds   | 4,594                | 0                       | 0                        | 0                     | 0                        |
| <b>Total Adjustments to Revenue Resources</b>  | <b>8,568</b>         | <b>(3,387)</b>          | <b>0</b>                 | <b>0</b>              | <b>(21,285)</b>          |
| <b>Adjustments between Revenue and Capital Resources</b>   |                      |                         |                          |                       |                          |
| Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve   | 2,206                | 0                       | (2,206)                  | 0                     | 0                        |
| Payments to the government housing receipts pool (funded by a transfer from the Capital Receipts Reserve)  | (717)                | 0                       | 717                      | 0                     | 0                        |
| Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)   | 1,626                | 629                     | 0                        | 0                     | 0                        |
| Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)  | 123                  | 8,502                   | 0                        | 0                     | 0                        |
| <b>Total Adjustments between Revenue and Capital Resources</b>   | <b>3,238</b>         | <b>9,131</b>            | <b>(1,489)</b>           | <b>0</b>              | <b>0</b>                 |
| <b>Adjustments to Capital Resources</b>  |                      |                         |                          |                       |                          |
| Use of the Capital Receipts Reserve to finance capital expenditure   | 0                    | 0                       | 1,572                    | 0                     | 0                        |
| Application of capital grants to finance capital expenditure   | 0                    | 0                       | 0                        | 0                     | 18,024                   |
| <b>Total Adjustments to Capital Resources</b>  | <b>0</b>             | <b>0</b>                | <b>1,572</b>             | <b>0</b>              | <b>18,024</b>            |
| <b>Total Adjustments</b>   | <b>11,806</b>        | <b>5,744</b>            | <b>83</b>                | <b>0</b>              | <b>(3,261)</b>           |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 6 Transfers to / from Earmarked Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back to earmarked reserves to meet General Fund and HRA expenditure in 2021/22.

|   | Balance at<br>31 March<br>2021<br>£'000 | Transfers<br>Out<br>2021/22<br>£'000 | Transfers<br>In<br>2021/22<br>£'000 | Balance at<br>31 March<br>2022<br>£'000 | Transfers<br>Out<br>2022/23<br>£'000 | Transfers<br>In<br>2022/23<br>£'000 | Balance at<br>31 March<br>2023<br>£'000 |
|---|---|--------------------------------------|-------------------------------------|---|--------------------------------------|-------------------------------------|---|
| General Fund  | 24,765                                  | (5,350)                              | 5,564                               | 24,979                                  | (1,073)                              | 0                                   | 23,906                                  |
| <b>Earmarked Reserves:</b>                          | <b>24,765</b>                           | <b>(5,350)</b>                       | <b>5,564</b>                        | <b>24,979</b>                           | <b>(1,073)</b>                       | <b>0</b>                            | <b>23,906</b>                           |
| 2025 Bicentennial Celebration Reserve               | 0                                       | 0                                    | 0                                   | 0                                       | (23)                                 | 1,000                               | 977                                     |
| 2025 Rail Heritage Fund                             | 0                                       | 0                                    | 496                                 | 496                                     | (24)                                 | 0                                   | 472                                     |
| Balances held by schools under scheme of delegation | 868                                     | (866)                                | 1,068                               | 1,070                                   | (1,068)                              | 1,074                               | 1,076                                   |
| Biodiversity Net Gain Grant                         | 0                                       | 0                                    | 0                                   | 0                                       | 0                                    | 39                                  | 39                                      |
| Blackwell Pensions Reserve                          | 59                                      | 0                                    | 5                                   | 64                                      | 0                                    | 6                                   | 70                                      |
| Budget Support Reserve                              | 0                                       | 0                                    | 0                                   | 0                                       | (1)                                  | 326                                 | 325                                     |
| Building Control                                    | (15)                                    | (11)                                 | 26                                  | 0                                       | 0                                    | 0                                   | 0                                       |
| Business Central Planned Maintenance & Other Costs  | 14                                      | (11)                                 | 0                                   | 3                                       | 0                                    | 0                                   | 3                                       |
| CCG Joint Working                                   | 453                                     | 0                                    | 0                                   | 453                                     | 0                                    | 0                                   | 453                                     |
| Civic Theatre Restoration Levy                      | (1,169)                                 | 0                                    | 0                                   | (1,169)                                 | (113)                                | 0                                   | (1,282)                                 |
| Climate Change Reserve                              | 0                                       | (8)                                  | 100                                 | 92                                      | (15)                                 | 0                                   | 77                                      |
| Collection Fund Reserve                             | 19,336                                  | (17,367)                             | 16,184                              | 18,153                                  | (14,218)                             | 6,029                               | 9,964                                   |
| Covid Earmarked Reserve                             | 1,553                                   | (932)                                | 0                                   | 621                                     | (87)                                 | 292                                 | 826                                     |
| Crematorium Refurbishment Fund                      | 81                                      | (227)                                | 29                                  | (117)                                   | 0                                    | 256                                 | 139                                     |
| Crematorium - Mercury Abatement Additional Fees     | 713                                     | 0                                    | 235                                 | 948                                     | (227)                                | 0                                   | 721                                     |
| Crematorium - Mercury Abatement Environmental Levy  | 510                                     | (32)                                 | 0                                   | 478                                     | (404)                                | 0                                   | 74                                      |
| Dedicated Schools Grant Reserve                     | 0                                       | 0                                    | 0                                   | 0                                       | 0                                    | 0                                   | 0                                       |
| Digital Apprenticeship Services Account             | 217                                     | 0                                    | 37                                  | 254                                     | 0                                    | 89                                  | 343                                     |
| Direct Payments Contingency Reserve                 | 220                                     | 0                                    | 0                                   | 220                                     | 0                                    | 0                                   | 220                                     |
| Dolphin Centre Planned Maintenance                  | 132                                     | 0                                    | 0                                   | 132                                     | 0                                    | 36                                  | 168                                     |
| Earmarked Departmental Reserves                     | 4,105                                   | (4,105)                              | 5,760                               | 5,760                                   | (5,760)                              | 4,961                               | 4,961                                   |
| Eastbourne 3G Playing Pitch Sinking Fund            | 72                                      | 0                                    | 15                                  | 87                                      | 0                                    | 17                                  | 104                                     |
| Education Village                                   | 0                                       | 0                                    | 350                                 | 350                                     | (350)                                | 0                                   | 0                                       |
| Enterprise Zone NNDR                                | 915                                     | 0                                    | 193                                 | 1,108                                   | (117)                                | 221                                 | 1,212                                   |
| Experience Darlington                               | 80                                      | (42)                                 | 0                                   | 38                                      | (38)                                 | 0                                   | 0                                       |
| Feethams House ERDF Payback                         | 0                                       | 0                                    | 0                                   | 0                                       | (109)                                | 0                                   | (109)                                   |
| Feethams House Planned Maintenance                  | 25                                      | 0                                    | 25                                  | 50                                      | 0                                    | 27                                  | 77                                      |
| Feethams House TVCA Reserve                         | (67)                                    | (104)                                | 0                                   | (171)                                   | 0                                    | 0                                   | (171)                                   |
| Former Blackwell Golf Club Grounds                  | 5                                       | 0                                    | 0                                   | 5                                       | 0                                    | 0                                   | 5                                       |
| Futures Fund  | 1,426                                   | (190)                                | 150                                 | 1,386                                   | (434)                                | 100                                 | 1,052                                   |
| Hippodrome Activity Plan                            | 124                                     | (42)                                 | 0                                   | 82                                      | (2)                                  | 0                                   | 80                                      |
| Hippodrome Planned Maintenance                      | 81                                      | 0                                    | 41                                  | 122                                     | 0                                    | 43                                  | 165                                     |
| Hippodrome Systems Fund                             | 0                                       | 0                                    | 0                                   | 0                                       | 0                                    | 41                                  | 41                                      |
| Housing Budget Support Reserve                      | 0                                       | 0                                    | 0                                   | 0                                       | 0                                    | 484                                 | 484                                     |
| ICT Infrastructure                                  | 1,043                                   | 0                                    | 500                                 | 1,543                                   | 0                                    | 0                                   | 1,543                                   |
| IFRS9 Property Funds Fair Value                     | 500                                     | 0                                    | 0                                   | 500                                     | 0                                    | 0                                   | 500                                     |
| Insurance Fund                                      | 2,810                                   | 0                                    | 578                                 | 3,388                                   | (61)                                 | 103                                 | 3,430                                   |
| Local Development Fund Public Enquiry               | 80                                      | (80)                                 | 0                                   | 0                                       | 0                                    | 0                                   | 0                                       |
| Local Authority EU Exit Preparation                 | 315                                     | 0                                    | 0                                   | 315                                     | 0                                    | 0                                   | 315                                     |
| Local Council Tax Support Schemes                   | 0                                       | 0                                    | 1,415                               | 1,415                                   | 0                                    | 0                                   | 1,415                                   |
| Morton Palms - Homes England                        | 297                                     | 0                                    | 0                                   | 297                                     | 0                                    | 0                                   | 297                                     |
| Municipal Elections Reserve                         | 69                                      | 0                                    | 26                                  | 95                                      | 0                                    | 21                                  | 116                                     |
| Organisational Headroom (Project Preparation)       | 90                                      | 0                                    | 0                                   | 90                                      | 0                                    | 0                                   | 90                                      |
| Performance Reward Grant Reserve                    | (136)                                   | 0                                    | 0                                   | (136)                                   | 0                                    | 0                                   | (136)                                   |
| Permit Scheme for Road & Street Works               | (7)                                     | 0                                    | 4                                   | (3)                                     | 0                                    | 3                                   | 0                                       |
| Public Health Reserve                               | 773                                     | 0                                    | 397                                 | 1,170                                   | (29)                                 | 185                                 | 1,326                                   |
| Redundancy & Decommissioning Reserve                | 570                                     | (20)                                 | 0                                   | 550                                     | (45)                                 | 0                                   | 505                                     |
| Revenue Contribution to Capital Outlay              | 533                                     | (123)                                | 496                                 | 906                                     | (163)                                | 1,150                               | 1,893                                   |
| Revenue Grants Unapplied                            | 4,366                                   | (4,366)                              | 5,195                               | 5,195                                   | (5,195)                              | 3,992                               | 3,992                                   |
| Ring-fenced Planning Fees                           | 206                                     | (2)                                  | 70                                  | 274                                     | 0                                    | 55                                  | 329                                     |
| Risk Reserve  | 0                                       | 0                                    | 5,350                               | 5,350                                   | 0                                    | 0                                   | 5,350                                   |
| Street Scene Volunteering                           | 79                                      | (28)                                 | 20                                  | 71                                      | (30)                                 | 0                                   | 41                                      |
| Stronger Communities Fund                           | 0                                       | (50)                                 | 50                                  | 0                                       | (50)                                 | 50                                  | 0                                       |
| Town Support Fund                                   | 0                                       | (19)                                 | 251                                 | 232                                     | (28)                                 | 300                                 | 504                                     |
| Trading Standards Legal Fees                        | 0                                       | 0                                    | 0                                   | 0                                       | 0                                    | 42                                  | 42                                      |
| Traffic Signal Replacements Reserve                 | 132                                     | 0                                    | 0                                   | 132                                     | 0                                    | 33                                  | 165                                     |
| Transformation Fund                                 | 0                                       | 0                                    | 200                                 | 200                                     | 0                                    | 0                                   | 200                                     |
| VAT Reserve   | 1,163                                   | 0                                    | 0                                   | 1,163                                   | 0                                    | 0                                   | 1,163                                   |
|   | <b>42,621</b>                           | <b>(28,625)</b>                      | <b>39,266</b>                       | <b>53,262</b>                           | <b>(28,591)</b>                      | <b>20,975</b>                       | <b>45,646</b>                           |
| Housing Revenue Account                             | 25,152                                  | 0                                    | 1,856                               | 27,008                                  | (3,541)                              | 0                                   | 23,467                                  |
|   | <b>25,152</b>                           | <b>0</b>                             | <b>1,856</b>                        | <b>27,008</b>                           | <b>(3,541)</b>                       | <b>0</b>                            | <b>23,467</b>                           |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 7 Other Operating Expenditure

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| Parish Council precepts                                  | 183              | 191              |
| Levies   | 111              | 115              |
| Payments to the Government Housing Capital Receipts Pool | 717              | 0                |
| (Gains)/Losses on the disposal of non-current assets     | (809)            | 759              |
| <b>Total</b>   | <b>202</b>       | <b>1,065</b>     |

### 8 Officers' Remuneration

#### 8 a) Officer Remuneration in Bands

The number of employees in each salary band whose remuneration was £50,000 or more is set out below. Calculations are based on all sums paid to or receivable by an employee and sums due by way of taxable expenses, allowances and the monetary value of any other benefits received other than in cash. Pension contributions payable by either employee or employer are excluded.

| Remuneration band   | 2021/22             |                  |           |  | 2022/23             |                 |            |  |
|---------------------|---------------------|------------------|-----------|--|---------------------|-----------------|------------|--|
|                     | Number of employees |                  |           | No. of<br>redundancies<br>included in<br>total | Number of employees |                 |            | No. of<br>redundancies<br>included in<br>total |
|                     | Schools             | Non -<br>schools | Total     |  | Schools             | Non-<br>schools | Total      |  |
| £50,000 - £54,999   | 2                   | 28               | 30        | 1  | 5                   | 46              | 51         | 0  |
| £55,000 - £59,999   | 4                   | 16               | 20        | 0  | 4                   | 26              | 30         | 0  |
| £60,000 - £64,999   | 0                   | 6                | 6         | 0  | 1                   | 3               | 4          | 0  |
| £65,000 - £69,999   | 2                   | 4                | 6         | 0  | 1                   | 4               | 5          | 1  |
| £70,000 - £74,999   | 0                   | 4                | 4         | 0  | 0                   | 1               | 1          | 0  |
| £75,000 - £79,999   | 1                   | 0                | 1         | 0  | 0                   | 1               | 1          | 0  |
| £80,000 - £84,999   | 1                   | 0                | 1         | 0  | 1                   | 3               | 4          | 0  |
| £85,000 - £89,999   | 0                   | 0                | 0         | 0  | 2                   | 1               | 3          | 0  |
| £90,000 - £94,999   | 1                   | 3                | 4         | 0  | 0                   | 1               | 1          | 0  |
| £95,000 - £99,999   | 0                   | 0                | 0         | 0  | 1                   | 3               | 4          | 0  |
| £100,000 - £104,999 | 0                   | 2                | 2         | 0  | 0                   | 1               | 1          | 0  |
| £105,000 - £109,999 | 0                   | 0                | 0         | 0  | 0                   | 1               | 1          | 0  |
| £110,000 - £114,999 | 0                   | 2                | 2         | 0  | 0                   | 0               | 0          | 0  |
| £115,000 - £119,999 | 0                   | 1                | 1         | 0  | 0                   | 0               | 0          | 0  |
| £120,000 - £124,999 | 0                   | 0                | 0         | 0  | 0                   | 2               | 2          | 0  |
| £125,000 - £129,999 | 0                   | 0                | 0         | 0  | 0                   | 1               | 1          | 0  |
| £130,000 - £134,999 | 0                   | 0                | 0         | 0  | 0                   | 0               | 0          | 0  |
| £135,000 - £139,999 | 0                   | 0                | 0         | 0  | 0                   | 0               | 0          | 0  |
| £140,000 - £144,999 | 0                   | 0                | 0         | 0  | 0                   | 0               | 0          | 0  |
| £145,000 - £149,999 | 0                   | 1                | 1         | 0  | 0                   | 0               | 0          | 0  |
| £150,000 +          | 0                   | 0                | 0         | 0  | 0                   | 1               | 1          | 0  |
|                     | <b>11</b>           | <b>67</b>        | <b>78</b> | <b>1</b>                                       | <b>15</b>           | <b>95</b>       | <b>110</b> | <b>1</b>                                       |

N.B. Senior employees are included above and have been shown in detail below.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

## 8 b) Disclosure of Remuneration for Senior Employees 2022/23

|                                      | Post Holder<br>(required if salary<br>exceeds £150,000) | Salary  | Expenses<br>Allowances | Retirement Package | Total Remuneration<br>(excl pension<br>contributions) | Employer pension<br>contributions | Total Remuneration<br>(incl pension<br>contributions) |
|--------------------------------------|---|---------|------------------------|--------------------|---|-----------------------------------|---|
|                                      |   | £       | £                      | £                  | £   | £                                 | £   |
| Chief Executive                      | Ian Williams  | 153,160 | 0                      | 0                  | 153,160   | 27,383                            | 180,543   |
| Group Director of People             |   | 125,921 | 0                      | 0                  | 125,921   | 22,313                            | 148,234   |
| Group Director of Operations         |   | 120,164 | 0                      | 0                  | 120,164   | 21,196                            | 141,360   |
| Group Director of Services           |   | 120,164 | 0                      | 0                  | 120,164   | 20,629                            | 140,793   |
| Director of Public Health            |   | 96,760  | 0                      | 0                  | 96,760  | 13,914                            | 110,674   |
| Assistant Director - Economic Growth |   | 102,429 | 0                      | 0                  | 102,429   | 18,163                            | 120,592   |
| Director of Partnerships             |   | 58,375  | 0                      | 0                  | 58,375  | 11,150                            | 69,525  |

## Disclosure of Remuneration for Senior Employees 2021/22

|  | Post Holder<br>(required if salary<br>exceeds £150,000) | Salary  | Expenses<br>Allowances | Retirement Package | Total Remuneration<br>(excl pension<br>contributions) | Employer pension<br>contributions | Total Remuneration<br>(incl pension<br>contributions) |
|--|---|---------|------------------------|--------------------|---|-----------------------------------|---|
|  |   | £       | £                      | £                  | £   | £                                 | £   |
| Chief Executive                        |   | 147,378 | 0                      | 0                  | 147,378   | 26,590                            | 173,968   |
| Director - Adult & Children            |   | 118,239 | 0                      | 0                  | 118,239   | 21,860                            | 140,099   |
| Group Director of Operations           |   | 111,848 | 0                      | 0                  | 111,848   | 19,998                            | 131,846   |
| Group Director of Services             |   | 110,229 | 0                      | 0                  | 110,229   | 20,280                            | 130,509   |
| Director of Public Health              |   | 94,836  | 0                      | 0                  | 94,836  | 13,637                            | 108,473   |
| Assistant Director - Economic Growth   |   | 94,836  | 0                      | 0                  | 94,836  | 17,880                            | 112,716   |
| Chief Executive Darlington Partnership |   | 56,449  | 0                      | 0                  | 56,449  | 10,782                            | 67,231  |

## 8 c) Exit Packages

The costs included within the exit packages table below include termination benefits, all relevant redundancy costs including compulsory and voluntary redundancy costs, pension contributions in respect of added years, ex gratia payments and other departure costs.

The numbers of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

| Exit package cost band (including<br>special payments) | Number of<br>compulsory<br>redundancies |          | Number of other<br>departures agreed |          | Total number of exit<br>packages by cost band |           | Total cost of exit packages<br>in each band |               |
|--|---|----------|--------------------------------------|----------|---|-----------|---|---------------|
|  | 2021/22                                 | 2022/23  | 2021/22                              | 2022/23  | 2021/22                                       | 2022/23   | 2021/22                                     | 2022/23       |
|  |   |          |                                      |          |   |           | £   | £             |
| £0 - £20,000   | 1                                       | 1        | 13                                   | 9        | 14  | 10        | 66,072                                      | 16,040        |
| £20,001 - £40,000                                      | 0                                       | 0        | 0                                    | 0        | 0   | 0         | 0   | 0             |
| £40,001 - £60,000                                      | 0                                       | 0        | 0                                    | 0        | 0   | 0         | 0   | 0             |
| £60,001 - £80,000                                      | 0                                       | 0        | 0                                    | 0        | 0   | 0         | 0   | 0             |
| £80,001 - £100,000                                     | 0                                       | 0        | 0                                    | 0        | 0   | 0         | 0   | 0             |
| £100,001 - £150,000                                    | 0                                       | 0        | 0                                    | 0        | 0   | 0         | 0   | 0             |
| £150,001 +   | 0                                       | 0        | 0                                    | 0        | 0   | 0         | 0   | 0             |
| <b>Total</b>   | <b>1</b>                                | <b>1</b> | <b>13</b>                            | <b>9</b> | <b>14</b>                                     | <b>10</b> | <b>66,072</b>                               | <b>16,040</b> |

## 9 Financing and Investment Income and Expenditure

|   | 2021/22<br>£'000 | 2022/23<br>£'000 |
|---|------------------|------------------|
| Interest payable and similar charges  | 4,981            | 4,910            |
| Pensions interest cost and expected return on pensions assets (Note 37)                               | 4,530            | 4,770            |
| Interest receivable and similar income  | (2,653)          | (4,594)          |
| Income and expenditure in relation to investment properties and changes in their fair value (Note 17) | (2,408)          | 832              |
| Gains on trading operations   | (899)            | (386)            |
| Property Fund changes in fair value measurement   | (4,594)          | 5,997            |
| <b>Total</b>  | <b>(1,043)</b>   | <b>11,529</b>    |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 10 Taxation and Non Specific Grant Income

|                                  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|----------------------------------|------------------|------------------|
| Council tax income               | (55,401)         | (57,944)         |
| Business rates income            | (24,394)         | (19,804)         |
| Non-ringfenced government grants | (23,745)         | (25,778)         |
| Capital grants and contributions | (21,285)         | (37,970)         |
| <b>Total</b>                     | <b>(124,825)</b> | <b>(141,496)</b> |

### 11 Material Items of Income and Expense

There are no material items of Income and Expenditure that are not disclosed elsewhere within the Statement of Accounts.

### 12 Trading Operations

The Council operates a number of trading operations, details of which are:

|                                    | 2021/22           |                                 | 2022/23           |                                 |
|------------------------------------|-------------------|---------------------------------|-------------------|---------------------------------|
|                                    | Turnover<br>£'000 | Surplus /<br>(Deficit)<br>£'000 | Turnover<br>£'000 | Surplus /<br>(Deficit)<br>£'000 |
| Building Cleaning                  | 663               | (131)                           | 649               | (180)                           |
| Construction                       | 10,299            | 663                             | 10,458            | 165                             |
| Catering                           | 1,417             | 249                             | 1,870             | 407                             |
| Grounds Maintenance                | 177               | (7)                             | 0                 | 0                               |
| Highways and Sewerage              | 6,372             | 295                             | 8,196             | 181                             |
| Maintenance                        | 6,220             | 484                             | 6,892             | 558                             |
| School Meals-Best Value            | 587               | (100)                           | 348               | (84)                            |
| <b>Surplus on Trading Accounts</b> | <b>25,735</b>     | <b>1,453</b>                    | <b>28,413</b>     | <b>1,047</b>                    |

Building Cleaning - The service covers the internal cleaning of both the Council's property portfolio as well as a number of schools and academies.

Construction - Construction deals with all major building works carried out by the direct labour organisation (DLO). Works carried out is for both internal and external clients.

Catering - The catering service operates from the Dolphin Centre and provides catering and bar provision for the general public at this venue.

Grounds Maintenance - Surplus bedding plant stock grown at the Council's Nursery is sold to various external clients including local authorities and other public bodies. The Council Nursery was disposed of prior to 2022/23.

Highways and Sewerage - Routine road and street lighting maintenance and other scheme works to the road network are carried out by the direct labour organisation in liaison with engineering services.

Maintenance - Day to day repairs and cyclical maintenance carried out to the Council's housing stock.

School Meals-Best Value - This service provides school meals for a number of schools and academies throughout the borough as well as providing meals for extra care homes operated by Housing Services.

### 13 External Audit Costs

The Council has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and to non-audit services provided by the Council's external auditors:

|   | 2021/22<br>£'000 | 2022/23<br>£'000 |
|---|------------------|------------------|
| Fees payable with regard to external audit services carried out by the appointed auditor for the year               | 97               | 112              |
| Fees payable with regard to external audit services carried out by the appointed auditor for the 20/21 year rebased | 10               | 15               |
| Fees payable with regard to external audit services carried out by the appointed auditor for the 21/22 year rebased | 0                | 15               |
| Fees payable for the certification of grant claims and returns for the year   | 0                |                  |
| Fees payable in respect of other services provided during the year  | 22               | 18               |
| <b>Total</b>  | <b>129</b>       | <b>160</b>       |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 14 Dedicated Schools Grant

The Council's expenditure on schools is funded primarily by grant monies provided by the Education and Skills Funding Agency, the Dedicated Schools Grant (DSG). DSG is ringfenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance and Early Years (England) Regulations 2018. The Schools Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget (ISB), which is divided into a budget share for each school/nursery provider.

Details of the deployment of DSG receivable for 2022/23 are as follows:

|  | Central<br>Expenditure<br>£'000 | ISB<br>£'000  | Total<br>£'000 |
|--|---------------------------------|---------------|----------------|
| Final DSG for 2022/23 before Academy and high needs recoupment         |                                 |               | 103,468        |
| Academy & high needs recoupment recouped 2022/23                       |                                 |               | (75,196)       |
| <b>Total DSG after academy &amp; high needs recoupment for 2022/23</b> |                                 |               | <b>28,272</b>  |
| Final Early Years Adjustment 2021/22 (DSG adjusted 2022/23)            |                                 |               | (11)           |
| Sub-total  |                                 |               | 28,261         |
| Plus Brought Forward from 2021/22                                      |                                 |               | (5,896)        |
| Carry Forward to 2023/24 agreed in advance                             |                                 |               | 0              |
| <b>Final DSG for distribution in 2022/23</b>                           |                                 |               | <b>22,365</b>  |
| Agreed initial budget distribution in 2021/22 (note a)                 | 14,346                          | 88,548        | 102,894        |
| In Year Adjustments (note b)   | (6,071)                         | (74,458)      | (80,529)       |
| <b>Final budget distribution for 2022/23</b>                           | <b>8,275</b>                    | <b>14,090</b> | <b>22,365</b>  |
| Less actual central expenditure  | 13,993                          | 0             | 13,993         |
| Less Actual ISB deployed to Schools                                    | 0                               | 13,549        | 13,549         |
| <b>Carry Forward to 2023/24</b>  | <b>(5,718)</b>                  | <b>541</b>    | <b>(5,177)</b> |

Notes:

a. Initial budget allocation, based on indicative DSG allocation received December 2021.

b. Includes carry forward from 2021/22 and 2022/23 in year DSG adjustments included within the final DSG allocation, e.g. high needs export/imports, recoupment, and early years adjustments. Excludes the final 2022/23 Early Years adjustment to be received November 2023.

### 15 Short Term Provisions

|                                       | NDR<br>Appeals<br>£'000 | Other<br>Provisions<br>£'000 | Total<br>£'000 |
|---------------------------------------|-------------------------|------------------------------|----------------|
| <b>Balance at 1 April 2022</b>        | (866)                   | (1,700)                      | <b>(2,566)</b> |
| Additional Provisions made in 2022/23 | 0                       | 0                            | <b>0</b>       |
| Amounts Settled in 2022/23            | 0                       | 0                            | <b>0</b>       |
| Unused amounts reversed in 2022/23    | 0                       | 0                            | <b>0</b>       |
| <b>Balance at 31 March 2023</b>       | <b>(866)</b>            | <b>(1,700)</b>               | <b>(2,566)</b> |

NDR appeals - A provision was created for potential outstanding appeals against NNDR ratings that should be settled in the next year. The provision is a requirement due to the change in legislation in the distribution of income of the new Business Rates Retention scheme as it used to be the responsibility of Central Government.

There is a provision of £1.700m that was created in 2019/20 to offset a potential repayment to HMRC.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

## 16 Property, Plant and Equipment

| Movements in 2022/23:  | Council Dwellings | Other Land and Buildings | Vehicles, Plant, Furniture & Equipment | Community Assets | Assets Under Construction | Surplus   | Total Property, Plant & Equipment | PFI Assets Included in Property, Plant & Equipment |
|--|-------------------|--------------------------|--|------------------|---------------------------|-----------|-----------------------------------|--|
| Cost or Valuation  | £'000             | £'000                    | £'000                                  | £'000            | £'000                     | £'000     | £'000                             | £'000  |
| <b>At 1 April 2022</b>   | 179,491           | 106,265                  | 28,863                                 | 8,217            | 20,640                    | 60        | <b>343,536</b>                    | 8,701  |
| Additions  | 14,708            | 18,118                   | 2,632                                  | 39               | 6,002                     | 0         | <b>41,499</b>                     | 0  |
| Accumulated depreciation & impairment Written Off to Gross Carrying Amount                 | (1,922)           | (2,239)                  | 0                                      | 0                | 0                         | 0         | <b>(4,161)</b>                    | (250)  |
| Revaluation increase recognised in the Revaluation Reserve                                 | 396               | 3,487                    | 0                                      | 0                | 0                         | 0         | <b>3,883</b>                      | 432  |
| Revaluation increases / (decreases) recognised in the Deficit on the Provision of Services | (2,918)           | 664                      | 0                                      | 0                | 0                         | 0         | <b>(2,254)</b>                    | 0  |
| Derecognition - disposals  | (1,700)           | (989)                    | (1,748)                                | 0                | 0                         | 0         | <b>(4,437)</b>                    | 0  |
| Derecognition - other  | 0                 | 0                        | 0                                      | 0                | 0                         | 0         | <b>0</b>                          | 0  |
| Assets reclassified to/from Held for Sale  | 0                 | 0                        | 0                                      | 0                | 0                         | 0         | <b>0</b>                          | 0  |
| Assets reclassified to/from Investment Properties  | 0                 | 0                        | 0                                      | 0                | 0                         | 0         | <b>0</b>                          | 0  |
| Other movements in cost or valuation   | 0                 | (2,948)                  | 0                                      | 0                | 2,948                     | 0         | <b>0</b>                          | 1  |
| <b>At 31 March 2023</b>  | <b>188,056</b>    | <b>122,358</b>           | <b>29,747</b>                          | <b>8,256</b>     | <b>29,590</b>             | <b>60</b> | <b>378,066</b>                    | <b>8,885</b>                                       |
| <b>Accumulated Depreciation and Impairment</b>   |                   |                          |  |                  |                           |           |                                   |  |
| <b>At 1 April 2022</b>   | 194               | 1,978                    | 18,244                                 | 157              | 31                        | 12        | <b>20,615</b>                     | 772  |
| Depreciation charge  | 1,937             | 1,771                    | 1,327                                  | 0                | 0                         | 0         | <b>5,035</b>                      | 156  |
| Depreciation & Impairment written out to the Deficit on the Provision of Services          | (1,922)           | (2,239)                  | 0                                      | 0                | 0                         | 0         | <b>(4,161)</b>                    | (250)  |
| Impairment losses recognised in the Revaluation Reserve                                    | 0                 | 9                        | 0                                      | 0                | 0                         | 0         | <b>9</b>                          | 0  |
| Impairment reversals recognised in the Deficit on the Provision of Services                | 0                 | 237                      | 0                                      | 0                | 4                         | 0         | <b>241</b>                        | 0  |
| Derecognition - disposals  | 0                 | (261)                    | (1,748)                                | 0                | 0                         | 0         | <b>(2,009)</b>                    | 0  |
| Other movements in depreciation and impairment   | 0                 | (58)                     | 0                                      | 0                | 58                        | 0         | <b>0</b>                          | 0  |
| <b>At 31 March 2023</b>  | <b>208</b>        | <b>1,438</b>             | <b>17,823</b>                          | <b>157</b>       | <b>93</b>                 | <b>12</b> | <b>19,731</b>                     | <b>679</b>   |
| <b>Net book value</b>  |                   |                          |  |                  |                           |           |                                   |  |
| <b>at 31 March 2023</b>  | <b>187,848</b>    | <b>120,919</b>           | <b>11,924</b>                          | <b>8,099</b>     | <b>29,497</b>             | <b>48</b> | <b>358,336</b>                    | <b>8,205</b>                                       |
| <b>at 31 March 2022</b>  | <b>179,298</b>    | <b>104,287</b>           | <b>10,620</b>                          | <b>8,060</b>     | <b>20,609</b>             | <b>48</b> | <b>322,921</b>                    | <b>7,929</b>                                       |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

| Comparative Movements in 2021/22   | Council Dwellings | Other Land and Buildings | Vehicles, Plant, Furniture & Equipment | Community Assets | Assets Under Construction | Surplus   | Total Property, Plant & Equipment | PFI Assets Included in Property, Plant & Equipment |
|--|-------------------|--------------------------|--|------------------|---------------------------|-----------|-----------------------------------|--|
| Cost or Valuation  | £'000             | £'000                    | £'000                                  | £'000            | £'000                     | £'000     | £'000                             | £'000  |
| <b>At 1 April 2021</b>   | 171,656           | 90,947                   | 29,766                                 | 8,329            | 19,043                    | 60        | <b>319,801</b>                    | 8,686  |
| Additions  | 10,728            | 11,373                   | 299                                    | 0                | 1,597                     | 0         | <b>23,997</b>                     | 15   |
| Accumulated depreciation & impairment Written Off to Gross Carrying Amount               | (1,850)           | (2,133)                  | 0                                      | 0                | 0                         | 0         | <b>(3,983)</b>                    | 0  |
| Revaluation increase recognised in the Revaluation Reserve                               | 997               | 6,445                    | 0                                      | (112)            | 0                         | 0         | <b>7,330</b>                      | 0  |
| Revaluation increases/(decreases) recognised in the Deficit on the Provision of Services | (900)             | (367)                    | 0                                      | 0                | 0                         | 0         | <b>(1,267)</b>                    | 0  |
| Derecognition - disposals Assets reclassified to Investment Properties                   | (1,140)           | 0                        | (1,202)                                | 0                | 0                         | 0         | <b>(2,342)</b>                    | 0  |
| Assets reclassified from Investment Properties   |                   |                          |  |                  |                           |           | <b>0</b>                          | 0  |
| Other movements in cost or valuation   |                   |                          |  |                  |                           |           | <b>0</b>                          | 0  |
| <b>At 31 March 2022</b>  | <b>179,491</b>    | <b>106,265</b>           | <b>28,863</b>                          | <b>8,217</b>     | <b>20,640</b>             | <b>60</b> | <b>343,536</b>                    | <b>8,701</b>                                       |
| <b>Accumulated Depreciation and Impairment</b>   |                   |                          |  |                  |                           |           |                                   |  |
| <b>At 1 April 2021</b>   | 173               | 2,975                    | 18,051                                 | 157              | 31                        | 12        | <b>21,399</b>                     | 601  |
| Depreciation charge  | 1,863             | 1,011                    | 1,137                                  | 0                | 0                         | 0         | <b>4,010</b>                      | 171  |
| Depreciation written out to the Surplus on the Provision of Services                     | (1,850)           | (2,133)                  | 0                                      | 0                | 0                         | 0         | <b>(3,983)</b>                    | 0  |
| Impairment losses recognised in the Revaluation Reserve                                  | 8                 | 17                       | 0                                      | 0                | 0                         | 0         | <b>25</b>                         | 0  |
| Impairment reversals recognised in the Surplus on the Provision of Services              | 0                 | 108                      | 0                                      | 0                | 0                         | 0         | <b>108</b>                        | 0  |
| Derecognition - disposals  | 0                 | 0                        | (944)                                  | 0                | 0                         | 0         | <b>(944)</b>                      | 0  |
| <b>At 31 March 2022</b>  | <b>194</b>        | <b>1,978</b>             | <b>18,244</b>                          | <b>157</b>       | <b>31</b>                 | <b>12</b> | <b>20,615</b>                     | <b>772</b>   |
| <b>Net book value</b>  |                   |                          |  |                  |                           |           |                                   |  |
| <b>at 31 March 2022</b>  | <b>179,298</b>    | <b>104,287</b>           | <b>10,620</b>                          | <b>8,060</b>     | <b>20,609</b>             | <b>48</b> | <b>322,921</b>                    | <b>7,929</b>                                       |
| <b>at 31 March 2021</b>  | <b>171,483</b>    | <b>87,972</b>            | <b>11,715</b>                          | <b>8,172</b>     | <b>19,012</b>             | <b>48</b> | <b>298,402</b>                    | <b>8,085</b>                                       |

## Infrastructure Assets

In November 2022, CIPFA issued an Update to the 2021/22 (and 2022/23) Code of Practice on Local Authority Accounting. This Update allows for the movement between the opening and closing balance of infrastructure assets to be presented on a net book value (rather than gross cost/accumulated depreciation) basis for a temporary period up to and including 2024/25, in recognition that authorities do not typically hold sufficiently granular detail regarding historical expenditure on their infrastructure assets in order to accurately account for derecognitions on a gross basis.

Furthermore, an amendment to the Local Authorities (Capital Finance and Accounting) Regulations was also laid in November 2022 which permits local authorities, when they replace a component of an infrastructure asset, to determine the carrying amount to be derecognised in respect of that replaced component as nil. This statutory override also applies up to and including 2024/25. Darlington Borough Council has made this determination in respect of its 2020/21 Statement of Accounts.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

Infrastructure assets have therefore been excluded from the previous tables which analyse the movement on Property, Plant and Equipment on a gross book value/accumulated depreciation basis. The movement on infrastructure assets is instead presented in the following note, along with a reconciliation to total Property, Plant and Equipment as reported on the Balance Sheet and elsewhere in these financial statements.

In accordance with the temporary relief offered by the Update to the Code on infrastructure assets this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements.

| <b>Movements in 2022/23:</b>  | <b>Infrastructure Assets</b> |          | <b>Other Property, Plant &amp; Equipment</b> |          | <b>Total Property, Plant &amp; Equipment</b> |          | <b>PFI Assets Included in Property, Plant &amp; Equipment</b> |
|---|------------------------------|----------|--|----------|--|----------|---|
|   | <b>£'000</b>                 |          | <b>£'000</b>                                 |          | <b>£'000</b>                                 |          | <b>£'000</b>  |
| <b>Net Book Value At 1 April 2022</b>   | 98,210                       |          | 322,921                                      |          | 421,131                                      |          | 7,929   |
| Additions   | 14,748                       |          | 41,499                                       |          | 56,247                                       |          |   |
| Depreciation Charge   | (3,791)                      |          | (5,035)                                      |          | (8,826)                                      |          | (156)   |
| Revaluation increase/decrease recognised in the Revaluation                           |                              |          | 3,883  |          | 3,883  |          | 432   |
| Revaluation increase/decreases recognised in the Deficit on the Provision of Services |                              |          | (2,254)                                      |          | (2,254)                                      |          | 0   |
| Impairment losses recognised in the Deficit on the Provision of Services              | (494)                        |          | (250)  |          | (744)  |          |   |
| Disposals   |                              |          | (2,428)                                      |          | (2,428)                                      |          | 0   |
| Assets reclassified to/from Held for Sale   |                              |          |  |          | 0  |          | 0   |
| Assets reclassified to/from Investment Properties                                     |                              |          |  |          | 0  |          | 0   |
| Other movements in cost or valuation  |                              |          |  |          | 0  |          | 0   |
| <b>At 31 March 2023</b>   | <b>108,672</b>               | <b>0</b> | <b>358,336</b>                               | <b>0</b> | <b>467,009</b>                               | <b>0</b> | <b>8,205</b>  |

  

| <b>Movements in 2021/22:</b>   | <b>Infrastructure Assets</b> |          | <b>Other Property, Plant &amp; Equipment</b> |          | <b>Total Property, Plant &amp; Equipment</b> |          | <b>PFI Assets Included in Property, Plant &amp; Equipment</b> |
|--|------------------------------|----------|--|----------|--|----------|---|
|  | <b>£'000</b>                 |          | <b>£'000</b>                                 |          | <b>£'000</b>                                 |          | <b>£'000</b>  |
| <b>Net Book Value At 1 April 2021</b>  | 90,469                       |          | 298,402                                      |          | 388,871                                      |          | 8,085   |
| Additions  | 11,343                       |          | 23,998                                       |          | 35,341                                       |          | 15  |
| Depreciation Charge  | (3,562)                      |          | (4,010)                                      |          | (7,572)                                      |          | (171)   |
| Revaluation increase recognised in the Revaluation Reserve                               | 0                            |          | 7,330  |          | 7,330  |          |   |
| Revaluation (decreases)/increases recognised in the Deficit on the Provision of Services |                              |          | (1,267)                                      |          | (1,267)                                      |          |   |
| Impairment losses recognised in the Deficit on the Provision of Services                 | (41)                         |          | (133)  |          | (174)  |          |   |
| Disposals  | 0                            |          | (1,398)                                      |          | (1,398)                                      |          | 0   |
| <b>At 31 March 2020</b>  | <b>98,210</b>                | <b>0</b> | <b>322,921</b>                               | <b>0</b> | <b>421,132</b>                               | <b>0</b> | <b>7,929</b>  |

### Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Council Dwellings - 60 years.
- Other Land and Buildings - over the life of the property as estimated by the valuer. As an indication the majority of buildings are depreciated over 60 years, car parks for 20 years and Community Assets have indefinite lives;
- Vehicles, Furniture & Equipment - typically between 2 and 15 years
- Plant - over the life of the asset as estimated by the valuer
- Infrastructure Assets - typically up to 40 years

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Revaluations

The Council carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years.

All valuations were carried out by Align Property Partners, of Northallerton, North Yorkshire DL6 2YD with valuations of land and buildings carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Valuations of vehicles, plant, furniture and equipment are based on current prices where there is an active second-hand market or latest list prices adjusted for the condition of the asset.

The significant assumptions applied in estimating the fair values are:

- The estimated amount for which a property should exchange on the date of valuation;
- Completion is not unduly delayed with vacant possession;
- The transaction is between a willing buyer and a willing seller;
- The transaction is at arms length with the parties acting knowledgeably, prudently and without compulsion;
- Prior to exchange the property was the subject of proper marketing; and
- The potential for an increase in value as a result of an alternative use is recognised (not applicable for assets valued by Existing Use).

|                                | Council Dwellings<br>£'000 | Other Land and Buildings<br>£'000 | Vehicles, Plant, Furniture & Equipment<br>£'000 | Infrastructure Assets<br>£'000 | Community Assets<br>£'000 | Assets Under Construction<br>£'000 | Surplus<br>£'000 | Total Property, Plant & Equipment<br>£'000 | PFI Assets Included in Property, Plant & Equipment<br>£'000 |
|--------------------------------|----------------------------|-----------------------------------|---|--------------------------------|---------------------------|------------------------------------|------------------|--|---|
| Carried at historical cost     | 0                          | 7,139                             | 11,925  | 108,672                        | 8,099                     | 29,496                             | 48               | 165,379                                    | 1,160   |
| valued at fair value as at:    |                            |                                   |   |                                |                           |                                    |                  |  |   |
| 31 March 2023                  | 187,848                    | 19,979                            | 0   | 0                              | 0                         | 0                                  | 0                | 207,827                                    | 7,044   |
| 31 March 2022                  | 0                          | 47,653                            | 0   | 0                              | 0                         | 0                                  | 0                | 47,653                                     | 0   |
| 31 March 2021                  | 0                          | 14,213                            | 0   | 0                              | 0                         | 0                                  | 0                | 14,213                                     | 0   |
| 31 March 2020                  | 0                          | 6,708                             | 0   | 0                              | 0                         | 0                                  | 0                | 6,708                                      | 0   |
| 31 March 2019                  | 0                          | 25,229                            | 0   | 0                              | 0                         | 0                                  | 0                | 25,229                                     | 0   |
| <b>Total Cost or Valuation</b> | <b>187,848</b>             | <b>120,920</b>                    | <b>11,925</b>                                   | <b>108,672</b>                 | <b>8,099</b>              | <b>29,496</b>                      | <b>48</b>        | <b>467,009</b>                             | <b>8,205</b>  |

### Capital Commitments

At 31 March 2023 the Council had entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment that were budgeted to cost £34.109m in future years, of which £7.890m will be funded from grant, £12.912m from the Housing Revenue Account, £11.673m to be prudentially borrowed, £1.234m from corporate resources and £0.400m to be self financing. Similar commitments at 31 March 2022 were £54.292m. The commitments at 31 March 2023 are:

| Scheme   | Total Estimate<br>£'000 |
|--|-------------------------|
| Housing - new build  | 15,673                  |
| Housing - various other enhancements including heating replacement, internal planned maintenance & roofing | 8,912                   |
| School condition allocations   | 159                     |
| Highway maintenance  | 1,206                   |
| Integrated Transport   | 1,862                   |
| Disabled Facilities  | 1,063                   |
| Whinfield School Roof Replacement  | 1,124                   |
| Essential Works to Skerne river bridge   | 50                      |
| Essential Play area equipment replacement  | 60                      |
| Economic Growth investment Fund (EGIF)   | 0                       |
| Eastbourne Sports Complex  | 0                       |
| Capitalised Repairs  | 0                       |
| Other  | 0                       |
| Self Financing Schemes   | 4,000                   |
|  | <b>34,109</b>           |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 17 Investment Properties

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| Rental income from investment property                     | 642              | 1,178            |
| Direct operating expenses arising from investment property | (530)            | (327)            |
| <b>Net gain</b>  | <b>112</b>       | <b>851</b>       |

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at start of the year</b>          | 11,807           | 14,147           |
| Additions:                                   |                  |                  |
| Purchases                                    | 0                | 0                |
| Subsequent Expenditure                       | 43               | 19               |
| Disposals                                    | 0                | 0                |
| Net loss/gain from fair value adjustments    | 2,297            | (1,683)          |
| Transfers from Property, Plant and Equipment | 0                | 0                |
| <b>Balance at end of the year</b>            | <b>14,147</b>    | <b>12,483</b>    |

#### Fair Value Hierarchy

All the Council's investment portfolio has been assessed as level 3 for valuation purposes.

### 18 Heritage Assets

#### Reconciliation of the Carrying Value of Heritage Assets Held by the Council

|                          | Art<br>Collection<br>£'000 | Civic<br>Regalia<br>£'000 | Railway<br>Museum<br>£'000 | Total<br>Assets<br>£'000 |
|--------------------------|----------------------------|---------------------------|----------------------------|--------------------------|
| <b>Cost or Valuation</b> |                            |                           |                            |                          |
| <b>1 April 2021</b>      | <b>1,091</b>               | <b>518</b>                | <b>730</b>                 | <b>2,339</b>             |
| Additions                | 0                          | 22                        | 0                          | 22                       |
| <b>31 March 2022</b>     | <b>1,091</b>               | <b>540</b>                | <b>730</b>                 | <b>2,361</b>             |
| <b>Cost or Valuation</b> |                            |                           |                            |                          |
| <b>1 April 2022</b>      | <b>1,091</b>               | <b>540</b>                | <b>730</b>                 | <b>2,361</b>             |
| Additions                | 0                          | 0                         | 50                         | 50                       |
| <b>31 March 2023</b>     | <b>1,091</b>               | <b>540</b>                | <b>780</b>                 | <b>2,411</b>             |

The Council holds a range of heritage assets comprising the Borough Art Collection, the Railway Museum Collection and various pieces of Civic Regalia. The Art Collection was valued by an external valuer in 19/20 at £1.091m. The Civic Regalia was valued by an external valuer in 21/22 at £0.540m. External valuations are reviewed periodically. The Railway Museum Collection is reported in the balance sheet at insurance valuation (based on market values) at £0.780m and is updated annually. In addition, the Council has on loan certain items from the National Railway Museum with an insurance valuation of £1.100m. Because of the nature of the loan agreement these assets are not included within the Council's Balance Sheet. The Council's heritage asset holdings are substantially static with low numbers of acquisitions or donations and no recent disposals.

#### Further information

Darlington Borough Art Collection is a collection of artworks with a large variety of subject matter, medium and style. The collection spans over 150 years and features work by local, national and international artists and it has been acquired over many years through donation, bequest and purchase. More details can be found on the Council's website.

The Council owns over 150 items of Civic Regalia ranging from dinner and silverware to the Chains of Office.

The Railway Museum's existing collections are mostly limited to material illustrating the development and operation of railways in North East England. Although regional in scope, in some areas they are of national importance because of their association with the Stockton & Darlington Railway. Exhibits include a locomotive, wagons, archives, maps, photographs and models/toys. Further information about the collection can be obtained from the Council's website.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 19 Impairment Losses

During 2022/23, the Council has recognised impairment losses of £0.744m (£0.166m in 2021/22) in relation to its land and buildings.

Where impairment losses are identified, they are initially set against any accumulated gains for each asset held in the Revaluation Reserve. Losses arising from impairments that cannot be absorbed by accumulated revaluation gains are charged to service lines in the Comprehensive Income and Expenditure Statement.

Impairments have been charged as follows:

|  | 31 March<br>2022<br>£'000 | 31 March<br>2023<br>£'000 |
|--|---------------------------|---------------------------|
| Comprehensive Income and Expenditure Statement |                           |                           |
| Chief Executive & Economic Growth Operations   | 125                       | 250                       |
| People   | 0                         | 0                         |
| Services                                       | 41                        | 494                       |
|  | <b>166</b>                | <b>744</b>                |

### 20 Inventories

|                                      | Consumable Stores |            | Maintenance Materials |            | Client Services Work In Progress |             | Total        |            |
|--------------------------------------|-------------------|------------|-----------------------|------------|----------------------------------|-------------|--------------|------------|
|                                      | 2021/22           | 2022/23    | 2021/22               | 2022/23    | 2021/22                          | 2022/23     | 2021/22      | 2022/23    |
|                                      | £'000             | £'000      | £'000                 | £'000      | £'000                            | £'000       | £'000        | £'000      |
| <b>Balance at start of year</b>      | 159               | 165        | 365                   | 2,119      | (14)                             | (82)        | 510          | 2,202      |
| Purchases                            | 1,114             | 1,293      | 2,937                 | 1,011      | 0                                | 0           | 4,051        | 2,304      |
| Recognised as an expense in the year | (1,108)           | (1,275)    | (1,183)               | (2,638)    | (68)                             | (15)        | (2,359)      | (3,928)    |
| <b>Balance at year-end</b>           | <b>165</b>        | <b>183</b> | <b>2,119</b>          | <b>492</b> | <b>(82)</b>                      | <b>(97)</b> | <b>2,202</b> | <b>578</b> |

### 21 Pooled Budgets

The Better Care Fund (BCF) has been established by the Government to support the introduction of a fully integrated health and social care system. Section 75 of the National Health Services Act 2016 gives powers to Local Authorities and Clinical Commissioning Groups (CCG) to establish and maintain pooled funds to support the outcomes of the BCF.

The Council has entered into a pooled budget arrangement with Darlington Clinical Commissioning Group for the provision of health and social care services to meet the needs of the population of the borough of Darlington.

The services being commissioned or provided by the Council or Darlington CCG depend upon the needs of the service recipient. The Council and Darlington CCG has an ongoing Section 75 agreement in place for funding these services and this is reviewed annually.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Revenue Funding provided to the Pooled Budget</b>   |                  |                  |
| Darlington Borough Council   | 123              | 114              |
| Better Care Funding  | 2,708            | 3,160            |
| Darlington Clinical Commissioning Group  | 1,413            | 1,479            |
|  | <b>4,244</b>     | <b>4,753</b>     |
| <b>Expenditure met from the Pooled Budget</b>  |                  |                  |
| Darlington Borough Council   | 123              | 114              |
| Better Care Funding  | 2,536            | 2,936            |
| Darlington Clinical Commissioning Group  | 507              | 1,022            |
|  | <b>3,166</b>     | <b>4,072</b>     |
| <b>Net (deficit)/surplus arising on the Pooled Budget during the year</b>                          | <b>1,078</b>     | <b>681</b>       |
| The Revenue surplus has been carried forward to be funded from 2020/21 commitments within the BCF. |                  |                  |
| <b>Capital Funding provided to the Pooled Budget</b>   |                  |                  |
| Better Care Funding  | 1,063            | 1,063            |
| Expenditure  | 1,063            | 1,063            |
| <b>Net Surplus arising on the Pooled Budget during the year</b>                                    | <b>0</b>         | <b>0</b>         |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 22 Short Term Debtors

|                                      | As at 31<br>March 2022<br>£'000 | As at 31<br>March<br>2023<br>£'000 |
|--------------------------------------|---------------------------------|------------------------------------|
| Central government bodies            | 8,349                           | 3,353                              |
| Other local authorities              | 4,446                           | 17,111                             |
| NHS bodies                           | 246                             | 790                                |
| Other Entities and Individuals       | 41,220                          | 46,437                             |
| Payments in Advance                  | 1,556                           | 2,562                              |
| Provision for Bad and Doubtful Debts | (7,730)                         | (8,068)                            |
|                                      | <b>48,087</b>                   | <b>62,185</b>                      |

### 23 Cash and Cash Equivalents

The balance of cash and cash equivalents is made up of the following elements:

|  | As at 31<br>March 2022<br>£'000 | As at 31<br>March<br>2023<br>£'000 |
|--|---------------------------------|------------------------------------|
| Cash held by the Council               | 160                             | 160                                |
| Bank current accounts / (Overdraft)    | (1,248)                         | (145)                              |
| Short-term deposits                    | 16,400                          | 2,045                              |
| <b>Total cash and cash equivalents</b> | <b>15,312</b>                   | <b>2,060</b>                       |

### 24 Short Term Creditors

|                                | As at 31<br>March 2022<br>£'000 | As at 31<br>March<br>2023<br>£'000 |
|--------------------------------|---------------------------------|------------------------------------|
| Central government bodies      | (19,528)                        | (8,133)                            |
| Other local authorities        | (1,791)                         | (1,957)                            |
| NHS bodies                     | (516)                           | (1,235)                            |
| Other entities and individuals | (44,034)                        | (54,527)                           |
| <b>Total</b>                   | <b>(65,869)</b>                 | <b>(65,852)</b>                    |

### 25 Long Term Provisions

|                                       | Other<br>£'000 | Total<br>£'000 |
|---------------------------------------|----------------|----------------|
| <b>Balance at 1 April 2022</b>        | (981)          | <b>(601)</b>   |
| Additional provisions made in 2022/23 | 0              | <b>(112)</b>   |
| Amounts used in 2022/23               | 369            |                |
| Unused amounts reversed in 2022/23    | 11             |                |
| <b>Balance at 31 March 2023</b>       | <b>(601)</b>   | <b>(713)</b>   |

Insurance Provision - The Council insures against the risk of claims in respect of personal injury and property loss. These risks are insured externally, however there is a £50,000 excess in respect of each and every claim on the liability policy. A balance of £663,034 on this account represents claims made and still outstanding as at 31 March 2023 which are within these excesses.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 26 Leases

#### Council as Lessee

- Finance Leases

The Council currently has one finance lease but the fair value as determined by the external valuer is deemed to be nominal and is recognised as Property, Plant and Equipment on the Council's Balance Sheet. It has an annual lease payment of £2,326.

- Operating Leases

The Council has acquired vehicles, furniture and equipment under operating leases. Payments made during the year in respect of these leases amount to £0.551m (£0.725m in 2021/22).

The future minimum lease payments due under non-cancellable leases in future years are:

|  | 31 March<br>2022<br>£'000 | 31 March<br>2023<br>£'000 |
|--|---------------------------|---------------------------|
| Not later than 1 year                        | 453                       | 346                       |
| Later than 1 year and not later than 5 years | 1,083                     | 800                       |
| Later than 5 years                           | 63                        | 0                         |
|  | <b>1,599</b>              | <b>1,146</b>              |

There are no contingent rents payable in respect of the leases.

The Council has not sub-let any of the vehicles, furniture and equipment under these operating leases.

#### Council as Lessor

- Finance Leases

The Council does not have any leases categorised as Finance Leases in its capacity as Lessor.

- Operating Leases

The Council leases various Land and Buildings to third parties under operating leases. The leases are primarily to provide suitable affordable accommodation for local businesses but also includes the lease of buildings that enable the delivery of community services such as Community Centres. During 2022/23 £1.266m (£1.269m in 2021/22) was received by the Council in relation to these leases.

The future minimum lease payments receivable under non-cancellable leases in future years are:

|  | 31 March<br>2022<br>£'000 | 31 March<br>2023<br>£'000 |
|--|---------------------------|---------------------------|
| Not later than 1 year                        | 1,269                     | 1,266                     |
| Later than 1 year and not later than 5 years | 4,067                     | 3,302                     |
| Later than 5 years                           | 6,197                     | 5,938                     |
|  | <b>11,533</b>             | <b>10,506</b>             |

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews.

### 27 Contingent Liabilities

At 31 March 2023, the Council had the following contingent liabilities:

During 1992/93 Municipal Mutual Insurance (MMI) ceased accepting new business. MMI and its policyholders, including local authorities, have established a Scheme of Arrangement for the orderly run down of the company. MMI's future liabilities under its old policies cannot be fully quantified until all of the claims, current and yet to be made, have been settled. There is a Scheme of Arrangement in place that if MMI does not have enough assets to meet the claims and liabilities it can clawback from major policy holders part of the claims paid from October 1993.

This scheme was triggered in November 2012 and Darlington Borough Council has paid £0.236m up to 31st March 2023. This represents 25% of claims paid by MMI excluding the first £0.050m of claims. During 2018/19 the Council commissioned a further actuarial report from a firm of advisors, independent of MMI, who estimate at this time that the clawback amount could be as much as 50% of all claims excluding the first £50,000, this could be as much as £0.472m. As a result the Council has a contingent liability of £0.236m, this being the 50% that the Council could be liable for less the amount paid over to MMI to date (£0.236m).

Furthermore, the Council will be liable for 25% of all new claims that have been incurred but not yet been reported but this could increase to 50% of all new claims, therefore, a figure for this contingent liability is unknown at this time. It is intended that further Actuarial reports will be commissioned on a regular basis.

Darlington is one of a consortium of partners, forming a Community Interest Company (CIC) Achieving Real Change for Communities (ARCC). The ARCC is a CIC without shareholdings supported by Darlington and 8 other organisations. There is a Deed of Guarantee in place of £14.120m in the event of significant failures in performance of which Darlington's potential liability is £2.450m rising to £3.530m in the unlikely event of failure by the private guarantors to meet their obligations.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 28 Usable Reserves

Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement.

|                              | 31 March<br>2022<br>£'000 | 31 March<br>2023<br>£'000 |
|------------------------------|---------------------------|---------------------------|
| General Fund                 | 24,979                    | 23,906                    |
| Earmarked Reserves           | 46,997                    | 40,578                    |
| Housing Revenue Account      | 27,008                    | 23,467                    |
| Schools Revenue Balances     | 1,070                     | 1,076                     |
| Revenue Grant Unapplied      | 5,195                     | 3,992                     |
| Capital Receipts Reserve     | 579                       | 5,972                     |
| Capital Grants Unapplied     | 25,252                    | 29,810                    |
| <b>Total Usable Reserves</b> | <b>131,080</b>            | <b>128,801</b>            |

**General Fund** - Resources available to meet future running costs for services other than council housing.

**Earmarked reserves** - are shown in Note 6 and are resources set aside for future spending plans.

**Housing Revenue Account** - Resources available to meet future running costs for social housing.

**Schools Revenue Balances** - Surplus balances of locally managed schools which are committed to be spent on the education service.

**Revenue Grant Unapplied** - The balance is in respect of revenue grants that have been recognised as income in the Comprehensive Income and Expenditure Statement, but the expenditure to be financed from the grant has not been incurred at the Balance Sheet date.

**Capital Receipts Reserve** - Proceeds of non-current asset sales available to meet future capital investment.

**Capital Grants Unapplied** - The balance is in respect of capital grants that have been recognised as income in the Comprehensive Income and Expenditure Statement, but the expenditure to be financed from the grant has not been incurred at the Balance Sheet date.

### 29 Unusable Reserves

|  | 31 March<br>2022<br>£'000 | 31 March<br>2023<br>£'000 |
|--|---------------------------|---------------------------|
| Revaluation Reserve                        | 46,102                    | 49,128                    |
| Capital Adjustment Account                 | 177,301                   | 213,964                   |
| Financial Instruments Revaluation Reserve  | 2,704                     | (3,293)                   |
| Financial Instruments Adjustment Account   | (16,446)                  | (15,998)                  |
| Pensions Reserve                           | (181,540)                 | (56,460)                  |
| Deferred Capital Receipts Reserve          | 4,780                     | 0                         |
| Collection Fund Adjustment Account         | (7,876)                   | (2,217)                   |
| Accumulated Absences Account               | (624)                     | (629)                     |
| Dedicated Schools Grant Adjustment Account | (5,896)                   | (2,697)                   |
| <b>Total Unusable Reserves</b>             | <b>18,505</b>             | <b>181,798</b>            |

#### Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost,
- used in the provision of services and the gains are consumed through depreciation, or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at 1 April</b>  | <b>36,834</b>    | <b>46,102</b>    |
| Upward revaluation of assets   | 11,686           | 4,943            |
| Downward revaluation of assets and impairment losses not charged to the Deficit/(surplus) on the Provision of Services | (4,351)          | (1,020)          |
| Surplus on revaluation of non-current assets not posted to the Deficit/(surplus) on the Provision of Services          | 7,335            | 3,923            |
| Difference between fair value depreciation and historical cost depreciation  | 1,988            | (760)            |
| Accumulated gains on assets sold or scrapped   | (55)             | (137)            |
| Amount written off to the Capital Adjustment Account   | 1,933            | (897)            |
| <b>Balance at 31 March</b>   | <b>46,102</b>    | <b>49,128</b>    |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Capital Adjustment Account (CAA)

The CAA absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets for financing and acquisition, construction or enhancement of those assets under statutory provisions. The CAA is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisation are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The CAA is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement. The CAA contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Council. The CAA also contains revaluation gains on accumulated Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 5 provides details of the source of all transactions posted to the CAA, apart from those involving the Revaluation Reserve.

|   | 2021/22<br>£'000 | 2022/23<br>£'000 |
|---|------------------|------------------|
| <b>Balance at 1 April</b>   | <b>156,885</b>   | <b>177,301</b>   |
| Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:                              |                  |                  |
| Charges for depreciation and impairment of non-current assets   | (7,729)          | (9,561)          |
| Revaluation losses on Property, Plant and Equipment   | (13,351)         | (8,498)          |
| Revaluation gains used to reverse previous revaluation losses   | 12,084           | 6,244            |
| Revenue expenditure funded from capital under statute   | (1,402)          | (1,343)          |
| Capital Expenditure classed as De-minimis   | (14)             | (83)             |
| Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement. | (1,342)          | (2,291)          |
|   | (11,754)         | (15,532)         |
| Adjusting amount written out of the Revaluation Reserve   | (1,988)          | 759              |
| Net written out amount of the cost of non-current assets consumed in the year   | (13,742)         | (14,773)         |
| <b>Capital financing applied in the year:</b>   |                  |                  |
| Use of the Capital Receipts Reserve to finance new capital expenditure  | 1,572            | 1,056            |
| Use of the Major Repairs Reserve to finance new capital expenditure   | 0                | 0                |
| Capital grants and contributions credited to the CIES that have been applied to capital financing   | 1,385            | 1,390            |
| Application of grants to capital financing from the Capital Grants Unapplied Account  | 18,024           | 33,412           |
|   | 2,255            | 3,784            |
| Statutory provision for the financing of capital investment charged against the General Fund and HRA balances   | 8,625            | 13,476           |
|   | 31,861           | 53,118           |
| Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement                          | 2,297            | (1,682)          |
| <b>Balance at 31 March</b>  | <b>177,301</b>   | <b>213,964</b>   |

### Financial Instruments Revaluation Reserve

The Financial Instruments Revaluation Reserve contains the gains made by the Council arising from increases in the value of its investments that are measured at fair value through other comprehensive income. The balance is reduced when instruments with accumulated gains are revalued downwards or impaired and the gains are lost or disposed of and gains are realised.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at 1st April</b>  | <b>(1,890)</b>   | <b>2,704</b>     |
| Surplus on revaluation of Financial Instrument Revaluation Reserve   | (1,890)          | 2,704            |
| Financial Instruments held under Fair Value through Profit and Loss subject to MHCLG Statutory Over-ride * | 4,594            | (5,997)          |
| <b>Balance at 31st March</b>   | <b>2,704</b>     | <b>(3,293)</b>   |

\* The Ministry for Housing, Communities and Local Government (MHCLG) (now DLUHC) introduced a statutory over-ride to protect the General Fund balance from any fluctuations in fair value movements in quoted investment funds. The Council has 3 such property funds, namely CCLA, Hermes and Lothbury. This over-ride expires on 31 March 2025 and unless extended, all fair value movements will then impact upon the General Fund balance.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Council uses the Account to manage premiums paid on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of the General Fund Balance to the Account in the Movement in Reserves Statement. Over time, the expense is posted back to the General Fund Balance in accordance with statutory arrangements for spreading the burden on council tax. In the Council's case, this period is the unexpired term that is outstanding on the loans when they were redeemed. As a result, the balance on the Account at 31 March 2023 will be charged to the General Fund over the next 40 years.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at 1 April</b>  | <b>(16,892)</b>  | <b>(16,446)</b>  |
| Premiums incurred in the year and charged to the Comprehensive Income and Expenditure Statement  | 0                |                  |
| Proportion of premiums incurred in previous financial years to be charged against the General Fund in accordance with statutory requirements | 446              | 448              |
| <b>Balance at 31 March</b>   | <b>(16,446)</b>  | <b>(15,998)</b>  |

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at 1 April</b>  | <b>(219,830)</b> | <b>(181,540)</b> |
| Actuarial (losses) / gains on pensions assets and liabilities  | 53,820           | 140,900          |
| Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement | (24,480)         | (25,480)         |
| Employer's pension contributions and direct payments to pensioners payable in the year   | 8,950            | 9,660            |
| <b>Balance at 31 March</b>   | <b>(181,540)</b> | <b>(56,460)</b>  |

### Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

|  | 2021/22<br>£000 | 2022/23<br>£000 |
|--|-----------------|-----------------|
| <b>Balance at 1 April</b>  | <b>0</b>        | <b>4,780</b>    |
| Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement | 4,780           | (4,780)         |
| Transfer to the Capital Receipts Reserve upon receipt of cash  | 0               | 0               |
| <b>Balance at 31 March</b>   | <b>4,780</b>    | <b>0</b>        |

### Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non-domestic rates income in the Comprehensive Income and Expenditure Statement (CIES) as it falls due from council tax payers and business rates payers compared with the statutory arrangements for paying across to the General Fund from the Collection Fund.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at 1 April</b>  | <b>(11,074)</b>  | <b>(7,876)</b>   |
| Amount by which council tax and non-domestic rates income credited to the CIES is different from council tax and non-domestic rates income calculated for the year in accordance with statutory requirements | 3,198            | 5,659            |
| <b>Balance at 31 March</b>   | <b>(7,876)</b>   | <b>(2,217)</b>   |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, for example, annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at 1 April</b>  | <b>(602)</b>     | <b>(624)</b>     |
| Settlement or cancellation of accrual made at the end of the preceding year  | 602              | 624              |
| Amounts accrued at the end of the current year   | (624)            | (629)            |
| Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory | (624)            | (629)            |
| <b>Balance at 31 March</b>   | <b>(624)</b>     | <b>(629)</b>     |

### Dedicated Schools Grant (DSG) Adjustment Account

On the 6 November 2020, the Secretary of State for the Ministry of Housing, Communities and Local Government laid before Parliament a statutory instrument (the instrument) to amend The Local Authorities (Capital Finance and Accounting) Regulations (the 2003 Regulations). The provisions came into effect from 29 November 2020.

The instrument amends the 2003 Regulations by establishing new accounting practices in relation to the treatment of local authorities' schools budget deficits such that where the Council has a deficit on its schools budget relating to its accounts for a financial year beginning on 1 April 2020, 1 April 2021 or 1 April 2022, it must not charge the amount of that deficit to a revenue account. The Council must record any such deficit in a separate account established solely for the purpose of recording deficits relating to its school's budget. The new accounting practice has the effect of separating schools budget deficits from the Councils' general fund for a period of three financial years.

This issue can only be fully resolved by closing the deficits. Therefore, the accounting treatment introduced by this regulation is limited to the financial reporting periods 2020/21, 2021/22 and 2022/23 to provide time for Government and the Council to look at budgetary and financial management strategies to reduce the deficit.

|  | 2021/22<br>£'000 | 2022/23<br>£'000 |
|--|------------------|------------------|
| <b>Balance at 1st April</b>  | <b>(5,233)</b>   | <b>(5,896)</b>   |
| Transfer of High Needs Block deficit balance at 1 April from Dedicated Schools Grant earmarked reserve |                  |                  |
| Restated Opening Balance   | (5,233)          | (5,896)          |
| In year High Needs Block   | (663)            | 719              |
| Safety Valve   |                  | 2,480            |
| <b>Balance at 31st March</b>   | <b>(5,896)</b>   | <b>(2,697)</b>   |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 30 Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI/PP contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The CFR is analysed in the second part of this note.

|   | 2021/22<br>£'000 | 2022/23<br>£'000 |
|---|------------------|------------------|
| <b>Opening Capital Financing Requirement</b>  | 220,685          | 224,285          |
| <b>Capital Investment</b>   |                  |                  |
| Property, Plant and Equipment   | 35,341           | 56,247           |
| Investment Properties   | 43               | 19               |
| Long Term Debtors   | 6,587            | 4,944            |
| Revenue Expenditure Funded from Capital Under Statute                                     | 1,402            | 1,343            |
| Other   | 14               | 83               |
| <b>Sources of Finance</b>   |                  |                  |
| Capital receipts  | (1,572)          | (1,056)          |
| Repayment of JV loans   | (7,927)          | (5,073)          |
| Government grants and other contributions   | (19,409)         | (34,803)         |
| Sums set aside from revenue:  |                  |                  |
| Direct revenue contributions  | (8,625)          | (13,476)         |
| MRP/loans fund principal  | (1,129)          | (2,669)          |
| Deferred liabilities movement   | (1,126)          | (1,115)          |
| <b>Closing Capital Financing Requirement</b>  | <b>224,285</b>   | <b>228,730</b>   |
| <b>Explanation of movements in year</b>   |                  |                  |
| Minimum Revenue Provision (MRP)   | (2,255)          | (3,784)          |
| Increase in underlying need to borrowing (unsupported by government financial assistance) | 5,855            | 8,229            |
| <b>Increase in Capital Financing Requirement</b>  | <b>3,600</b>     | <b>4,445</b>     |

### 31 Grant Income

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2022/23:

|   | 2021/22<br>£'000 | 2022/23<br>£'000 |
|---|------------------|------------------|
| <b>Credited to Taxation and Non Specific Grant Income</b> |                  |                  |
| Capital Grants and Contributions                          | 21,285           | 37,971           |
| Local Authority Top Up Grant                              | 7,677            | 8,043            |
| Adult Social Care Grant                                   | 3,594            | 4,915            |
| Improved Better Care Fund (IBCF)                          | 4,356            | 4,488            |
| Revenue Support Grant                                     | 3,634            | 3,748            |
| Business Rates Relief S31 Grant                           | 2,711            | 3,508            |
| DSG Safety Valve Grant                                    | 0                | 2,480            |
| New Homes Bonus   | 1,182            | 1,881            |
| Retail & Nursery Relief                                   | 5,237            | 1,853            |
| Services Grant  | 0                | 1,579            |
| Levy Account Surplus Grant                                | 0                | 192              |
| Lower Tier Services Grant                                 | 143              | 154              |
| Capacity and Productivity Grant                           | 0                | 130              |
| Council Tax Rebates Final Assessment NBF                  | 0                | 114              |
| Covid-19 LA Support Grant                                 | 2,958            | 0                |
| Business Rates Reliefs                                    | 2,799            | 0                |
| Covid-19 Additional Relief Fund                           | 2,040            | 0                |
| Local Council Tax Support Schemes                         | 1,415            | 0                |
| Council Tax Discretionary Rebate Grant                    | 234              | 0                |
| Clinically Extremely Vulnerable Support                   | 218              | 0                |
| Self Isolation Payments - Discretionary Scheme            | 203              | 0                |
| LA Discretionary Grants Fund                              | 167              | 0                |
| Sales, Fees & Charges Support Grant                       | 146              | 0                |
| Other   | 344              | 336              |
| <b>Sub-total</b>  | <b>60,343</b>    | <b>71,392</b>    |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

| <b>Credited to Services</b>  |                |                |
|--|----------------|----------------|
| Dedicated Schools Grant (DSG)  | 25,942         | 28,246         |
| Rent Allowances and Rent Rebates   | 20,069         | 19,977         |
| Public Health Grant  | 8,590          | 8,831          |
| The Private Finance Initiative (PFI)   | 3,200          | 3,200          |
| Household Support Fund   | 0              | 2,414          |
| Pupil Premium  | 1,094          | 1,143          |
| Homes for Ukraine Tariff Grant   | 0              | 1,050          |
| Independent Living Fund  | 749            | 749            |
| Unaccompanied Asylum Seeking Children Grant                                      | 0              | 648            |
| Supporting Families  | 557            | 526            |
| Housing Benefit and Localised Council Tax Support Administration Subsidy Funding | 522            | 515            |
| Adult Social Care Discharge Fund   | 0              | 418            |
| Capability Fund Project  | 162            | 409            |
| 16-19 Funding from Education & Skills Funding Agency                             | 252            | 386            |
| Holiday Activities and Food Programme  | 231            | 373            |
| Adult Education Funding from Tees Valley Combined Authority                      | 480            | 349            |
| Market Sustainability and Fair Cost of Care Fund                                 | 0              | 338            |
| Supplementary Substance Misuse Treatment & Recovery                              | 0              | 316            |
| Youth Justice Grant  | 247            | 272            |
| Homes for Ukraine Education Grant  | 0              | 249            |
| Domestic Abuse Support to Victims  | 222            | 234            |
| Homelessness Prevention Grant  | 197            | 229            |
| Adult Education Funding from Education & Skills Funding Agency                   | 292            | 212            |
| Discretionary Housing Payments   | 151            | 188            |
| Reopening High Streets Safely Fund   | 0              | 186            |
| LA Supplementary Grant   | 0              | 167            |
| Light Transport Fund   | 0              | 167            |
| Recovery Premium Funding   | 0              | 154            |
| Towns Fund   | 0              | 145            |
| North East Community Discharge Grant   | 0              | 145            |
| Rough Sleeping Initiative (Cold Weather Fund)                                    | 148            | 138            |
| Universal Infant Free School Meals   | 157            | 134            |
| Step Up Grant  | 0              | 117            |
| Asylum Dispersal Grant   | 0              | 116            |
| Virtual School Heads Social Worker Implementation Grant                          | 100            | 100            |
| Restart Grant  | 6,318          | 0              |
| Infection Control Fund   | 2,032          | 0              |
| LA Test and Trace Support Payment Scheme   | 987            | 0              |
| Workforce recruitment and Retention Fund   | 966            | 0              |
| Household Support Fund   | 914            | 0              |
| Omicron Hospitality and Leisure Grant  | 906            | 0              |
| Additional Restrictions Grant  | 771            | 0              |
| Contain Outbreak Management Fund   | 763            | 0              |
| Culture Recovery Fund  | 638            | 0              |
| Covid-19 Local Support Grant   | 429            | 0              |
| Adult Social Care Rapid Testing Fund   | 328            | 0              |
| Drug Treatment Universal Grant Scheme  | 319            | 0              |
| Access Fund for Sustainable Travel   | 314            | 0              |
| Routes to Work   | 253            | 0              |
| Covid-19 Winter Grant Scheme   | 218            | 0              |
| Rough Sleeping   | 209            | 0              |
| Skerningham Garden Community Villages  | 164            | 0              |
| Home to School College Grant   | 143            | 0              |
| Afghan Citizens Resettlement Scheme  | 142            | 0              |
| Burtree Garden Villages  | 135            | 0              |
| Travel Demand Management Grant   | 132            | 0              |
| Adult Social Care Omicron Support Fund   | 125            | 0              |
| Design Code Pathfinder - Skerningham   | 120            | 0              |
| Syrian Resettlement Programme  | 101            | 0              |
| Other  | 1,653          | 1,758          |
| <b>Sub-total</b>   | <b>82,442</b>  | <b>74,599</b>  |
| <b>Total</b>   | <b>142,785</b> | <b>145,991</b> |

The Council has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The balance at the year-end is as follows:

|   | 2021/22<br>£'000 | 2022/23<br>£'000 |
|---|------------------|------------------|
| <b>Capital Grants Receipts in Advance</b> |                  |                  |
| Developer Contribution                    | 5,623            | 8,518            |
|   | <b>5,623</b>     | <b>8,518</b>     |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 32 Private Finance Initiative

#### Education PFI Scheme

2022/23 was year 18 of the Council's 25 year PFI scheme for the construction, maintenance and operation of four schools, the Education Village (a federation of schools comprising Springfield, Beaumont Hill and Haughton Schools) and Harrowgate Hill Primary School, which became operational in March 2006 and August 2005 respectively. The Education Village Schools converted to Academy status on 1 April 2012 under the provisions of the Academies Act 2010.

##### (1) Harrowgate Hill

The Council has certain exclusive use rights for the use of the school during specific times during school terms. The contract specifies minimum standards for the services to be provided by the contractor, with deductions from the fee payable being made if facilities are unavailable or performance is below the minimum standards. The contractor took on the obligation to construct the centres and maintain them in a minimum acceptable condition and to procure and maintain the plant and equipment needed to operate the centres. The buildings and any plant and equipment installed in them at the end of the contract will be transferred to the Council for nil consideration. The Council only has rights to terminate the contract if it compensates the contractor in full for costs incurred and future profits that would have been generated over the remaining term of the contract.

##### (2) Education Village

The Education Village Academy Trust has certain exclusive use rights for the use of the centres by schools during specific times during school terms. The contract specifies minimum standards for the services to be provided by the contractor, with deductions from the fee payable being made if facilities are unavailable or performance is below the minimum standards. The contractor took on the obligation to construct the centres and maintain them in a minimum acceptable condition and to procure and maintain the plant and equipment needed to operate the centres. The buildings and any plant and equipment installed in them at the end of the contract will be transferred to the Academy Trust for nil consideration. The Council continues to be the primary contracting party with the contractor but the Academy Trust has taken over a large part of the monitoring responsibilities for the three schools it serves. The payment arrangements are that the Council makes the payment to the contractor and receives the PFI credits and contributions from the schools involved to cover the majority of the costs with the remainder being top sliced from the Dedicated Schools Grant.

#### Property, Plant and Equipment

The assets used to provide services at the schools are recognised on the Council's Balance Sheet. Movements in their value over the year are detailed in the analysis of the movement on the Property, Plant and Equipment balance in Note 16.

#### Payments

The Council makes an agreed payment each year, part of which is increased each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but which is otherwise fixed. Payments remaining to be made under the PFI contract at 31 March 2023 (excluding any estimation of inflation and availability/performance deductions) are as follows:

|                              | Payment for Services<br>£'000 | Reimbursement of Capital Expenditure<br>£'000 | Interest<br>£'000 | Total<br>£'000 |
|------------------------------|-------------------------------|---|-------------------|----------------|
| Payable in 2023/24           | 2,681                         | 1,106   | 388               | 4,175          |
| Payable within 2 to 5 years  | 11,412                        | 4,377   | 1,025             | 16,814         |
| Payable within 6 to 10 years | 7,471                         | 2,634   | 221               | 10,326         |
| <b>Total</b>                 | <b>21,564</b>                 | <b>8,117</b>                                  | <b>1,634</b>      | <b>31,315</b>  |

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding for capital expenditure incurred is as follows:

|   | 2021/22<br>£'000 | 2022/23<br>£'000 |
|---|------------------|------------------|
| Balance outstanding at start of year      | 10,359           | 9,233            |
| Payments during the year                  | (1,126)          | (1,115)          |
| <b>Balance outstanding at end of year</b> | <b>9,233</b>     | <b>8,118</b>     |

### 33 Members' Allowances

Details of the amounts paid to each Member of the Council are published annually and can be viewed on the Darlington Borough Council website. The total amount paid to Members in respect of basic, special responsibility and travel and subsistence allowance was £656,771 (2021/22 £596,778).

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 34 Trust Funds

Trust Funds administered by Darlington Borough Council are as follows:

|            | Balance at<br>1 April<br>2022<br>£'000 | Receipts<br>£'000 | Payments<br>£'000 | Balance at<br>31 March<br>2023<br>£'000 |
|------------|--|-------------------|-------------------|---|
| BAT Legacy | 0                                      | 0                 | 0                 | 0                                       |
|            | 0                                      | 0                 | 0                 | 0                                       |

#### Purpose of the Trust Funds:

##### BAT Legacy

British American Tobacco (BAT) closed its Darlington plant in 2004. A legacy was left to the town to support business growth and economic development.

### 35 Related Parties

The Council is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

#### Central Government

Central government has effective control over the general operations of the Council - it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. council tax bills, housing benefits). Grants received from government departments are included within Note 31 and the amounts outstanding from/to various government departments are summarised in Notes 22/24.

#### Members

Members of the Council have direct control over the Council's financial and operating policies. The total of members' allowances paid in 2022/23 is shown in Note 33. Councillors are subject to the Council's Member Code of Conduct. The Register of Members' Interests and declarations of interests relating to specific items of discussion at meetings are available for inspection.

During 2022/23, the Council had transactions with the following entities in which Members were deemed to have the potential to control or have significant influence over that entity;

|                                      | Expenditure      |                  | Income           |                  | Creditors        |                  | Debtors          |                  |
|--------------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
|                                      | 2021/22<br>£'000 | 2022/23<br>£'000 | 2021/22<br>£'000 | 2022/23<br>£'000 | 2021/22<br>£'000 | 2022/23<br>£'000 | 2021/22<br>£'000 | 2022/23<br>£'000 |
| Education Village Academy Trust      | 3,383            | 3,493            | (1,382)          | (1,468)          | (109)            | (2)              | 483              | 168              |
| St Aidan's Church of England Academy | 114              | 91               | (31)             | (50)             | (9)              | 0                | 11               | 0                |
| <b>TOTAL</b>                         | <b>3,497</b>     | <b>3,584</b>     | <b>(1,413)</b>   | <b>(1,518)</b>   | <b>(118)</b>     | <b>(2)</b>       | <b>494</b>       | <b>168</b>       |

During 2022/23, the Council paid £6.026m (£6.379m in 2021/22) to and received £0.719m (£7.465m in 2021/22) from other entities in which Members declared an interest on their Members' Interest forms but in which they were not deemed to have the potential to control or have significant influence over those entities. At the end of the year the Council was owed £0.200m from these entities (£2.194m in 2021/22) and was owed £0.033m from these

#### Senior Officers

The Council's senior managers may influence financial and operating policies through the professional advice to elected Members and through the management decisions they make under delegated powers. Such officers are subject to the Council's Employee Code of Conduct and professional bodies' standards. There are no related party transactions between the Council and its senior managers that require disclosure in 2022/23 (none in 2021/22).

#### Other Public Bodies

The Council received £5,565,871 (£7,521,880 in 2021/22) from the NHS. The Council paid £5,428,087 (£2,789,849 in 2021/22) to the NHS. At the year end there was £46,932 (£2,682 in 2021/22) owed to the NHS and there was £1,062,551 (£2,169,623 in 2021/22) owed to the NHS.

#### Entities Controlled or influenced by the Council

The Council has financial relationships with a number of related companies, those considered significant due to the level of investment are detailed below.

##### Eastbourne Joint Venture Limited

This is a joint venture arrangement with Esh Homes Limited of which the Council owns 50% of the share capital of the Company. The Company was established to develop 60 homes on the former Eastbourne School land that was declared surplus in July 2016.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Heighington Joint Venture Limited

This is a joint venture arrangement with Esh Homes Limited of which the Council owns 50% of the share capital of the Company. The Company was established to develop 43 homes (including 9 affordable) at Heighington.

### Middleton St George Joint Venture Limited

This is a joint venture arrangement with Esh Homes Limited of which the Council owns 50% of the share capital of the Company. The Company was established to develop 55 homes (including 5 affordable) at Middleton St George.

### West Park Joint Venture Limited

This is a joint venture arrangement with Esh Homes Limited of which the Council owns 50% of the share capital of the Company. The Company was established to develop 224 homes (including affordable) at West Park.

### Neasham Road Joint Venture

This is a joint venture arrangement with Esh Homes Limited of which the Council owns 50% of the share capital of the Company. The Company was established to develop 155 homes at Neasham.

### Esh/DBC Joint Venture

This is a joint venture arrangement with Esh Homes Limited of which the Council owns 50% of the share capital of the Company. The Company was established to develop 71 homes (including affordable) at Springwell.

### Teesside International Airport Limited (TIAL) (formerly Durham Tees Valley Airport Limited (DTVA))

89% shareholding of the Airport is owned by Goosepool 2019 Limited, who is in turn a 75% subsidiary of Tees Valley Combined Authority. The other 11% of the shares are held by the Tees Valley local authorities of which the Council holds 2.91% of the total shareholding in the airport. For the year ended 31 March 2022, Teesside International Airport Limited made an operating loss of £11.883m (£13.632m for year ended 31 March 2021) and a loss of £11.883m after taxation (loss of £12.904m for the year ended 31 March 2021).

Further information regarding the Company's accounts can be obtained from Companies House or its registered office at Cavendish House, Teesdale Business Park, Stockton on Tees, TS17 6QY.

## 36 Pension Schemes Accounted for as Defined Contribution Schemes

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education. The Scheme provides teachers with specified benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The Council is not able to identify its share of the underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2022/23, the Council paid £0.933m to Teachers' Pensions in respect of teachers' retirement benefits, representing 23.68% of pensionable pay. The figures for 2021/22 were £0.879m and 23.68%. There were no contributions remaining payable at the year-end.

The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in Note 37.

During 2013/14, Public Health staff transferred to the Council and these staff have maintained their membership in the NHS pension scheme. The Scheme provides these staff with sufficient benefits upon their retirement and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The scheme is an unfunded defined benefit scheme. However, the Council is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes and it is therefore accounted for on the same basis as a defined contribution scheme.

In 2022/23 the Council paid £0.024m to the NHS Pension scheme in respect of former NHS staff retirement benefits, representing 14.38% of pensionable pay. The figures for 2021/22 were £0.023m and 14.38%. There were no contributions remaining payable at the year end.

## 37 Defined Benefit Pension Schemes

### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Council makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

The Council participates in two post employment schemes.

The disclosures below relate to the funded liabilities within the Durham County Council Pension Fund which is part of the Local Government Pension Scheme (LGPS).

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

The LGPS is a funded defined benefit plan with benefits earned up to 31 March 2014 being linked to salary. Benefits after 31 March 2014 are based on a Career Average Revalued Earnings scheme. Details of the benefits earned over the period covered by this disclosure are set out in 'The Local Government Pension Scheme Regulations 2013' and 'The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment)

There are arrangements in place for the award of discretionary post retirement benefits upon early retirement. This is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pensions liabilities, and cash has to be generated to meet actual pensions payments as they eventually fall due.

### Funding / Governance Arrangements of the LGPS

The funded nature of the LGPS requires participating employers and its employees to pay contributions into the Fund, calculated at a level intended to balance the pension liabilities with investment assets. Information on the framework for calculating contributions to be paid is set out in LGPS Regulations 2013 and the Fund's Funding Strategy Statement.

An actuarial valuation of the Fund was carried out at 31 March 2022 and as part of that valuation a new Rates and Adjustment Certificate has been produced for the three year period from 1 April 2023.

The Fund Administering Authority, Durham County Council is responsible for the governance of the Fund.

### Assets

The assets allocated to the Employer in the Fund are notional and are assumed to be invested in line with the investments of the Fund for the purposes of calculating the return to be applied to those notional assets over the accounting period. The Fund is large and holds a significant proportion of its assets in liquid investments. As a consequence there will be no significant restriction on realising assets if a large payment is required to be paid from the Fund in relation to an employers' liabilities. The assets are invested in a diversified spread of investments and the approximate split of assets for the Fund as a whole is shown in the disclosures split by quoted and unquoted investments.

### Transactions Relating to Post-Employment Benefits

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

|   | Local Government Pension Scheme |                  | Discretionary Benefits Arrangements |                  |
|---|---------------------------------|------------------|-------------------------------------|------------------|
|   | 2021/22<br>£'000                | 2022/23<br>£'000 | 2021/22<br>£'000                    | 2022/23<br>£'000 |
| <b>Comprehensive Income and Expenditure Statement</b>   |                                 |                  |                                     |                  |
| Cost of Services:   |                                 |                  |                                     |                  |
| • current service cost  | (19,850)                        | (20,700)         | 0                                   | 0                |
| • gains from settlements  | (100)                           | (10)             | 0                                   | 0                |
| <b>Financing and Investment Income and Expenditure</b>  |                                 |                  |                                     |                  |
| • net interest expense  | (4,380)                         | (4,600)          | (150)                               | (170)            |
| <b>Total Post Employment Benefit Charged to the Deficit/(Surplus) on the Provision of Services</b>  | <b>(24,330)</b>                 | <b>(25,310)</b>  | <b>(150)</b>                        | <b>(170)</b>     |
| <b>Other Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement</b>  |                                 |                  |                                     |                  |
| • return on plan assets (excl the amount included in the net interest expense)  | (2,970)                         | 28,950           | 0                                   |                  |
| • actuarial losses arising on changes in financial assumptions  | (38,370)                        | (216,780)        | (130)                               | (810)            |
| • actuarial gains/(losses) arising on changes in demographic assumptions  | (4,640)                         |                  | (120)                               | (230)            |
| • actuarial gains/(losses) due to liability experience  | (7,620)                         | 47,410           | 30                                  | 560              |
| <b>Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement</b>  | <b>(77,930)</b>                 | <b>(165,730)</b> | <b>(370)</b>                        | <b>(650)</b>     |
| <b>Movement in Reserves Statement</b>   |                                 |                  |                                     |                  |
| • reversal of net charges made to the Deficit/(Surplus) on the Provision of Services for post employment benefits in accordance with the Code | 24,330                          | 25,310           | 150                                 | 170              |
| <b>Actual amount charged against the General Fund Balance for pensions in the year:</b>   |                                 |                  |                                     |                  |
| • employers' contributions payable to the scheme  | 8,280                           | 9,000            |                                     |                  |
| • retirement benefits payable to pensioners   |                                 |                  | 670                                 | 660              |

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement from 1 April 2009 to 31 March 2023 is a loss of £181.580m (to 31 March 2022 a loss of £40.680m).

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Pensions Assets and Liabilities Recognised in the Balance Sheet

|  | Local Government Pension Scheme |                  | Discretionary Benefits Arrangements |                  |
|--|---------------------------------|------------------|-------------------------------------|------------------|
|  | 2021/22<br>£'000                | 2022/23<br>£'000 | 2021/22<br>£'000                    | 2022/23<br>£'000 |
| Fair value of assets                               | 396,910                         | 377,640          | 0                                   | 0                |
| Present value of funded defined benefit obligation | (571,780)                       | (428,400)        | (6,670)                             | (5,700)          |
| Net liability recognised on the balance sheet      | <b>(174,870)</b>                | <b>(50,760)</b>  | <b>(6,670)</b>                      | <b>(5,700)</b>   |

### Assets and Liabilities in Relation to Post Employment Benefits

Pension Scheme Assets comprised:

The Discretionary Benefits arrangements have no assets to cover its liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

|                    | Asset Split at 31 March 2022 |               |              | Asset Split at 31 March 2023 |               |              |
|--------------------|------------------------------|---------------|--------------|------------------------------|---------------|--------------|
|                    | Quoted<br>%                  | Unquoted<br>% | Total<br>%   | Quoted<br>%                  | Unquoted<br>% | Total<br>%   |
| Equities           | 53.2                         | 2.1           | 55.3         | 48.5                         | 5.2           | 53.7         |
| Property           | 1.5                          | 5.3           | 6.8          | 1.4                          | 6.4           | 7.8          |
| Government Bonds   | 15.0                         | 0.0           | 15.0         | 12.7                         | 0.0           | 12.7         |
| Corporate Bonds    | 5.9                          | 0.0           | 5.9          | 4.4                          | 0.0           | 4.4          |
| Multi Asset Credit | 0.0                          | 0.0           | 0.0          | 15.1                         | 0.0           | 15.1         |
| Cash               | 2.5                          | 0.0           | 2.5          | 1.8                          | 0.0           | 1.8          |
| Other              | 14.5                         | 0.0           | 14.5         | 4.5                          | 0.0           | 4.5          |
|                    | <b>92.6</b>                  | <b>7.4</b>    | <b>100.0</b> | <b>88.4</b>                  | <b>11.6</b>   | <b>100.0</b> |

### Reconciliation of present value of the scheme liabilities (defined benefit obligation):

|   | Funded Liabilities: Local Government Pension Scheme |                  | Unfunded Liabilities: Discretionary Benefits |                  |
|---|---|------------------|--|------------------|
|   | 2021/22<br>£'000                                    | 2022/23<br>£'000 | 2021/22<br>£'000                             | 2022/23<br>£'000 |
| Opening defined benefit obligation balance at 1 April             | <b>(601,090)</b>                                    | <b>(571,780)</b> | <b>(7,410)</b>                               | <b>(6,670)</b>   |
| Current service cost  | (19,850)  | (20,700)         | 0  | 0                |
| Interest expense on defined benefit obligation                    | (12,510)  | (15,310)         | (150)  | (170)            |
| Contributions by scheme participants                              | (2,780)   | (3,070)          | 0  | 0                |
| Actuarial gains on liabilities - financial assumptions            | 38,370  | 216,780          | 130  | 810              |
| Actuarial losses/(gains) on liabilities - demographic assumptions | 4,640   | 0                | 120  | 230              |
| Actuarial losses/(gains) on liabilities - experience              | 7,620   | (47,410)         | (30)   | (560)            |
| Net Benefits paid out   | 13,920  | 13,100           | 670  | 660              |
| Past Service cost (inc curtailments)                              | (100)   | (10)             | 0  |                  |
| Closing defined benefit balance at 31 March                       | <b>(571,780)</b>                                    | <b>(428,400)</b> | <b>(6,670)</b>                               | <b>(5,700)</b>   |

### Reconciliation of fair value of the scheme assets:

|  | Local Government Pension Scheme |                  | Discretionary Benefits |                  |
|--|---------------------------------|------------------|------------------------|------------------|
|  | 2021/22<br>£'000                | 2022/23<br>£'000 | 2021/22<br>£'000       | 2022/23<br>£'000 |
| Opening fair value of assets balance at 1 April  | <b>388,670</b>                  | <b>396,910</b>   | <b>0</b>               | <b>0</b>         |
| Interest income on assets                        | 8,130                           | 10,710           | 0                      |                  |
| Remeasurement (losses)/gains on assets           | 2,970                           | (28,950)         | 0                      |                  |
| Contributions by the employer                    | 8,280                           | 9,000            | 670                    | 660              |
| Contributions by scheme participants             | 2,780                           | 3,070            | 0                      |                  |
| Net Benefits paid out                            | (13,920)                        | (13,100)         | (670)                  | (660)            |
| Closing fair value of assets balance at 31 March | <b>396,910</b>                  | <b>377,640</b>   | <b>0</b>               | <b>0</b>         |

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date.

The actual loss on scheme assets in the year was £18.240m (2021/22: gain of £11.100m).

The liabilities show the underlying commitments that the Council has in the long run to pay post employment (retirement) benefits. The total liability of £56.460m has a substantial impact on the net worth of the Council as recorded in the Balance Sheet, resulting in an increase in the net worth from £149.675m to £310.599m. Statutory arrangements for funding the deficit mean that the financial position of the Council remains healthy:

- the deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary.
- finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

The total contributions expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2023 is £9.050m. Expected contributions for the Discretionary Benefits scheme in the year to 31 March 2022 are £0.730m.

### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and Discretionary Benefits liabilities have been assessed by AonHewitt Limited, an independent firm of actuaries, estimates for the County Council Fund being based on the latest full valuation of the scheme as at 31 March 2022.

The principal assumptions used by the actuary have been:

|   | Local Government Pension Scheme |         | Discretionary Benefits |         |
|---|---------------------------------|---------|------------------------|---------|
|   | 2021/22                         | 2022/23 | 2021/22                | 2022/23 |
| Mortality assumptions:  |                                 |         |                        |         |
| Longevity at 65 for current pensioners:                             |                                 |         |                        |         |
| • Men   | 22.1                            | 22.2    | 22.1                   | 22.2    |
| • Women   | 24.3                            | 24.4    | 24.2                   | 24.4    |
| Longevity at 65 for future pensioners (aged 45 at accounting date): |                                 |         |                        |         |
| • Men   | 23.4                            | 23.5    | n/a                    |         |
| • Women   | 25.4                            | 25.5    | n/a                    |         |
| Rate of Inflation (CPI)   | 3.0%                            | 2.7%    | 3.0%                   | 2.7%    |
| Rate of increase in salaries  | 4.0%                            | 3.7%    | n/a                    |         |
| Rate of increase in pensions  | 3.0%                            | 2.7%    | 3.0%                   | 2.7%    |
| Pension accounts revaluation rate                                   | 3.0%                            | 2.7%    | n/a                    |         |
| Rate for discounting scheme liabilities                             | 2.7%                            | 4.7%    | 2.7%                   | 4.7%    |

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method.

|   | Impact on the Defined Benefit Obligation in the Scheme |                        |
|---|--|------------------------|
|   | Increase in Assumption                                 | Decrease in Assumption |
|   | £m   | £m                     |
| Longevity (increase or decrease by 1 year)                                  | 11.57  | (11.57)                |
| Rate of increase in salaries (increase or decrease by 0.1% p.a.)            | 0.86   | (0.86)                 |
| Rate of increase in pensions (increase or decrease by 0.1% p.a.)            | 6.43   | (6.43)                 |
| Rate for discounting scheme liabilities (increase or decrease by 0.1% p.a.) | (7.28)   | 7.28                   |

The liability calculated above includes an allowance for the McCloud/Sargeant judgement in line with last years valuation, as well as an allowance for full indexation on all Guaranteed Minimum Pension's (GMP).

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 38 Financial Instruments

#### Categories of Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

|  | Long-term                 |                           | Current                   |                           |
|--|---------------------------|---------------------------|---------------------------|---------------------------|
|  | 31 March<br>2022<br>£'000 | 31 March<br>2023<br>£'000 | 31 March<br>2022<br>£'000 | 31 March<br>2023<br>£'000 |
| Cash Equivalents Short Term Deposits (See Note 23)         | 0                         | 0                         | 15,312                    | 2,060                     |
| Short Term Investments (Per Balance Sheet)                 | 0                         | 0                         | 17,000                    | 8,000                     |
| Loans and Receivables at amortised cost                    | 0                         | 0                         | 32,312                    | 10,060                    |
| Fair Value through Profit and Loss                         | 32,703                    | 26,706                    | 0                         | 0                         |
| <b>Total Investments</b>                                   | <b>32,703</b>             | <b>26,706</b>             | <b>32,312</b>             | <b>10,060</b>             |
| <b>Debtors</b>   |                           |                           |                           |                           |
| Loans and Receivables                                      | 12,212                    | 10,098                    | 0                         | 0                         |
| Financial assets carried at contract amounts (Debtors)     | 0                         | 0                         | 9,546                     | 8,901                     |
| <b>Total Debtors</b>                                       | <b>12,212</b>             | <b>10,098</b>             | <b>9,546</b>              | <b>8,901</b>              |
| <b>Borrowings</b>  |                           |                           |                           |                           |
| Financial liabilities (principal amount)                   | 126,304                   | 121,239                   | 23,500                    | 17,000                    |
| Add Accrued Interest                                       | 0                         |                           | 1,479                     | 1,594                     |
| Less Other accounting adjustments                          | (28)                      | (22)                      | 0                         | 0                         |
| Financial Liabilities at amortised cost                    | 126,276                   | 121,217                   | 24,979                    | 18,594                    |
| <b>Total Borrowings (Per Balance Sheet)</b>                | <b>126,276</b>            | <b>121,217</b>            | <b>24,979</b>             | <b>18,594</b>             |
| PFI and finance lease liabilities                          | 8,117                     | 7,010                     | 1,116                     | 1,107                     |
| <b>Total other long term creditors (Per Balance Sheet)</b> | <b>8,117</b>              | <b>7,010</b>              | <b>1,116</b>              | <b>1,107</b>              |
| Financial liabilities carried at contract amount           | 0                         | 0                         | 2,668                     | 2,587                     |
| <b>Total Creditors</b>                                     | <b>0</b>                  | <b>0</b>                  | <b>2,668</b>              | <b>2,587</b>              |

#### Items of Income, Expense, Gains and Losses

|  | 2021/22  |   | 2022/23  |   |
|--|--|---|--|---|
|  | Surplus or Deficit on<br>the Provision of<br>Services<br>£'000 | Other Comprehensive<br>Income and<br>Expenditure<br>£'000 | Surplus or Deficit on<br>the Provision of<br>Services<br>£'000 | Other Comprehensive<br>Income and<br>Expenditure<br>£'000 |
| Net gains/(losses) on:   |  |   |  |   |
| Financial Assets measured at fair value through profit and loss                  |  | 4,594   |  | (5,997)   |
| Financial Assets measured at fair value through other comprehensive income       | 0  | 0   | 0  | 0   |
| <b>Total gains / (losses)</b>  | <b>0</b>   | <b>4,594</b>  | <b>0</b>   | <b>(5,997)</b>  |
| Interest Income:   |  |   |  |   |
| Financial Assets measured at amortised cost                                      |  | (2,653)   |  | (4,594)   |
| Other Financial Assets measured at fair value through other comprehensive income | 0  | 0   | 0  | 0   |
| <b>Total interest income</b>   | <b>0</b>   | <b>(2,653)</b>  | <b>0</b>   | <b>(4,594)</b>  |
| Interest Expense   |  | 0   | 0  | 0   |

#### Fair Value of Financial Assets

Reclassification and remeasurement of financial assets at 1 April 2022

This note shows the effect of reclassification of financial assets following the adoption of IFRS 9 Financial Instruments by the Code of Practice on Local Authority Accounting.

The Teesside International Airport (TIAL) shareholding is a strategic investment and not held for trading and therefore the Council has opted to designate it as fair value through Other Comprehensive Income. This means that there is no impact on the revenue budget and any gains or losses will be therefore transferred to the Financial Instruments Revaluation Reserve.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

The Council holds a £30.000m pooled investment in 3 separate property funds and as a result of the change in accounting standards in 2018/19, under IFRS 9 the MHCLG have agreed a temporary override to allow Local Authorities time to adjust their portfolio of all pooled investments. The statutory override is in place until March 2025.

Some of the Council's financial assets are measured at fair value on a recurring basis and are described in the following table, including the valuation techniques to measure them.

| Financial assets measured at fair value |                                     |   |                              |                              |
|---|-------------------------------------|---|------------------------------|------------------------------|
| Recurring fair value measurements       | Input level in fair value Hierarchy | Valuation technique used to measure fair value                              | As at 31 March 2022<br>£'000 | As at 31 March 2023<br>£'000 |
| Fair Value through Profit and Loss      |                                     |   |                              |                              |
| Property Funds                          | Level 2                             | Unadjusted quoted prices in active markets for identical shares - Bid price | 32,703                       | 26,706                       |

### Fair Values of Assets and Liabilities

Financial liabilities, financial assets represented by loans and receivables and long-term debtors and creditors are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- for loans from both PWLB and non PWLB payable, borrowing rates from PWLB have been applied to provide the fair value under PWLB debt redemption procedures;
- no early repayment or impairment is recognised;
- where an instrument will mature in the next 12 months, carrying amount is assumed to approximate to fair value; and
- the fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values calculated are as follows:

|                               | 31 March 2022            |                     | 31 March 2023            |                     |
|-------------------------------|--------------------------|---------------------|--------------------------|---------------------|
|                               | Carrying amount<br>£'000 | Fair Value<br>£'000 | Carrying amount<br>£'000 | Fair Value<br>£'000 |
| <b>Financial Liabilities:</b> |                          |                     |                          |                     |
| PWLB Debt                     | 124,049                  | 158,943             | 108,414                  | 101,590             |
| Non PWLB debt                 | 25,600                   | 39,367              | 29,600                   | 33,377              |
| PFI Debt                      | 9,233                    | 10,326              | 21,398                   | 24,867              |
| <b>Total Debt</b>             | <b>158,882</b>           | <b>208,636</b>      | <b>159,412</b>           | <b>159,834</b>      |
| Creditors                     | 2,668                    | 2,668               | 2,587                    | 2,587               |

The fair value of the liabilities is greater than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the Balance Sheet date. This shows a notional future loss (based on economic conditions at 31st March 2023) arising from a commitment to pay interest to lenders above current market rates.

The fair value of PWLB loans of £101.590 m measures the economic effect of the terms agreed with the PWLB compared with estimates of the terms that would be offered for market transactions undertaken at the Balance Sheet date which has been assumed as the PWLB new borrowing rates. The difference between the carrying amount and the fair value measures the additional interest that the Council will pay over the remaining terms of the loans under the agreements with the PWLB, against what would be paid if the loans were at prevailing market rates.

However, the Council has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets. A supplementary measure of the additional interest that the Council will pay as a result of its PWLB commitments for fixed rate loans is to compare the terms of these loans with the new borrowing rates available from the PWLB. If a value is calculated on this basis, the carrying amount of £108.414m would be valued at £101.590m. But if the Council were to seek to avoid the projected loss by repaying the loans to the PWLB, the PWLB would raise a penalty charge based on the redemption interest rates, an early redemption charge of £30.832m for the additional interest which will not now be paid. The exit price for the PWLB loans including the penalty charge would be £101.590m.

The fair value of the assets is greater than the carrying amount because the Council's portfolio of investments includes a fixed rate investment where the interest rate payable is higher than the rates available for similar investments in the market at the balance sheet date. This shows a notional future gain (based on economic conditions at 31st March 2023) arising from a commitment to receive interest from lenders above current market rates.

|                         | 31 March 2022            |                     | 31 March 2023            |                     |
|-------------------------|--------------------------|---------------------|--------------------------|---------------------|
|                         | Carrying amount<br>£'000 | Fair Value<br>£'000 | Carrying amount<br>£'000 | Fair Value<br>£'000 |
| <b>Financial Assets</b> |                          |                     |                          |                     |
| Debtors                 | 9,546                    | 9,546               | 8,901                    | 8,901               |

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### 39 Nature and Extent of Risks Arising from Financial Instruments

#### Key Risks

The Council's activities expose it to a variety of financial risks:

- credit risk – the possibility that other parties might fail to pay amounts due to the Council
- liquidity risk – the possibility that the Council might not have funds available to meet its commitment to make payments
- market risk – the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements.

#### Overall Procedures for Managing Risk

The Council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. The procedures for risk management are set out in a legal framework in the Local Government Act 2003 and associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and investment guidance issued through the Act. Overall these procedures require the Council to manage risks in the following

- by formally adopting the requirements of the Code of Practice;
- by the adoption of a treasury policy statement and treasury management clauses within the Constitution;
- by approving annually in advance prudential indicators for the following three years limiting the Council's overall borrowing including:
  - its maximum and minimum exposures to fixed and variable rates;
  - its maximum annual exposure to investments maturing beyond 1 year
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with Government Guidance.

These are required to be reported and approved at or before the Council's annual Council Tax setting budget. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risks in relation to the Council's financial instrument exposure. Actual performance is also reported half-yearly to Members.

The annual treasury management strategy which incorporates the prudential indicators was approved by Council on 17 February 2022 and is available on the Council's website. The key issues within the strategy were:

- The Authorised Limit for 2022/23 was set at £255.698m. This was the maximum amount of external borrowings and other long term liabilities allowed. This was subsequently updated to £239.879m in the revised strategy.
- The Operational Boundary was expected to be £187.966m. This is the expected level of borrowing and other long term liabilities during the year. This was subsequently updated to £156.699m in the revised strategy.
- The maximum amounts of fixed and variable interest rate exposure were set at 100% and 40% based on the Council's net debt.
- The maximum and minimum exposure to the maturity structure of debt are shown in the note relating to refinancing and maturity risk.

Risk Management is carried out by a central treasury team under policies approved by the Council in the Annual Treasury Management Strategy. The Council provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

#### Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. Deposits are not made with banks and institutions unless they meet the minimum requirements of investment criteria outlined below.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, as laid down by Credit Ratings Services. The Annual Investment Strategy also imposes a maximum sum to be invested with a financial institution located within each category. Additional selection criteria are also applied after these initial criteria are applied. Full details of the Investment Strategy can be found on the Council's website. The key areas of the investment Strategy are the minimum criteria for investment counterparties which include:

- UK institutions Credit rating of Short Term F1, Long Term A- or equivalent
- Non UK institutions Credit rating of Short Term F1+, Long Term AA- or equivalent
- UK institutions provided with support from the UK Government.

The full Investment Strategy for 2022/23 was approved by full Council on 17 February 2022 and is available on the Council's website.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

The following analysis summarises the Council's potential maximum exposure to credit risk, based on experience of default assessed by the ratings agencies and the Council's experience of its customer collection levels over the last five financial years, adjusted to reflect current market conditions:

|  | Amount at 31 March 2023<br>£'000 | Historical experience of default<br>% | Lowest Long Term and Fund Rating | Estimated maximum exposure to default and uncollectability at 31 March 2023<br>£'000 | Estimated maximum exposure at 31 March 2023<br>£'000 |
|--|----------------------------------|---------------------------------------|----------------------------------|--|--|
| Deposits with banks and Financial Institutions |                                  |                                       |                                  |  |  |
| Santander UK Plc                               | 4,000                            | 0.015                                 | A                                | 1  | 0  |
| National Bank of Kuwait (International ) Plc   | 4,000                            | 0.015                                 | A                                | 1  | 0  |
| BNP Paribas MMF                                | 300                              | 0.000                                 | AAA                              | 0  | 0  |
| CCLA MMF                                       | 1,745                            | 0.000                                 | AAA                              | 0  | 0  |
| <b>Total</b>                                   | <b>10,045</b>                    |                                       |                                  |  |  |

No breaches of the Council's counterparty criteria occurred during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The Council does not generally allow credit for customers, such that £7.064m of the £9.951m balance shown in the balance sheet as part of short term debtors is past its due date for payment. The past due but not impaired amount can be analysed by age as follows:

|                        | 31 March 2022<br>£'000 | 31 March 2023<br>£'000 |
|------------------------|------------------------|------------------------|
| Debts on Payment plans | 1,769                  | 1,408                  |
| Less than 3 months     | 458                    | 494                    |
| 3 to 6 months          | 569                    | 193                    |
| 6 months to 1 year     | 504                    | 1,591                  |
| More than 1 year       | 2,991                  | 3,377                  |
|                        | <b>6,291</b>           | <b>7,063</b>           |

### Liquidity Risk

The Council has ready access to borrowings from the money markets to cover any day to day cash flow need, and the PWLB and money markets for access to longer term funds. The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The maturity analysis of financial assets is as follows:

|                  | 31 March 2022<br>£'000 | 31 March 2023<br>£'000 |
|------------------|------------------------|------------------------|
| Less than 1 year | 33,400                 | 10,045                 |
|                  | <b>33,400</b>          | <b>10,045</b>          |

All trade and other payables are due to be paid in less than one year and are not shown in the table above.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Refinancing and Maturity Risk

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against refinancing risk procedures, longer-term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved treasury indicators limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Council approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or rescheduling of the existing debt; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cashflow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of financial liabilities is as follows, with the maximum and minimum limits for fixed interest rates maturing in each period (approved by Council in the Treasury Management Strategy)

|                        | Approved<br>Maximum<br>Limits | 31 March<br>2023 | 31 March<br>2022 | 31 March<br>2023 |
|------------------------|-------------------------------|------------------|------------------|------------------|
|                        |                               |                  | £'000            | £'000            |
| Less than 1 year       | 40%                           | 12%              | 23,500           | 17,000           |
| Between 1 and 2 years  | 50%                           | 0%               | 5,000            | 0                |
| Between 2 and 5 years  | 60%                           | 6%               | 0                | 8,000            |
| Between 5 and 10 years | 80%                           | 5%               | 15,372           | 7,372            |
| More than 10 years     | 100%                          | 77%              | 105,777          | 105,642          |
| <b>Total</b>           |                               |                  | <b>149,649</b>   | <b>138,014</b>   |

### Market Risk

#### Interest Rate Risk

The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- borrowings at variable rates – the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- borrowings at fixed rates – the fair value of the liabilities borrowings will fall (no impact on revenue balances);
- investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and
- investments at fixed rates – the fair value of the assets will fall (no impact on revenue balances).

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance subject to influences from Government grants (HRA). Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy brings together the Council's prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy, a treasury indicator is set which provides limits for fixed and variable rate exposure. The central treasury team will monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns, similarly the drawing of longer term fixed rates borrowing would be postponed.

According to this assessment strategy, at 31 March 2023, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

|   | £'000  |
|---|--------|
| Increase in interest payable on variable rate borrowings  | 223    |
| Increase in interest receivable on variable rate investments  | (759)  |
| Impact on Surplus or Deficit on the Provision of Services   | (536)  |
| Share of overall impact debited to the HRA  | 129    |
| Decrease in fair value of fixed rate borrowings liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure) includes PFI contract. | 30,832 |

The impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in the note Fair value of Assets and Liabilities carried at Amortised Cost.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Price Risk

The Council, excluding the Pension Fund, does not generally invest in equity shares or marketable bonds and therefore does not have exposure to price risk in its investments.

The Council holds investment units in property funds that have been classified as Fair Value through Profit and Loss, however the Council has elected to use the 5 year override as allowed by CIPFA (and the Government) to allocate to Fair Value through Other Comprehensive Income, therefore any gains or losses on prices will be taken to the Financial Instrument Revaluation Reserve. A loss of £5.997m was recognised in 2022/23 in relation to the Council's holding in the property funds.

A general shift of 5% in the general price of units (positive or negative) would have resulted in a £1.335m gain or loss in the Financial Instrument Revaluation Reserve.

### Foreign Exchange Risk

The Council has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

## 40 Events After the Balance Sheet Date

The Statement of Accounts was authorised for issue by the Group Director of Operations on 30 June 2023. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2023, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

There are no significant post balance sheet events to be disclosed.

## 41 Statement of Accounting Policies

### a) General Principles

The Statement of Accounts summarises the Council's transactions for the 2022/23 financial year and its position at the year-end of 31 March 2023. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which those Regulations require to be prepared in accordance with proper accounting practices. The principal accounting policies have been applied consistently throughout the year.

These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 (the Code), supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 12 of the 2003 Act.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

The Statement of Accounts has been prepared on a 'going concern' basis, which assumes that the functions of the Council will continue in operational existence for the foreseeable future. The provisions in the Code in respect of going concern reporting requirements reflect the economic and statutory environment in which the Council operates. As a result of this, it would not therefore be appropriate for the financial statements to be provided on anything other than a going concern basis

### b) Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services transferred to the service recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance is written down and a charge made to revenue for the income that might not be collected. The Council has adopted a de minimis level of £500 for year-end accruals which means that they are not included in the accounting statements.
- Income and expenditure are credited and debited to the relevant service revenue account, unless they properly represent capital receipts or capital expenditure.

The only exceptions to these principles where costs are not apportioned between years are:

- housing rents are shown in whole weeks
- quarterly accounts e.g. electricity are reflected on the basis of four payments per year

This policy is consistently applied each year and does not materially affect the accounts.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### c) Cash and cash equivalents

Cash is represented by cash in hand and deposits with financial institutions, including on-call accounts and deposits with Money Market Funds, repayable without penalty on notice of not more than 24 hours held to meet short-term cash commitments. Cash equivalents are highly liquid investments that mature in no more than three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

### d) Prior Period Adjustments, Changes In Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### e) Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the

- depreciation attributable to the assets used by the relevant service;
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off, and
- amortisation of intangible fixed assets attributable to the service.

The Council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance.

Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance (Minimum Revenue Provision), by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### f) Council Tax and Non-Domestic Rates

Billing authorities act as agents, collecting council tax and non-domestic rates (NDR) on behalf of major preceptors (including government for NDR) and, as principals, collecting council tax and NDR for themselves. Billing authorities are required by statute to maintain a separate fund (i.e. the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NDR. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionately the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

#### Accounting for Council Tax and NDR

The council tax and NDR income included in the Comprehensive Income and Expenditure Statement is the Council's share of accrued income for the year. However, regulations determine the amount of council tax and NDR that must be included in the Council's General Fund. Therefore the difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves

The Balance Sheet includes the Council's share of the end of year balances in respect of council tax and NDR relating to arrears, impairment allowances for doubtful debts, overpayments and prepayments and appeals.

Where debtor balances for the above are identified as impaired because of a likelihood arising from a past event that payments due under the statutory arrangements will not be made (fixed or determinable payments), the asset is written down and a charge made to the Financing and Investment Income an Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the revised future cash flows.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### g) Employee Benefits

#### Benefits Payable During Employment

Short-term employee benefits are those due to be settled wholly within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Council.

An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. flexi time or time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit.

The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits and are charged on an accruals basis to the relevant service line or, where applicable, to a corporate service line at the earlier of when the Council can no longer withdraw the offer of those benefits or when the Council recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards although it is the Council's policy not to award any such enhancements.

#### Post Employment Benefits

Employees of the Council are members of three separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department of Education (DfE).
- The NHS Pension Scheme, administered by NHS Pensions
- The Local Government Pensions Scheme, administered by Durham County Council.

The schemes provide defined benefits to members (retirement lump sums and pensions) earned as employees of the Council.

However, the arrangements for the teachers' and the NHS schemes mean that liabilities for these benefits cannot ordinarily be identified specifically to the Council. The schemes are therefore accounted for as if they were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The Childrens' and Adults Services line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to Teachers' Pensions in the year as is the employer's contributions payable to the NHS Pension scheme in the year.

#### The Local Government Pension Scheme

The Local Government Pension Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Durham County Council pension fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method - i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 4.7% (based on the indicative rate of return on high quality corporate bonds).
- The assets of Durham County Council pension fund attributable to the Council are included in the Balance Sheet at their fair value:
  - quoted securities – current bid price
  - unquoted securities – professional estimate
  - unitised securities – current bid price
  - property – market value.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

The change in the net pensions liability is analysed into the following components:

- Service cost comprising:
  - current service cost - the increase in liabilities as a result of years of service earned this year - allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
  - past service cost - the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service in earlier years, debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.
  - net interest on the net defined benefit liability (asset), i.e. net interest expense for the Council - the change during the period in the net benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement - this is calculated by applying the discount rate used to measure the defined obligation the beginning of the period to the net defined benefit of the period taking into account any changes in the net defined benefit liability during the period as a result of contribution and benefit payments.
- Remeasurements comprising:
  - the return on plan assets - excluding amounts included in net interest on the net defined liability (asset) charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
  - actuarial gains and losses - changes in the net pensions liability that arise because events have not coincided with assumptions made at the actuarial valuation or because the actuaries have updated their assumptions - charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Contributions paid to the Durham County Council pension fund - cash paid as employer's contributions to the pension fund in settlement of liabilities not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

### Discretionary Benefits

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

### h) Events After the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period - the Statement of Accounts is adjusted to reflect such events; and
- those that are indicative of conditions that arose after the reporting period - the Statement of Accounts is not adjusted to reflect such events, where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### i) Financial Instruments

#### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

#### Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics.

There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The Council's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment and interest (ie where the cash flows do not take the form of a basic debt instrument).

#### Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the Council, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

The Council has the facility to make loans at less than market rates (soft loans). When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal.

Interest is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement at a marginally higher effective rate of interest than the rate receivable from the recipients of the loans, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year - the reconciliation of amounts debited and credited to the Comprehensive Income and expenditure Statement to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Any gains or losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Expected Credit Loss Model

The Council recognises expected credit losses on all of its financial assets held at amortised cost (or where relevant FVOCI), either on a 12-month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the Council.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected

The Council has a portfolio of a number of loans to local businesses. It does not have reasonable and supportable information that is available without undue cost or effort to support the measurement of lifetime losses on an individual instrument basis. It has therefore assessed losses for the portfolio on a collective basis.

### Financial assets measured at Fair Value through Other Comprehensive Income (FVOCI)

Financial assets that are measured at FVOCI are recognised on the balance sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arise in other comprehensive income.

### Financial Assets Measured at Fair Value through Profit and Loss (FVPL)

Financial assets that are measured at FVPL are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arise in the surplus or deficit on the provision of services.

### Fair value measurements of financial assets

Fair value of an asset is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. The fair value measurements of the Council's financial assets are based on the following techniques:

- instruments with quoted market prices - the market price
- other instruments with fixed and determinable payments - discounted cash flow analysis.

The inputs to the measurement techniques are categorised in accordance with the following three levels:

- Level 1 inputs - quoted prices (unadjusted) in active markets for identical assets that the Council can access at the measurement date.
- Level 2 inputs - inputs other than quoted prices included within level 1 that are observable for the asset, either directly or indirectly.
- Level 3 inputs - unobservable inputs for the asset.

Any gains or losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

An equity instrument can be elected into a FVOCI treatment rather than a FVPL treatment if it is not held for trading. The Council has reviewed its assets that would be measured at FVPL on the basis of the business model and has elected to classify instruments as either FVPL or FVOCI on an instrument by instrument basis based on the assessed benefit to the Council from the chosen classification.

As far as Teesside International Airport shares are concerned the Council has elected to treat them as an equity instrument which is not held for trading and therefore will be utilising the FVOCI treatment.

### Instruments entered into before 1st April 2006

The Council has a financial guarantee that is not required to be accounted for as a financial instrument. This guarantee is reflected in the Statement of Accounts to the extent that it is shown in contingent liabilities (note 27).

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### j) Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- the Council will comply with the conditions attached to the payments; and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset received in the form of the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement.

Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### k) Heritage Assets

A heritage asset is defined as an asset with 'historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture'.

Heritage assets are accounted for in accordance with the Council's accounting policies on property, plant and equipment except 'where it is not practical to obtain a valuation at a cost which is commensurate with the benefits to users of the financial statements, heritage assets shall be measured at historic cost.' Valuations may also be made by any method that is appropriate and relevant.

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies on impairment (see page 65). If any heritage assets are disposed of then the proceeds are accounted for in accordance with the Council's general provisions relating to the disposal of property, plant and equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital

### l) Interests in Companies and Other Entities

The Code of Practice on Local Authority Accounting 2022/23 requires local authorities to produce group accounts to reflect significant activities provided to council taxpayers by other organisations in which an authority has an interest. The Council has reviewed its interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures against the criteria in the Code and concluded that there are such material interests that require the preparation of group accounts. In the Council's own single-entity accounts, the interest in companies and other entities are recorded as financial assets at cost, less any provision for losses.

### m) Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value, with the exception of stores held at Allington Way Depot, which are valued at last price paid. This is a departure from the Code of Practice but the effect of the different treatment is not material. Work in progress is subject to an interim valuation at the year-end and recorded in the balance sheet at cost plus any profit reasonably attributable to the

### n) Investment Properties

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use. Properties are not depreciated but are revalued annually according to market conditions at year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### o) Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent upon the use of specific assets.

#### The Council as Lessee

##### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment - applied to write down the lease liability; and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the Council at the end of the lease period).

The Council is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

##### Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent free period at the commencement of the lease).

#### The Council as Lessor

##### Finance Leases

Where the Council grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether property, plant and equipment or assets held for sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property - applied to write down the lease debtor (together with any premiums received);
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

##### Operating Leases

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### p) Overheads and Support Services

The costs of overheads and support services are charged to service segments in accordance with the Council's arrangements for accountability and financial performance.

### q) Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rentals to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

Capital expenditure under £5,000 is classified as de-minimis and is charged to the Comprehensive Income and Expenditure Statement. The de-minimis expenditure is financed using existing capital resources or by borrowing, this is posted out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement so there is no impact on the levels of council tax.

#### Recognition

Expenditure on the acquisition, creation or enhancement of property, plant and equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but that does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

#### Measurement

Assets are initially measured at cost, comprising:

- the purchase price;
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management;
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Council does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Council). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Council.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction - depreciated historical cost;
- dwellings - current value, determined using the basis of existing use value for social housing (EUUV-SH);
- school buildings - current value, but because of their specialised nature, are measured at depreciated replacement cost which is used as an estimate of current value;
- surplus assets - the current value measurement basis is fair value, estimated at highest and best use from a market participant's perspective;
- all other assets - current value, determined as the amount that would be paid for the asset in its existing use (existing use value - EUUV).

Where there is no market-based evidence of current value because of the specialised nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non-property assets have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains);
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against balance (up to the amount of the accumulated gains);
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been

### Depreciation

Depreciation is provided for on all property, plant and equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings - straight-line allocation over the useful life of the property as estimated by the valuer;
- vehicles, plant, furniture and equipment - a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably officer; and
- infrastructure - straight-line allocation over 30 years.

Where an item of property, plant and equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. Assets valued higher than £1m that are made up from different components and whose cost is significant in relation to the total cost of the item are depreciated on a component by component basis. The components used are host (structure), externals, services and roof. Once separated, depreciation is charged across each components useful life as appropriate.

Revaluations gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income & Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously recognised losses in the Surplus or Deficit on the Provision of Services. Depreciation is not charged on assets held for sale.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as assets held for sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether property, plant and equipment or assets held for sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of capital receipts relating to housing disposals is payable to the Government. The balance of receipts remains within the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### r) Private Finance Initiative (PFI) and Similar Contracts

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Council is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will pass to the Council at the end of the contract for no additional charge, the Council carries the assets used under the contract on its Balance Sheet as part of property, plant and equipment (unless the PFI scheme is a school that has subsequently transferred to Academy status and then it will be removed from the Council's Balance Sheet).

The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the Council.

The amounts payable to the PFI operators each year are analysed into three elements:

- fair value of the services received during the year - debited to the relevant service in the Comprehensive Income and Expenditure Statement,
- finance cost - an interest charge of 4.77% on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, and
- payment towards liability - applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease).

### s) Provisions, Contingent Liabilities and Contingent Assets

#### Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement when the Council has an obligation, and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year - where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Council settles the obligation.

#### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in note 27 to the accounts.

#### Contingent Assets

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential although at present the Council doesn't have any Contingent Assets.

### t) Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the General Fund Balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then transferred back into the General Fund Balance so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, local taxation, retirement and employee benefits and do not represent usable resources for the Council - these reserves are explained in the relevant policies.

### u) Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

## Notes to the Financial Statements of Darlington Borough Council for Year ended 31 March 2023

### v) Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue & Customs. VAT receivable is excluded from income.

If the Council was unable to recover exempt input tax it would be included as an expense in the Comprehensive Income and Expenditure Statement.

### w) Schools

The Code of Practice on Local Authority Accounting in the United Kingdom confirms that the balance of control for local authority maintained schools (i.e. those categories of school identified in the School Standards and Framework Act 1998, as amended) lies with the local authority.

The Code also stipulates that those schools' assets, liabilities, reserves and cash flows are recognised in the local authority financial statements. Therefore schools' transactions, cash flows and balances are recognised in each of the financial statements of the Council as if they were the transactions, cash flows and balances of the Council.

### x) Fair Value Measurement

The Council measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments such as equity shareholdings at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in highest or best use.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 - quoted prices (unadjusted) in active markets for identical assets that the Council can access at the measurement date
- Level 2 - inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 - unobservable inputs for the asset or liability.

### y) Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the financial statements, depending on how significant the items are to an understanding of the Council's financial performance.

## Housing Revenue Account for Darlington Borough Council for the year ended 31 March 2023

### HRA Income and Expenditure Statement

| As at<br>31 March<br>2022 |  | As at<br>31 March<br>2023 | Notes |
|---------------------------|--|---------------------------|-------|
| <b>£'000</b>              |  | <b>£'000</b>              |       |
|                           | <b><u>Expenditure</u></b>  |                           |       |
| (4,700)                   | Repairs and maintenance  | (5,945)                   |       |
| (6,490)                   | Supervision and management   | (7,344)                   |       |
| (148)                     | Rent, rates, taxes and other charges   | (100)                     |       |
| (20)                      | Increased provision for bad and doubtful debts   | (4)                       | 7     |
|                           | <b><u>Depreciation of non-current assets:</u></b>  |                           |       |
| (1,871)                   | On HRA dwellings   | (1,937)                   | 6     |
| 0                         | On Non-HRA dwellings   | 0                         | 6     |
| 0                         | Impairment of Fixed Assets   | (2,918)                   | 3     |
| (900)                     | Revaluation (Loss) / Gain on Fixed Assets  | 0                         | 3     |
| 0                         | Revenue Expenditure funded from Capital under Statute  | 0                         | 4     |
| 0                         | Debt management costs  | 0                         |       |
| <b>(14,129)</b>           | <b>Total Expenditure</b>   | <b>(18,248)</b>           |       |
|                           | <b><u>Income</u></b>   |                           |       |
| 20,423                    | Dwelling rents   | 21,000                    |       |
| 422                       | Non-dwelling rents   | 377                       |       |
| 3,024                     | Charges for services & facilities  | 3,290                     |       |
| 954                       | Contribution towards Expenditure   | 1,080                     |       |
| <b>24,823</b>             | <b>Total Income</b>  | <b>25,747</b>             |       |
| <b>10,694</b>             | <b>Net Expenditure or Income of HRA Services as included in the whole authority Comprehensive Income and Expenditure Statement</b> | <b>7,499</b>              |       |
| (552)                     | HRA Share of other amounts included in the whole Authority net costs of services   | (605)                     |       |
| <b>10,142</b>             | <b>Net income for HRA Services</b>   | <b>6,894</b>              |       |
|                           | <b>HRA Share of Operating income and expenditure included in the Comprehensive Income and Expenditure Statement:</b>               |                           |       |
| (2,374)                   | Interest Payable and Similar Charges   | (2,355)                   |       |
| 52                        | Gain on sale on HRA non-current assets   |                           |       |
| 7                         | Interest and Investment Income   | 409                       |       |
| (227)                     | Pension Interest Cost and Expected Return on Pension Assets  | (261)                     |       |
| <b>7,600</b>              | <b>Surplus for the Year on HRA Services</b>  | <b>4,687</b>              |       |

## Housing Revenue Account for Darlington Borough Council for the year ended 31 March 2023

### Movement on the HRA Statement

| As at<br>31 March<br>2022 |  | As at<br>31 March<br>2023 | As at<br>31 March<br>2023 |
|---------------------------|--|---------------------------|---------------------------|
| £'000                     |  | £'000                     | £'000                     |
| 25,152                    | <b>Balance on the HRA at the end of the previous year</b>  |                           | 27,008                    |
| 7,600                     | Surplus for the year on the HRA Income and Expenditure Statement   | 4,687                     |                           |
|                           | <b>Adjustments between accounting basis and funding basis under statute:</b>   |                           |                           |
| (173)                     | Difference between amounts charged to Income and Expenditure for amortisations of premiums and discounts and the charge for the year determined in accordance with statute | (176)                     |                           |
| 2,780                     | Difference between any other item of income and expenditure determined in accordance with the Code and determined in accordance with statutory HRA requirements            | 4,855                     |                           |
| (629)                     | Voluntary set aside for debt repayment   | (485)                     |                           |
| (8,502)                   | Capital expenditure funded by the HRA  | (13,289)                  |                           |
| 1,076                     | <b>Net decrease before transfers to reserves</b>   | (4,408)                   |                           |
|                           | <b>Transfers (to) or from earmarked reserves:</b>  |                           |                           |
| 1,229                     | Net charges made for retirement benefits in accordance with IAS19  | 1,396                     |                           |
| 0                         | Other transfers from/(to) earmarked reserves   | 0                         |                           |
| (449)                     | Employer's contributions payable to the Durham County Council Pension Fund and retirement benefits payable direct to pensioners.   | (529)                     |                           |
| 780                       | <b>Transfers from reserves</b>   | 867                       |                           |
| 1,856                     | <b>Increase in year on the HRA</b>   |                           | (3,541)                   |
| 27,008                    | <b>Balance on the HRA at the end of the current year</b>   |                           | 23,467                    |

## Notes to the Housing Revenue Account for Darlington Borough Council for the year ended 31 March 2023

### 1 Housing Stock

|                     |                                      | 31 March<br>2023 |
|---------------------|--------------------------------------|------------------|
| <b>1 April 2022</b> |                                      |                  |
|                     | <u>Number and types of dwellings</u> |                  |
| 2,578               | Houses                               | 2,580            |
| 2,339               | Flats                                | 2,336            |
| 13                  | Maisonettes                          | 13               |
| 344                 | Bungalows                            | 344              |
| <u>5,274</u>        | Total dwellings                      | <u>5,273</u>     |
|                     | <u>Balance Sheet values</u>          |                  |
| <b>£000</b>         |                                      | <b>£000</b>      |
| 50                  | Land                                 | 50               |
| 178,402             | Houses                               | 186,962          |
| 846                 | Other property                       | 836              |
| <u>179,298</u>      | Total net Balance Sheet value        | <u>187,848</u>   |
|                     | Operational Assets                   |                  |
| 178,402             | Dwellings                            | 186,962          |
| 0                   | Other Land & buildings               | 0                |
| <u>178,402</u>      |                                      | <u>186,962</u>   |
| 896                 | Non-operational assets               | 886              |
| <u>179,298</u>      | Total net Balance Sheet value        | <u>187,848</u>   |

### 2 Vacant Possession Values

The vacant possession value of dwellings as at 1 April in the financial year is £417.926m (£398.889m in 2021/22).

The vacant possession value of a property is defined as an opinion of the best price at which the sale of an interest in the property would have been completed unconditionally for cash consideration on the date of the valuation.

The vacant possession value most naturally relates to sale of a single owner-occupied dwelling. Therefore it must be adjusted to obtain the balance sheet or social housing value. The social value housing value reflects a valuation for a property if it were disposed of with sitting tenants enjoying sub-market rents and tenants' rights. Rents in the private sector reflect capital values quite well since they are market rents. Rents set by local authorities are unlikely to reflect the market position as they have been arrived at through a combination of historic practice and current policy.

The difference between the vacant possession value and the balance sheet value therefore shows the economic cost to the Government of providing council housing at less than open market value.

### 3 Impairment/Revaluation of Non-current assets

These charges occur where there is a material reduction in the value of a non-current asset during an accounting period. Impairment/revaluation charges of £2.918m (£0.900m in 2021/22) were charged to the Income and Expenditure Statement in 2022/23. This represents £0.000m (£0.000m in 2021/22) of capital expenditure incurred in the year that did not add value to the current housing stock valuation and £2.918m (£0.900m in 2021/22) following a re-valuation exercise carried out during the year.

## Notes to the Housing Revenue Account for Darlington Borough Council for the year ended 31 March 2023

### 4 Revenue Expenditure funded from Capital under Statute

Capital expenditure in 2022/23 included expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of fixed assets and has been charged as expenditure to the HRA Income and Expenditure Account. Grants received towards the cost of this expenditure can be regarded as revenue grants despite their classification as capital. In 2022/23 Revenue Expenditure funded from Capital under Statute was nil (nil in 2021/22), capital grants treated as revenue totalled nil (nil in 2021/22).

### 5 Capital Expenditure

Capital expenditure within the HRA during 2022/23 was as follows :

| 2021/22<br>£'000 |                                  | 2022/23<br>£'000 |
|------------------|----------------------------------|------------------|
| 10,715           | Houses                           | 14,571           |
| 14               | Other property                   | 137              |
| <b>10,729</b>    | <b>Total capital expenditure</b> | <b>14,708</b>    |

Total capital expenditure on land, houses and other property within the HRA during 2022/23 was funded via the following

| 2021/22<br>£'000 |                                  | 2022/23<br>£'000 |
|------------------|----------------------------------|------------------|
| 986              | Usable capital receipts          | 433              |
| 8,502            | Revenue                          | 13,289           |
| 1,241            | Other Grant Funding              | 986              |
| 0                | Capital Contribution             | 0                |
| <b>10,729</b>    | <b>Total capital expenditure</b> | <b>14,708</b>    |

A summary of total capital receipts from disposals is as follows :

| 2021/22<br>£'000 |                               | 2022/23<br>£'000 |
|------------------|-------------------------------|------------------|
| 1,703            | Houses                        | 1,716            |
| <b>1,703</b>     | <b>Total capital receipts</b> | <b>1,716</b>     |

### 6 Depreciation of Non-current Assets

Depreciation charges also form part of the New Financial Framework. They reflect the consumption of HRA assets over their useful life and are as follows:

| 2021/22<br>£'000 |                                      | 2022/23<br>£'000 |
|------------------|--------------------------------------|------------------|
| 1,863            | Houses                               | 1,937            |
| 10               | Vehicle, Plant & Equipment           | 0                |
| <b>1,873</b>     | <b>Total charge for depreciation</b> | <b>1,937</b>     |
|                  | <b>Operational Assets</b>            |                  |
| 1,863            | Dwellings                            | 1,937            |
| 10               | Vehicle, Plant & Equipment           | 0                |
| <b>1,873</b>     | <b>Total charge for depreciation</b> | <b>1,937</b>     |

## Notes to the Housing Revenue Account for Darlington Borough Council for the year ended 31 March 2023

### 7 Rent Arrears

Details of gross rent arrears, which include garages, heating and water charges are:

| <b>2021/22</b> |                                   | <b>2022/23</b> |
|----------------|-----------------------------------|----------------|
| <b>£'000</b>   |                                   | <b>£'000</b>   |
| <b>1,132</b>   | Gross rent arrears as at 31 March | <b>1,183</b>   |

A provision in respect of uncollectable rent debts is included in the consolidated balance sheet.

| <b>Year Ended</b> |   | <b>Year Ended</b> |
|-------------------|---|-------------------|
| <b>31 March</b>   |   | <b>31 March</b>   |
| <b>2022</b>       |   | <b>2023</b>       |
| <b>£'000</b>      |   | <b>£'000</b>      |
| 402               | Opening provision for uncollectable debts     | 338               |
| (43)              | Amounts written off in the year               | (15)              |
| (21)              | Increase/(decrease) in provision for the year | 331               |
| <b>338</b>        | Closing provision for uncollectable debts     | <b>654</b>        |

## Collection Fund for Darlington Borough Council for the year ended 31 March 2023

| 2021/22          |   | 2022/23         |                    |                  | Notes |
|------------------|---|-----------------|--------------------|------------------|-------|
|                  |   | Council Tax     | Non-domestic rates | Total            |       |
| Total            |   |                 |                    |                  |       |
| <b>£'000</b>     |   | <b>£'000</b>    | <b>£'000</b>       | <b>£'000</b>     |       |
|                  | <b><u>Income</u></b>                                  |                 |                    |                  |       |
| (67,579)         | Income from Council Tax                               | (70,595)        | 0                  | (70,595)         | 2     |
| (25,358)         | Income from Business Rates                            | 0               | (30,425)           | (30,425)         | 3     |
|                  | Contributions   |                 |                    |                  |       |
| (9,203)          | Darlington Borough Council                            | (197)           | (6,705)            | (6,902)          |       |
| (8,702)          | Central Government                                    | 0               | (6,842)            | (6,842)          |       |
| (45)             | Office of Durham Police Crime & Victims' Commissioner | (13)            | (137)              | (150)            |       |
| (267)            | County Durham and Darlington Fire & Rescue Authority  | (28)            | 0                  | (28)             |       |
| <b>(111,154)</b> | <b>Total Income</b>                                   | <b>(70,833)</b> | <b>(44,109)</b>    | <b>(114,942)</b> |       |
|                  | <b><u>Expenditure</u></b>                             |                 |                    |                  |       |
|                  | Precepts and demands                                  |                 |                    |                  |       |
| 73,181           | Darlington Borough Council                            | 58,534          | 15,491             | 74,025           |       |
| 18,274           | Central Government                                    | 0               | 15,757             | 15,757           |       |
| 7,708            | Office of the Durham Police and Crime Commissioner    | 8,280           | 0                  | 8,280            |       |
| 3,967            | County Durham and Darlington Fire & Rescue Authority  | 3,780           | 316                | 4,096            |       |
| 844              | Transitional Protection payment - NNDR                | 0               | 38                 | 38               |       |
|                  | Business Rates  |                 |                    |                  |       |
| 145              | Costs of collection                                   | 0               | 145                | 145              |       |
|                  | Impairment of Bad or Doubtful Debts / Appeals         |                 |                    |                  |       |
| 597              | Write offs  | 872             | 162                | 1,034            |       |
| 633              | Movement in net provision                             | (159)           | (162)              | (321)            |       |
| 0                | Increase in Provision for Appeals                     |                 |                    | 0                |       |
| <b>105,349</b>   | <b>Total Expenditure</b>                              | <b>71,307</b>   | <b>31,747</b>      | <b>103,054</b>   |       |
| <b>(5,805)</b>   | <b>Collection Fund deficit for the year</b>           | <b>474</b>      | <b>(12,362)</b>    | <b>(11,888)</b>  |       |
| 21,655           | Collection Fund deficit balance b/fwd                 | 322             | 15,540             | 15,862           |       |
| (5,805)          | Collection Fund deficit for the year                  | 474             | (12,362)           | (11,888)         |       |
| <b>15,850</b>    | <b>Collection Fund deficit balance c/fwd</b>          | <b>796</b>      | <b>3,178</b>       | <b>3,974</b>     |       |
|                  | <b>Allocated to:</b>                                  |                 |                    |                  |       |
| 7,876            | Darlington Borough Council                            | 660             | 1,557              | 2,217            |       |
| 7,764            | Central Government                                    | 0               | 1,589              | 1,589            |       |
| 37               | Office of the Durham Police and Crime Commissioner    | 94              | 0                  | 94               |       |
| 173              | County Durham and Darlington Fire & Rescue Authority  | 42              | 32                 | 74               |       |
| <b>15,850</b>    |   | <b>796</b>      | <b>3,178</b>       | <b>3,974</b>     |       |

## Notes to the Collection Fund of Darlington Borough Council for year ended 31 March 2023

### 1 Collection Fund

In order to comply with the terms of the Local Government Finance Act 1988 (as amended by the Local Government Finance Act 1992), local authorities must maintain a separate Collection Fund. The purpose of the Collection Fund therefore, is to isolate the income and expenditure relating to Council Tax and National Non-domestic Rates.

The Collection Fund is an agent's statement that reflects the statutory obligations for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates (NNDR).

### 2 Income From Council Tax

The Council Tax is a tax based on property bandings (A to H).

There is a basic tax for the middle band (Band D) with proportionately higher and lower taxes for the other bands.

The Council's tax base i.e. the number of chargeable dwellings in each band (adjusted for discounts and exemptions) and converted to an equivalent number of Band D dwellings was calculated as follows and approved by Full Council in February 2022:

| Band                 | A      | B     | C     | D     | E     | F     | G     | H    |
|----------------------|--------|-------|-------|-------|-------|-------|-------|------|
| Chargeable Dwellings | 10,083 | 6,799 | 5,770 | 5,490 | 3,767 | 1,780 | 1,002 | 74   |
| Ratio                | 6/9    | 7/9   | 8/9   | 9/9   | 11/9  | 13/9  | 15/9  | 18/9 |

The Council set a basic council tax in 2022/23 of £1,692.84 (£1,643.69 in 2021/22), being the amount payable in respect of properties in Band D for services provided by Darlington Borough Council.

The Office of the Durham Police, Crime and Victims' Commissioner set a Band D council tax in 2022/23 of £240.24 (£230.24 in 2021/22) for their services.

County Durham and Darlington Fire & Rescue Service set a Band D council tax in 2022/23 of £109.69 (£107.55 in 2021/22) for their services.

A small additional charge is also payable in respect of parish council services in certain areas of the borough.

### 3 Income Collectable From Business Rate payers

Under the national system for non-domestic rates, the Council collects from local businesses an amount equal to the rateable value of their property multiplied by a uniform rate set by the Government. In previous financial years the total amount due, less certain allowances, was paid to a central pool (the NNDR pool) administered by Central Government, which in turn, paid to Local Authorities their share of the pool, such shares being based on a standard amount per head of

The Council retains 49% with the remainder distributed to Central Government (50%) and the other 1% to the County Durham Fire & Rescue Authority.

Central Government set a baseline level for each authority identifying the expected level of retained business rates and a top up or tariff amount to ensure that all authorities receive their baseline amount. Tariffs due from authorities payable to Central Government are used to finance the top ups to those authorities who do not achieve their targeted baseline funding. Darlington is a top up authority and in 2022/23 it received a grant of £7.297m.

In addition to the local management of business rates, authorities are expected to finance appeals made in respect of rateable values as defined by the Valuation Office and hence business rates outstanding as at 31 March 2023. As such authorities are required to make a provision for these amounts in the same proportion as the precepting shares (49:50:1). In 2022/23 the total provision was reviewed and was kept at £1.768m (no reduction in either the 2010 or 2017 Valuations).

The total national non-domestic rateable value at 31st March 2023 was £87.285m (£87.994m in 2021/22). The non-domestic rating multiplier for 2022/23 was 51.2p per £ (51.2p per £ in 2021/22) and the small business non-domestic rating multiplier for 2022/23 was 49.9p per £ (49.9p per £ in 2021/22).

## **Notes to the Collection Fund of Darlington Borough Council for year ended 31 March 2023**

One Collection Fund accounting change which affects 2022/23 relates to the phasing of Collection Fund deficits. The intention to implement the three year local tax collection fund deficit phasing was announced by the Secretary of State on 2 July 2020. The Local Authorities (Collection Fund: Surplus and Deficit) (Coronavirus) (England) Regulations 2020 were laid before Parliament on 5 November 2020, and came into force on 1 December 2020. The regulations amend the rules governing the apportionment of Collection Fund surpluses and deficits for Council Tax and Business Rates set out in the Local Authorities (Funds) (England) Regulations 1992 and the Non-Domestic Rating (Rates Retention) Regulations 2013. The phasing of deficits relates only to the 'exceptional amount' (i.e. relating to COVID-19), therefore does not include any amount brought forward into the Collection Fund, relating to previous years surpluses or deficits.

## Group Accounts of Darlington Borough Council as at 31 March 2023

### Group Accounts

#### Introduction

The CIPFA Code of Practice requires that where a Council has material financial interests and significant level of control over one or more entities, it should prepare group accounts. The aim of these statements is to give an overall picture of the Council's financial activities and the resources employed in carrying out those activities.

The Group Accounts show the full extent of the Council's wider assets and liabilities. Whilst the Group Accounts are not primary statements, they provide transparency and enable comparison with other entities that have different corporate entities.

#### Joint Venture

"A joint venture is a joint arrangement whereby the parties that have joint control of the arrangements have rights to the net assets of the arrangement".

The Council has a number of joint venture arrangements with Esh who is a house building developer and these arrangements have been incorporated into the group accounts of the Council. These comprise the following:

- Eastbourne JV Limited
- Heighington JV Limited
- Middleton St George JV Limited
- West Park JV Limited
- Neasham Road JV Limited
- EshDBC JV Limited

The objective of the joint ventures is first and foremost to develop various sites within the borough with a view to providing housing (including affordable housing) and secondly to provide the Council with an income stream to supplement its resources.

The Council's share of all of the joint ventures is 50% and each joint venture is registered as a separate entity in its own right with each of the shareholders having equal rights to the profits (or losses) of each entity.

The Group Accounts include the following:

- Group Movement in Reserves - shows the movement in the year on the Council's single entity usable and unusable reserves together with the Council's share of the Group reserves.
- Group Comprehensive Income and Expenditure Statement - summarises the resources that have been generated and consumed in providing services and managing the Group during the year.
- Group Balance Sheet - summarises the financial position of the Council and its joint ventures as a whole. It shows the value of the group assets and liabilities at the end of the financial year.
- Group Cash Flow Statement - shows the changes in cash and cash equivalents of the Group during the year

#### Group Accounting Policies

The joint ventures have prepared their financial statements in compliance with the United Kingdom Accounting Standards, including Financial Reporting Standard 102. This gives the entity certain disclosure exemptions, subject to certain conditions, but this doesn't materially effect the Council's Group Accounts.

### Group Movement in Reserves Statement for Darlington Borough Council for year ended 31 March 2023

|   | General Fund Balance<br>£'000 | Earmarked General Fund Reserves<br>£'000 | Housing Revenue Account<br>£'000 | Capital Receipts Reserve<br>£'000 | Capital Grants Unapplied<br>£'000 | Total Usable Reserves<br>£'000 | Unusable Reserves<br>£'000 | Total Council Reserves<br>£'000 | Authority's share of the reserves of joint ventures<br>£'000 | Total Council Reserves (Group Accounts)<br>£'000 |
|---|-------------------------------|--|----------------------------------|-----------------------------------|-----------------------------------|--------------------------------|----------------------------|---------------------------------|--|--|
| <b>Balance at 31 March 2021</b>   | (24,765)                      | (42,622)                                 | (25,152)                         | (663)                             | (21,990)                          | <b>(115,192)</b>               | 57,023                     | <b>(58,169)</b>                 | (332)  | <b>(58,501)</b>                                  |
| <b><u>Movement in reserves during 2021/22</u></b>                                 |                               |  |                                  |                                   |                                   |                                |                            |                                 |  |  |
| Deficit/(Surplus) on the Provision of Services                                    | (22,661)                      | 0  | (7,600)                          | 0                                 | 0                                 | <b>(30,261)</b>                | 0                          | <b>(30,261)</b>                 | 0  | <b>(30,261)</b>                                  |
| Other Comprehensive Income and Expenditure  | 0                             | 0  | 0                                | 0                                 | 0                                 | <b>0</b>                       | (61,155)                   | <b>(61,155)</b>                 | (759)  | <b>(61,914)</b>                                  |
| <b>Total Comprehensive Income and Expenditure</b>                                 | <b>(22,661)</b>               | <b>0</b>                                 | <b>(7,600)</b>                   | <b>0</b>                          | <b>0</b>                          | <b>(30,261)</b>                | <b>(61,155)</b>            | <b>(91,416)</b>                 | <b>(759)</b>   | <b>(92,175)</b>                                  |
| Adjustments between accounting basis and funding basis under regulations (Note 5) | 11,806                        | 0  | 5,744                            | 83                                | (3,261)                           | <b>14,372</b>                  | (14,372)                   | <b>0</b>                        | <b>0</b>   | <b>0</b>   |
| <b>Net (Increase)/decrease before Transfers (to)/from Earmarked Reserves</b>      | <b>(10,855)</b>               | <b>0</b>                                 | <b>(1,856)</b>                   | <b>83</b>                         | <b>(3,261)</b>                    | <b>(15,889)</b>                | <b>(75,527)</b>            | <b>(91,416)</b>                 | <b>(759)</b>   | <b>(92,175)</b>                                  |
| Transfers from/(to) Earmarked Reserves (Note 6)                                   | 10,641                        | (10,641)                                 | 0                                | 0                                 | 0                                 | <b>0</b>                       | (1)                        | <b>(1)</b>                      | <b>0</b>   | <b>0</b>   |
| <b>Decrease/(Increase) in 2021/22</b>   | <b>(214)</b>                  | <b>(10,641)</b>                          | <b>(1,856)</b>                   | <b>83</b>                         | <b>(3,261)</b>                    | <b>(15,889)</b>                | <b>(75,528)</b>            | <b>(91,417)</b>                 | <b>(759)</b>   | <b>(92,175)</b>                                  |
| <b>Balance at 31 March 2022 carried forward</b>                                   | <b>(24,979)</b>               | <b>(53,263)</b>                          | <b>(27,008)</b>                  | <b>(580)</b>                      | <b>(25,251)</b>                   | <b>(131,081)</b>               | <b>(18,505)</b>            | <b>(149,586)</b>                | <b>(1,091)</b>   | <b>(150,677)</b>                                 |
| <b><u>Movement in reserves during 2022/23</u></b>                                 |                               |  |                                  |                                   |                                   |                                |                            |                                 |  |  |
| Deficit/(Surplus) on the Provision of Services                                    | (11,505)                      | 0  | (4,686)                          | 0                                 | 0                                 | <b>(16,191)</b>                | 0                          | <b>(16,191)</b>                 | 0  | <b>(16,191)</b>                                  |
| Other Comprehensive Income and Expenditure  | 0                             | 0  | 0                                | 0                                 | 0                                 | <b>0</b>                       | (144,823)                  | <b>(144,823)</b>                | (1,259)  | <b>(146,082)</b>                                 |
| <b>Total Comprehensive Income and Expenditure</b>                                 | <b>(11,505)</b>               | <b>0</b>                                 | <b>(4,686)</b>                   | <b>0</b>                          | <b>0</b>                          | <b>(16,191)</b>                | <b>(144,823)</b>           | <b>(161,014)</b>                | <b>(1,259)</b>   | <b>(162,273)</b>                                 |
| Adjustments between accounting basis and funding basis under regulations (Note 5) | 20,195                        | 0  | 8,227                            | (5,392)                           | (4,559)                           | <b>18,471</b>                  | (18,471)                   | <b>0</b>                        | <b>0</b>   | <b>0</b>   |
| <b>Net (Increase)/decrease before Transfers (to)/from Earmarked Reserves</b>      | <b>8,690</b>                  | <b>0</b>                                 | <b>3,541</b>                     | <b>(5,392)</b>                    | <b>(4,559)</b>                    | <b>2,280</b>                   | <b>(163,294)</b>           | <b>(161,014)</b>                | <b>(1,259)</b>   | <b>(162,273)</b>                                 |
| Transfers (to)/from Earmarked Reserves (Note 6)                                   | (7,616)                       | 7,616                                    | 0                                | 0                                 | 0                                 | <b>0</b>                       | 0                          | <b>0</b>                        | <b>0</b>   | <b>0</b>   |
| <b>(Increase)/decrease in 2022/23</b>   | <b>1,074</b>                  | <b>7,616</b>                             | <b>3,541</b>                     | <b>(5,392)</b>                    | <b>(4,559)</b>                    | <b>2,280</b>                   | <b>(163,294)</b>           | <b>(161,014)</b>                | <b>(1,259)</b>   | <b>(162,273)</b>                                 |
| <b>Balance at 31 March 2023 carried forward</b>                                   | <b>(23,905)</b>               | <b>(45,647)</b>                          | <b>(23,467)</b>                  | <b>(5,972)</b>                    | <b>(29,810)</b>                   | <b>(128,801)</b>               | <b>(181,799)</b>           | <b>(310,600)</b>                | <b>(2,350)</b>   | <b>(312,950)</b>                                 |

## Group Comprehensive Income and Expenditure Statement for Darlington Borough Council for year ended 31 March 2023

| 2021/22                    |                       |  |  | 2022/23 |                            |                       |  |
|----------------------------|-----------------------|--|--|---------|----------------------------|-----------------------|--|
| Gross Expenditure<br>£'000 | Gross Income<br>£'000 | Net Expenditure /<br>(Income)<br>£'000 |  | Note    | Gross Expenditure<br>£'000 | Gross Income<br>£'000 | Net Expenditure /<br>(Income)<br>£'000 |
| 5,007                      | (2,958)               | 2,049                                  | Chief Executive and Economy  | 3       | 5,543                      | (2,524)               | 3,019                                  |
| 63,703                     | (65,002)              | (1,299)                                | Operations   | 3       | 58,261                     | (53,863)              | 4,398                                  |
| 140,040                    | (67,988)              | 72,052                                 | People   |         | 146,755                    | (70,283)              | 76,472                                 |
| 44,707                     | (22,301)              | 22,406                                 | Services   | 3       | 52,673                     | (23,551)              | 29,122                                 |
| 370                        | (173)                 | 197                                    | Other  | 3       | (711)                      | 411                   | (300)                                  |
| <b>253,827</b>             | <b>(158,422)</b>      | <b>95,405</b>                          | <b>Cost of Services</b>  |         | <b>262,521</b>             | <b>(149,810)</b>      | <b>112,711</b>                         |
| 1,011                      | 0                     | 1,011                                  | Other operating expenditure  | 7       | 306                        | 0                     | 306                                    |
| 1,397                      | (2,206)               | (809)                                  | Losses/(Gains) on the disposal of non-current assets                       | 7       | 2,428                      | (1,669)               | 759                                    |
| 10,042                     | (11,085)              | (1,043)                                | Financing and investment income and expenditure                            | 9       | 17,687                     | (6,158)               | 11,529                                 |
| 0                          | (124,825)             | (124,825)                              | Taxation and non-specific grant income                                     | 10      | 0                          | (141,496)             | (141,496)                              |
| <b>266,277</b>             | <b>(296,538)</b>      | <b>(30,261)</b>                        | <b>(Surplus)/deficit on Provision of Services</b>                          |         | <b>282,942</b>             | <b>(299,133)</b>      | <b>(16,191)</b>                        |
|                            |                       | (759)                                  | Joint ventures accounted for on an equity basis                            |         |                            |                       | (1,259)                                |
|                            |                       | (7,352)                                | Surplus on revaluation of Property, Plant and Equipment assets             |         |                            |                       | (3,932)                                |
|                            |                       | (48,770)                               | Actuarial losses on pensions assets/liabilities                            | 37      |                            |                       | (140,900)                              |
|                            |                       | 18                                     | Impairment losses on non-current assets charged to the revaluation reserve |         |                            |                       | 9                                      |
|                            |                       | <b>(56,863)</b>                        | <b>Other Comprehensive Income and Expenditure</b>                          |         |                            |                       | <b>(146,082)</b>                       |
|                            |                       | <b>(87,124)</b>                        | <b>Total Comprehensive Income and Expenditure</b>                          |         |                            |                       | <b>(162,273)</b>                       |

## Group Balance Sheet of Darlington Borough Council as at 31 March 2023

| As at 31 March<br>2022<br>£'000 |                                    | As at 31 March<br>2023<br>£'000 |
|---------------------------------|------------------------------------|---------------------------------|
| 421,132                         | Property, Plant and Equipment      | 467,009                         |
| 14,147                          | Investment Properties              | 12,483                          |
| 2,361                           | Heritage Assets                    | 2,411                           |
| 32,703                          | Long Term Investments              | 26,706                          |
| 1,091                           | Investments in joint ventures      | 2,350                           |
| 12,212                          | Long Term Debtors                  | 10,098                          |
| <b>483,646</b>                  | <b>Total Long Term Assets</b>      | <b>521,057</b>                  |
| 17,000                          | Short Term Investments             | 8,000                           |
| 2,202                           | Inventories                        | 578                             |
| 48,087                          | Short Term Debtors                 | 43,370                          |
| 15,312                          | Cash and Cash Equivalents          | 2,060                           |
| <b>82,601</b>                   | <b>Total Current Assets</b>        | <b>54,008</b>                   |
| (24,979)                        | Short Term Borrowing               | (18,594)                        |
| (65,869)                        | Short Term Creditors               | (65,852)                        |
| (2,566)                         | Short Term Provisions              | (2,566)                         |
| <b>(93,414)</b>                 | <b>Total Current Liabilities</b>   | <b>(87,012)</b>                 |
| (8,117)                         | Long Term Creditors                | (7,010)                         |
| (601)                           | Long Term Provisions               | (713)                           |
| (126,276)                       | Long Term Borrowing                | (121,217)                       |
| (186,590)                       | Other Long Term Liabilities        | (56,460)                        |
| (5,623)                         | Capital Grants Receipts In Advance | (8,518)                         |
| <b>(327,207)</b>                | <b>Total Long Term Liabilities</b> | <b>(193,918)</b>                |
| <b>145,626</b>                  | <b>Net Assets</b>                  | <b>294,135</b>                  |
| 131,080                         | Usable Reserves                    | 109,986                         |
| 1,091                           | Usable Reserves - Group Accounts   | 2,350                           |
| 13,455                          | Unusable Reserves                  | 181,798                         |
| <b>145,626</b>                  | <b>Total Reserves</b>              | <b>294,134</b>                  |

**Group Cash Flow Statement for Darlington Borough Council for the year ended 31 March 2023**

| 2021/22<br>£'000 |   | 2022/23<br>£'000 |
|------------------|---|------------------|
| <b>30,261</b>    | <b>(Surplus)/Deficit on the provision of services</b>   | <b>16,191</b>    |
| <b>15,861</b>    | <b>Adjustments to net deficit on the provision of services for non-cash movements</b>   | <b>18,833</b>    |
| 7,609            | Depreciation and impairment   | 10,508           |
| 0                | Change in the fair value of investments   | 5,997            |
| (103)            | Decrease in Interest Creditors  | 115              |
| 13,556           | Increase in Creditors   | 1,109            |
| 0                | Increase in Interest and Dividend Debtors   | 0                |
| (17,759)         | Decrease in Debtors   | (20,563)         |
| (1,692)          | Increase/(Decrease) in Inventories  | 1,624            |
| 15,530           | Movement in Pension Liability   | 15,820           |
| (380)            | Contributions to/(from) Provisions  | 112              |
| 1,397            | Carrying amount of non-current assets sold or derecognised  | 2,428            |
| (2,297)          | Movement in Investment Property Values  | 1,683            |
| <b>(23,491)</b>  | <b>Adjustments for items included in the net (deficit) on the provision of services that are investing and financing activities</b> | <b>(20,825)</b>  |
| (21,285)         | Capital Grants credited to the surplus or deficit on provision of services  | (19,156)         |
| 0                | Premiums or Discounts on the repayment of financial liabilities   | 0                |
| (2,206)          | Proceeds from the sale of non-current assets and investment property  | (1,669)          |
| <b>22,631</b>    | <b>Net cash flow from/(used in) Operating Activities</b>  | <b>14,199</b>    |
|                  | <b>Investing Activities</b>   |                  |
| (35,384)         | Purchase of property, plant and equipment and investment property   | (56,266)         |
| (256,750)        | Purchase of short term investments  | (259,330)        |
| 255,750          | Proceeds from the sale of short term investments  | 268,330          |
| 2,206            | Proceeds from the sale of property, plant and equipment and investment property   | 6,449            |
| (6,587)          | Other payments for investing activities   | (4,944)          |
| 10,707           | Other capital payments received   | 2,278            |
| 23,446           | Capital grants received   | 22,051           |
| <b>(6,612)</b>   | <b>Net cash flow used in Investing Activities</b>   | <b>(21,432)</b>  |
|                  | <b>Financing Activities</b>   |                  |
| 0                | Cash receipts of short and long term borrowing  | 0                |
| 4,180            | Billing Authorities - Council Tax and NNDR adjustments  | 5,348            |
| (1,126)          | Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-Balance Sheet PFI contracts        | (1,116)          |
| (11,882)         | Repayments of short and long term borrowing   | (11,558)         |
| (1,207)          | Other (payments)/receipts for financing activities  | 1,307            |
| <b>(10,035)</b>  | <b>Net cash flow from Financing Activities</b>  | <b>(6,019)</b>   |
| <b>5,984</b>     | <b>Net decrease in cash and cash equivalents</b>  | <b>(13,252)</b>  |
| <b>9,328</b>     | <b>Cash and cash equivalents at the beginning of the reporting period</b>   | <b>15,312</b>    |
| <b>15,312</b>    | <b>Cash and cash equivalents at the end of the reporting period (Note 23)</b>   | <b>2,060</b>     |

**Independent Auditor's report to the Members of Darlington Borough Council**

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**Independent Auditor's report to the Members of Darlington Borough Council**

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## **Independent Auditor's report to the Members of Darlington Borough Council**

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## Glossary of Darlington Borough Council

### Accounting Period

The period of time covered by the accounts, normally a period of twelve months commencing on 1 April and ending as at the balance sheet date, 31 March.

### Accruals

The concept that income and expenditure is accounted for as it is earned or incurred, not as money is received or paid.

### Accounting Policies

Those principles, bases, conventions, rules and practices applied by an entity that specify how the effects of transactions and other events are to be reflected in its financial statements through:

- recognising
- selecting measurement bases for, and
- presenting assets, liabilities, gains, losses and changes to reserves.

Accounting policies do not include estimation techniques.

Accounting policies define the process whereby transactions and other events are reflected in financial statements.

### Actuarial Gains and Losses

Actuaries assess financial and non-financial information provided by the Pension Authority to project levels of future pension fund requirements. For a defined benefit pension scheme, the changes in actuarial deficits or surpluses can arise because:

- events have not coincided with the actuarial assumptions made for the last valuation (experience gains or losses) or
- the actuarial assumptions have changed.

### Agency

The provision of a service by an authority on behalf of another authority, which is legally responsible for providing that service. The responsible authority reimburses the authority providing the service in the first instance.

### Asset

An item owned by the Council, which has a monetary value. Assets are defined as current or non-current.

- Current assets will be consumed or cease to have value within the next financial year, e.g. stocks and debtors;
- Non-current assets provide benefits to the Council and to services it provides for a period of more than one year, for example, land, buildings, vehicles and equipment;
- intangible assets are non-financial fixed assets, such as software licences, that do not have physical substance but are identifiable and are controlled through custody or legal rights.

### Associate

An entity other than a subsidiary or joint venture in which the reporting authority has a participating interest and over whose operating and financial policies the reporting authority is able to exercise significant influence.

### Audit

An independent examination of the Council's activities, either by internal audit or the Council's external auditor, who are Ernst & Young LLP.

### Authorised Limit

This represents the legislative limit on the Council's external debt under the Local Government Act 2003.

### Balance Sheet

A statement of the recorded assets, liabilities and other balances at the end of an accounting period.

### Balances

The capital or revenue reserves of the Council made up of the accumulated surplus of income over expenditure on the General fund or any other fund.

### Budget

The forecast of the net revenue and capital expenditure over the accounting period. Members approve budgets, based on policies, linked to the corporate plan.

## Glossary of Darlington Borough Council

### Capital Adjustment Account

This account accumulates the write-down of the historical cost of Property, Plant and Equipment as they are consumed by depreciation and impairments or written off on disposal. It accumulates the resources that have been set aside to finance capital expenditure. The same process applies to capital expenditure that is only capital by statutory definition (revenue expenditure funded by capital under statute). The balance on the account thus represents timing differences between the amount of the historical cost of fixed assets that has been consumed and the amount that has been financed in accordance with statutory requirements.

### Capital Charges

A charge to services for the use of non-current assets, which comprises:

- a capital financing charge equivalent to notional interest on the net value of the assets; and
- a depreciation charge based on the remaining finite life of the asset.

### Capital Expenditure

Expenditure on the acquisition of a fixed asset, which will be used in providing services beyond the current accounting period or, expenditure which adds to an existing non-current asset.

### Capital Financing

The raising of money to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contribution, revenue reserves and earmarked reserves.

### Capital Financing Requirement

The capital financing requirement is one of the indicators that must be produced as part of the CIPFA prudential code. This measures the Council's underlying need to borrow for a capital purpose. In order to ensure that over the medium term net borrowing will only be for a capital purpose, the local authority should ensure that net external borrowing does not, except in the short term, exceed the total of capital financing requirement in the preceding year plus the estimate of any additional capital financing requirement for the current and the next two financial years.

### Capital Grants

Grants received toward capital expenditure on a particular service or project.

### Capital Receipts

The proceeds from the disposal of land or other capital assets. Proportions of capital receipts can be used to finance new capital expenditure, within rules set down by the Government, but they cannot be used for revenue purposes.

### Carry-forwards

Unspent revenue budgets which, upon approval, services can use in future years.

### Carrying Amount

The Balance Sheet value recorded of either an asset or liability.

### CIPFA

The Chartered Institute of Public Finance and Accountancy. This is the professional institute governing how public money is used and how it has to be reported.

### CoP - 'Code of Practice on Local Authority accounting in the United Kingdom'

The Code of Practice specifies the principles and practices of accounting required to prepare a Statement of Accounts which 'presents fairly' the financial position and transactions of a local authority.

### Collection Fund

The Collection Fund is an agent's statement that reflects the statutory obligation of billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers of Council Tax and NDR and its distribution to other local government bodies and Central Government.

### Community Assets

This is a category of Property, Plant and Equipment that the Council intends to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal. Examples of community assets are parks and historic buildings.

### Consistency

The concept that the accounting treatment of like items within an accounting period and from one period to the next are the same.

## Glossary of Darlington Borough Council

### **Contingency**

A condition which exists at the balance sheet date, where the outcome will be confirmed only on the occurrence or non-occurrence of one or more uncertain events.

### **Contingent Asset**

A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control.

### **Contingent Liability**

A condition which exists at the balance sheet date, which may arise in the future but where the outcome will be confirmed only on the occurrence or non-occurrence of one or more future events.

### **Corporate and Democratic Core (CDC)**

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent, single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

### **Council Tax**

This is a banded property tax which is levied on domestic properties throughout the Borough. The banding is based on estimated property values as at 1 April 1991.

### **Council Tax Requirement**

This is the estimated revenue expenditure on General Fund services that needed to be financed from the Council Tax after deducting income from fees and charges, certain specific grants and any funding from reserves.

### **Creditor**

Amounts owed by the Council for works done, goods received or services rendered before the end of the accounting period but for which payments have not been made by the end of that accounting period.

### **Current Service Costs (Pensions)**

The increase in the present value of a defined benefit scheme's liabilities expected to rise from employee service in the current period.

### **Curtailment**

Curtailments will show the cost of the early payment of pension benefits if any employee has been made redundant in the previous year.

### **Debt Outstanding**

Amounts borrowed to finance capital expenditure that are still to be repaid.

### **Debtor**

Amounts due to the Authority for works done, goods received or services rendered before the end of the accounting period but for which payments have not been received by the end of that accounting period.

### **Deferred Capital Receipts**

These represent capital income still to be received after disposals have taken place and wholly consists of principal outstanding from the sale of council houses.

### **Deferred Charges**

Expenditure of a capital nature, met from borrowing, but where there is no tangible asset, e.g. improvement grants. This includes loans outstanding on assets sold in cases where the sale proceeds were used for new capital investment.

### **Defined Benefit Pension Scheme**

Pension schemes in which the benefits received by the participants are independent of the contributions paid and are not directly related to the investment of the scheme.

### **Defined Contribution Scheme**

A Defined Contribution Scheme is a pension or other retirement benefit scheme into which an employer pays regular contributions as an amount or as a percentage of pay and will have no legal or constructive obligation to pay further contributions if the scheme does not have sufficient assets to pay all of the employee benefits relating to employee service in the current and prior periods.

## Glossary of Darlington Borough Council

### **Depreciation**

The measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use, the passage of time or obsolescence through technological or other changes.

### **Discretionary Benefits (Pensions)**

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the authority's discretionary powers such as The Local Government (Discretionary Payments) Regulations 1996.

### **Earmarked Reserves**

The Council holds a number of reserves earmarked to be used to meet specific, known or predicted future expenditure.

### **Entity**

A body that is delivering a service, or carrying on a trade or business, with or without a view to profit.

### **Estimation Techniques**

The methods adopted by an entity to arrive at estimated monetary amounts, corresponding to the measurement bases selected, for assets, liabilities, gains, losses and changes to reserves.

Estimation techniques implement the measurement aspects of accounting policies. An accountancy policy will specify the basis on which an item is to be measured; where there is uncertainty over the monetary amount corresponding to that basis, the amount will be arrived at by using an estimation technique. Estimation techniques include, for example:

- methods of depreciation, such as straight line and reducing balance, applied in the context of a particular measurement basis, used to estimate the proportion of the economic benefits of a tangible fixed asset consumed in a period; and
- different methods used to estimate the proportion of debts that will not be recovered, particularly where such methods consider a population as a whole rather than individual balances.

### **Exceptional Items**

Material items that derive from events or transactions that fall within the ordinary activities of the Council and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

### **Expected Return on Pension Assets**

For a funded defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

### **Expenditure**

Amounts paid by the Council for goods received or services rendered of either a capital or revenue nature. This does not necessarily involve a cash payment, as expenditure is deemed to have been incurred once the goods or services have been received, even if they have not yet been paid for.

### **Extraordinary Items**

Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside the ordinary activities of the authority and which are not expected to recur. They do not include exceptional items, nor do they include prior period items merely because they relate to a prior period.

### **Events after the Balance Sheet Date**

Events after the balance sheet date are those events, favourable or unfavourable, that occur between the balance sheet date and the date when the Statement of Accounts is authorised for issue.

### **Fair Value**

The fair value of an asset is the price at which it could be exchanged in an arm's length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

### **Finance Lease**

A lease that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee.

### **Financial Instruments**

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term 'financial instrument' covers both financial assets and financial liabilities and includes both the most straightforward financial assets and liabilities such as trade receivables and trade payables and the most complex ones such as derivatives and embedded derivatives.

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### **Fixed Assets**

Tangible assets that yield benefits to the local authority and the services it provides for a period of more than one year.

### **General Fund**

This is the main revenue fund of the Council and includes the net cost of all services financed by local taxpayers and Government Grants.

### **Going Concern**

The concept that the statement of accounts are prepared on the assumption that the Council will continue in operational existence for the foreseeable future.

### **Government Grants**

Grants made by the Government towards either revenue or capital expenditure to support the cost of the provision of the Council's services. These grants may be specifically towards the cost of particular schemes or to support the revenue spend of the Council.

### **Heritage Assets**

An asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture.

### **Housing Act Advances**

Loans made by an authority to individuals or Housing Associations towards the cost of constructing, acquiring or improving dwellings. Loans to individuals are termed mortgages.

### **Housing Benefits**

A system of financial assistance to individuals toward certain housing costs administered by authorities and subsidised by Central Government.

### **Housing Revenue Account (HRA)**

A statutory account maintained separately to the General Fund. It includes all revenue expenditure and income relating to the provision, maintenance and administration of council housing and associated areas.

### **IFRS**

Defined Accounting Standards that must be applied by all reporting entities to all financial statements in order to provide a true and fair view of the entity's financial position, and a standardised method of comparison with financial statements of the other entities.

### **Impairment**

A reduction in the value of a non-current asset, below its carrying amount on the balance sheet.

### **Income**

Amounts which the Council receives or expects to receive from any source, including fees, charges, sales and grants.

### **Income and Expenditure Account**

The revenue account of the Council that reports the net cost for the year of the functions for which it is responsible, and demonstrates how that cost has been financed from precepts, grants and other income.

### **Infrastructure Assets**

A class of fixed assets belonging to the Council whose life is of indefinite length and which are not usually capable of being sold. Examples include roads, highways, footpaths, bridges and water facilities.

### **Intangible Assets**

These are non-financial fixed assets, such as software licences, that do not have physical substance but are identifiable and are controlled by custody or legal rights.

### **Interest Cost (Pensions)**

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to the settlement.

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### **IAS 1 - Presentation of Financial Statements**

The objective of this Standard is to prescribe the basis for presentation of general purpose financial statements, to ensure comparability both with the Council's financial statements of previous periods and with the financial statements of other entities. To achieve this objective, this Standard sets out overall requirements for the presentation of financial statements, guidelines for their structure and minimum requirements for their content.

### **IAS 7 - Cash Flow Statements**

The objective of this standard is to require the provision of information about the historical changes in cash and cash equivalents of an entity by means of a cash flow statement which classifies cash flows during the period from operating, investing and financing activities.

### **IAS 8 - Accounting Policies, Changes in Accounting Estimates and Errors**

The objective of this Standard is to prescribe the criteria for selecting and changing accounting policies, together with the accounting treatment and disclosure of changes in accounting policies, changes in accounting estimates and correction of errors. The Standard is intended to enhance the relevance and reliability of an entity's financial statements, and the comparability of those financial statements over time and with the financial statements of other entities.

Disclosure requirements for accounting policies, except those for changes in accounting policies, are set out in IAS 1 Presentation of Financial Statements.

### **IAS 16 - Property, Plant and Equipment**

The objective of this Standard is to prescribe the accounting treatment for property, plant and equipment so that users of the financial statements can discern information about an entity's investment in its property, plant and equipment and the changes in such investment. The principal issues in accounting for property, plant and equipment are the recognition of the assets, the determination of their carrying amounts and the depreciation charges and impairment losses to be recognised in relation to them.

### **IAS 17 - Leases**

The objective of this Standard is to prescribe, for lessees and lessors, the appropriate accounting policies and disclosure to apply in relation to leases.

### **IAS 19 - Employee Benefits**

The objective of this Standard is to prescribe the accounting treatment and disclosure requirements for employee benefits. The Standard requires an entity to recognise:

- (a) a liability when an employee has provided service in exchange for employee benefits to be paid in the future; and
- (b) an expense when the entity consumes the economic benefit arising from service provided by an employee in exchange for employee benefits.

### **IAS 24 - Related Party Disclosures**

The objective of this Standard is to ensure that an entity's financial statements contain the disclosures necessary to draw attention to the possibility that its financial position and profit and loss may have been affected by the existence of related parties and by transactions and outstanding balances with such parties.

### **IAS 32 Financial instruments: Presentation**

The objective of this Standard is to establish principles for presenting financial instruments as liabilities or equity and for offsetting financial assets and financial liabilities. It applies to the classification of financial instruments, from the perspective of the issuer, into financial assets, financial liabilities and equity instruments; the classification of related interest, dividends, losses and gains, and the circumstances in which financial assets and financial liabilities should be offset.

### **IAS 36 - Impairment of Assets**

The objective of this Standard is to prescribe the procedures that an entity applies to ensure that its assets are carried at no more than their recoverable amount. An asset is carried at more than its recoverable amount if its carrying amount exceeds the amount to be recovered through use or sale of the asset. If this is the case, the asset is described as impaired and the Standard requires the entity to recognise an impairment loss. The Standard also specifies when an entity should reverse an impairment loss and prescribes disclosures.

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### **IAS 37 - Provisions, Contingent Liabilities and Contingent Assets**

The objective of this Standard is to ensure that appropriate recognition criteria and measurement bases are applied to provisions, contingent liabilities and contingent assets and that sufficient information is disclosed in the notes to enable users to understand their nature, timing and amount.

### **Inventories**

Items of raw materials and stores the Council has produced to use on a continuing basis and which it has not yet used. Examples are consumable stores, raw materials and components purchased for incorporation into products for sale.

### **Investments (Pension Fund)**

The investments of the Pension Fund will be accounted for in the statements of that fund. However, authorities are also required to disclose, as part of the disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

### **Investments - Long Term**

A long-term investment is an investment that is intended to be held for use on a continuing basis in the activities of the Council. Investments should be so classified only where an intention to hold the investment for the long term can be clearly demonstrated or where there are restrictions as to the investors ability to dispose of the investment.

### **Investment Properties**

Interest in land and/or buildings in respect of which construction work and development have been completed, and which is held for its investment potential.

### **Joint Venture**

An entity in which the reporting authority has an interest on a long-term basis and is jointly controlled by the reporting authority and one or more other entities under a contractual or other binding arrangement.

### **Liability**

A liability is where an authority owes payment to an individual or another organisation:

- A current liability is an amount which will become payable or could be called in within the next accounting period, e.g. creditors or cash overdrawn.
- A deferred liability is an amount which, by arrangement is payable beyond the next year at some point in the future, or to be paid off by an annual sum over a period of time.

### **Lender Option Borrower Option (LOBO)**

The common feature of these loans is a reduced interest rate for an initial period and then a stepped increase to the end of the term. The lender can opt to increase the interest rate payable at the end of the initial period. If the lender opts to increase the interest rate payable above the fixed rate then the borrower can either agree to this increase and continue to repay the loan up to the maturity date or can reject the new terms and repay the loan in full (without penalty). The inclusion of options within LOBO's means the loans effectively become variable rate instruments and under FRS 4, interest should be averaged over the period to the earliest date at which the instrument would be redeemed or cancelled on exercise of such an option rather than the original term of the instrument where there is uncertainty over the term of the instrument.

### **Loans Outstanding**

The total amounts borrowed from external lenders for capital and temporary revenue purposes but not repaid at the balance sheet date.

### **Materiality**

The concept that the Statement of Accounts should include all amounts which, if omitted or mis-stated, could be expected to lead to distortion of the financial statements to a reader of the statements.

### **Minimum Revenue Provision (MRP)**

Represents the minimum amount that must be charged to a revenue account in each financial year to repay external borrowings.

### **Net Book Value**

The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amount provided for depreciation and any impairment losses.

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### **Net Current Replacement Cost**

The cost of replacing an asset in its existing condition and use.

### **Net Realisable Value**

The open market value of the asset in its existing use (or open market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

### **National Non-Domestic Rates (NNDR)**

NNDR Poundage is set annually by Central Government based on the assessed value of properties used for business purposes and is collected by charging authorities. The proceeds are redistributed by the Government in accordance with the new business rates retention scheme.

### **Net Worth**

The Council's value of total assets less total liabilities.

### **Non-Distributed Costs**

These are overheads for which no user now benefits and as such are not apportioned to services.

### **Non-Operational Assets**

Fixed assets held by the Council but not directly occupied, used or consumed in the delivery of services. Examples of Non-Operational Assets are investment properties and assets that are surplus to requirements pending sale or development.

### **Operating Lease**

An agreement in which the Council derives the use of an asset in exchange for rental payments, but where the risks and rewards of ownership are not transferred.

### **Operational Assets**

Fixed assets held and occupied, used or consumed by the Council in the direct delivery of those services for which it has a statutory or discretionary responsibility.

### **Past Service Costs (Pensions)**

For a defined benefit pension scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or the improvement to, retirement benefits.

### **Pension Scheme Liabilities**

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

### **Post Balance Sheet Events**

Those events, both favourable and unfavourable, which occur between the balance sheet date and the date on which the Statement of Accounts is signed by the responsible financial officer.

### **Precept**

The levy made by precepting authorities on billing authorities, requiring the latter to collect income from council taxpayers on their behalf e.g. Police Authority, Fire Authority and Parish Councils.

### **Prior Year Adjustment**

Material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors. This does not include normal recurring corrections or adjustments of accounting estimates made in prior years.

### **Private Finance Initiative (PFI)**

PFI's are a method of funding/acquiring assets such as schools, but the supplier of the building is usually an agreed contractor or bidder, usually over a 25 year term. The Council pays for the use of the asset by means of a unitary charge and can acquire the asset after the term if included in the terms of the contract. Up until this point the Council does not own the asset and simply pays for the use of the asset. Government grant is available to assist authorities who enter into these agreements, however, known as PFI credits. These have a direct impact upon the level of government grant paid each year to help pay for the schemes.

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### Projected Unit Method

An accrued benefits valuation method in which the pension scheme liabilities make allowance for projected earnings. The accrued benefits are the benefits for service up to a given point in time, whether vested rights or not.

### Property, Plant & Equipment (PPE)

Assets that yield benefits to the Council and the services it provides for a period of more than one year. Examples include land, buildings and vehicles

### Provision

An amount put aside in the accounts for liabilities or losses which have occurred but uncertainty surrounds the exact amounts involved or the dates on which they will arise.

### Provision for Credit Liabilities

This represents the sum set aside for the repayment of debt. This provision is subsumed within the capital financing reserve.

### Prudence

The concept that revenue is not anticipated but is recognised only when realised in the form either of cash or of other assets, the ultimate cash realisation of which can be assessed with reasonable certainty.

### Prudential Framework

One of the principal features of the Local Government Act 2003 was to provide the primary legislative requirements to introduce a new prudential regime for the control of Local Authority capital expenditure. The regime relies upon both secondary legislation in the form of regulations, and a prudential code which has been published by CIPFA.

Under the prudential framework local authorities are free to borrow without specific government consent if they can afford to service the debt without extra government support. The basic principle is that authorities will be free to invest as long as their capital spending plans are affordable, sustainable and prudent. As a control mechanism to ensure this occurs all authorities must follow the prudential code published by CIPFA. This involves setting various prudential limits and indicators that must be approved by the Council before the start of the relevant financial year as part of their budget setting process.

### Public Works Loan Board (PWLB)

This is a Central Government Agency which provides loans for one year and above to authorities at interest rates only slightly higher than those at which the Government itself can borrow.

### Rateable Value

The annual assumed rental value of a hereditament, (inheritable property), which is used for NDR purposes.

### Related Parties

Two or more parties are related, when at any one time during the financial period:

- one party has direct or indirect control of the other party; or
- the parties are subject to common control from the same source; or
- one party has influence over the financial and operational policies of the other party might be inhibited from pursuing at all times its own separate interests; or
- the parties, in entering a transaction, are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own separate interests.

### Related Party Transactions

A related party transaction is the transfer of assets or liabilities or the performance of services by, to or for a related party irrespective of whether a charge is made. Examples of related party transactions include:

- the purchase, sale, lease, rental or hire of assets between related parties;
- the provision by a pension fund to a related party of assets or loans, irrespective of any direct economic benefit to the pension fund;
- the provision of a guarantee to a third party in relation to a liability or obligation of a related party;
- the provision of services to a related party, including the provision of pension fund administration services;
- transactions with individuals who are related parties of an authority or a pension fund, except those applicable to other members of the community or the pension fund, such as council tax, rents and payments of benefits.

The materiality of related party transactions is judged not only in terms of their significance to the Council, but also in relation to its related party.

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### **Remuneration**

Includes taxable salary payments to employees less employees' pensions contributions, together with non-taxable payments when employment ends, taxable expense allowances and any other taxable benefits.

### **Reserves - Usable**

The accumulation of surpluses, deficits and appropriations over past years. Useable Reserves of a revenue nature can be released to spend on services or added to for future spending on services.

### **Reserves - Unusable**

Unuseable reserves are reserves that in simple terms balance the Council's Balance Sheet and cannot be released to spend on services e.g. the Revaluation Reserve records the effect of revaluing fixed assets and is not available for general use in the financing of capital expenditure.

### **Residual Value**

The net realisable value of an asset at the end of its useful life. Residual values are based on prices prevailing at the date of the acquisition (or revaluation) of the asset and do not take account of expected future price changes.

### **Retirement Benefits**

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment.

### **Revaluation Reserve**

This Reserve records the accumulated gains on the fixed assets held by the Council arising from increases in value as a result of inflation or other factors (to the extent that these gains have not been consumed by subsequent downward movements in value).

### **Revenue Balances**

These are accumulated surpluses on the General Fund. They can be applied to reduce borrowing, reduce council tax, or held to be applied in future years.

### **Revenue Contributions**

The method of financing capital expenditure directly from revenue. The Council may determine that certain capital schemes should be financed in this way or alternatively may include a prescribed sum in the revenue budget for this purpose.

### **Revenue Expenditure**

The day-to-day expenses of providing services. It is usually of a constantly recurring nature and produces no permanent asset, e.g. salaries, wages, supplies and services, and debt charges.

### **Revenue Expenditure Funded by Capital Under Statute (REFCUS)**

Items of capital expenditure, which do not result in, or remain matched by, tangible fixed assets. Revenue Expenditure funded by Capital under Statute is charged to revenue in the year in which the expenditure is incurred.

### **Revenue Support Grant**

This is a Central Government grant to authorities, contributing towards the cost of their services. It is based on the Government's assessment of how much an authority needs to spend to provide a standard level of service.

### **SeRCOP**

CIPFA's Service Reporting Code of Practice establishes proper practices with regard to consistent financial reporting for services in England and Wales. It is given legislative backing by regulations which identify the accounting practices it propounds as proper practice under the Local Government Act 2003. It aims to:

- Modernise the system of local authority accounting and reporting to meet the changed and changing needs of local government, particularly the duty of to secure and demonstrate Best Value in the provision of services to the community;
- Facilitate accurate comparison between both services and authorities;
- Strengthen the arrangements for recharging all support costs which may be reasonably charged to front-line services and in so doing bringing efficiency pressures to support services comparable to those of service providers to the community; and
- Represent best practice.

### **Scheme Liabilities**

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

### **Specific Grants**

Government grants to Local Authorities in aid of particular services.

## **Glossary of Darlington Borough Council**

### **Temporary Borrowing / Investment**

Money borrowed or invested for an initial period of less than one year.

### **Total Cost**

The total cost of a service or activity includes all costs which relate to the provision of the service (directly or bought in) or to the undertaking of the activity. Gross total cost includes employee costs, expenditure relating to premises and transport, supplies and services, third party payments, support services and overheads, which need to be apportioned.

### **Trust Funds**

Funds administered by the Council for such purposes as charities and specific projects.

### **Unapportionable Central Overheads**

These are overheads for which no user now benefits and should not be apportioned to services.

### **Useful Life**

The period over which the Local Authority will derive benefits from the use of a fixed asset.

### **Work In Progress**

The cost of work done on an uncompleted project at the balance sheet date, which should be accounted for.

**A copy of the Statement of Accounts is available on the Council's website on [www.darlington.gov.uk](http://www.darlington.gov.uk)**